



Department of  
Development

# Amended Program Year 2021 Ohio Consolidated Plan Annual Action Plan

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**July 2021**

Prepared By:  
Ohio Department of Development  
Community Services Division Office  
of Community Development

Note: The HOPWA Program Period deadline has been amended from 12<sup>th</sup> period to an 18 month period, which is reflected in the HOPWA program section of the PY21 Annual Action Plan.

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## **Table of Contents**

<b>Introduction .....</b>	<b>1</b>
<b>Citizen Participation and Consultation .....</b>	<b>1</b>
<b>Expected Resources .....</b>	<b>3</b>
<b>Allocation Priorities .....</b>	<b>6</b>
<b>Method of Distribution .....</b>	<b>8</b>
<b><u>Housing, Shelter and Support Services Programs .....</u></b>	<b>8</b>
Community Housing Impact and Preservation Program (CHIP) .....	9
Housing Assistance Grant Program .....	22
Housing Development Assistance Program (HDAP) .....	24
Community Housing Development Organization (CHDO) .....	31
Homeless Crisis Response Program.....	32
Supportive Housing Program .....	35
Housing Opportunities for Persons with AIDS (HOPWA) Program.....	37
<b><u>Community and Economic Development Programs .....</u></b>	<b>39</b>
Community Development Program .....	40
Allocation Grants .....	44
Neighborhood Revitalization Grants .....	44
Critical Infrastructure Grants.....	47
Economic Development Loan and Infrastructure Program .....	58
Economic Development Loan Program.....	58
Economic Development Working Capital Loan Program .....	62
Economic Development Public Infrastructure Grant Program.....	65
Residential Public Infrastructure Grant Program .....	70
<b><u>Target of Opportunity Grant Programs.....</u></b>	<b>77</b>
CDBG Target of Opportunity Grants Program .....	77
Economic and Community Development Target of Opportunity Program .....	79
Downtown Revitalization Target of Opportunity Program .....	79
New Horizons Fair Housing Assistance – Set Aside.....	81
Ohio Housing Trust Fund (OHTF) Special Projects Grant Program .....	83
Emergency Shelter Target of Opportunity Program Grants .....	84
<b>Schedule of Program Deadlines and Award Cycles .....</b>	<b>86</b>
<b>Geographic Distribution.....</b>	<b>87</b>
<b>Homeless and Other Special Needs Activities .....</b>	<b>94</b>
<b>Barriers to Affordable Housing .....</b>	<b>100</b>
<b>Affirmative Marketing/Fair Housing Activities.....</b>	<b>100</b>
<b>Other Actions .....</b>	<b>101</b>
Actions Planned to Address Obstacles to Address Underserved Needs.....	101
Actions to Foster and Maintain Affordable Housing .....	101
Actions to Evaluate and Reduce Lead-Based Paint Hazards .....	101
Actions to Reduce the Number of Poverty Level Families .....	103
Activities to Develop Institutional Structure .....	104
Addressing the Needs of Public Housing .....	106
Actions Planned to Enhance Coordination between Housing and Social Service Agencies .....	106
<b>Annual Housing Goals .....</b>	<b>107</b>
<b>Annual HOPWA Goals .....</b>	<b>108</b>

<b>Annual Goals and Objectives .....</b>	<b>108</b>
<b>Monitoring .....</b>	<b>109</b>
<b>Program-Specific Requirements .....</b>	<b>111</b>
HOME Program Requirements	
HOME Program Homeownership Assistance - Resale/Recapture .....	111
Affirmative Marketing Policy .....	112
<b>Policies of the Office of Community Development .....</b>	<b>113</b>
City Status .....	113
CDBG Program Income .....	113
Recaptured Funds .....	113
Program Set-Aside Fund Balance .....	113
HOME Program Income .....	114
Reallocated Funds .....	114
Undistributed Funds .....	114
Use of Funds for Technical Assistance .....	114
Waiver of Plan Requirements .....	114
Amendment Policy .....	115
Community-Based Alternatives for Individuals with Disabilities .....	115
Preferences for Persons with Disabilities .....	115
Minority and Women's Business Outreach .....	116
<b>Local Government Certifications to the State .....</b>	<b>117</b>
<b>Section 3 of the Housing and Urban Development Act of 1968 .....</b>	<b>119</b>
<b>PY 2022 Citizen Participation Plan .....</b>	<b>120</b>
<b>OCD Advisory Committee Guidelines .....</b>	<b>125</b>
<b>List of Acronyms .....</b>	<b>126</b>

## **Tables**

Table 1:	Revised PY 2021 Ohio Consolidated Plan Budget Summary .....	5
Table 2:	Allocation Priorities and Basis for Allocations .....	6
Table 3:	Eligible CHIP Communities .....	21
Table 4:	2021 Affordable Housing Goals .....	107
Table 5:	2021 HOPWA Housing Goals .....	108

## **Maps**

Map 1:	2021 Ohio CDBG Economic Development Program Labor Market Areas .....	75
Map 2:	2021 Distressed Counties .....	76
Map 3:	Ohio Census Tracts with LMI Populations Greater than or Equal to 51% .....	88
Map 4:	Areas of Minority Concentration .....	89
Map 5:	CDBG Entitlement Cities and Urban Counties .....	90
Map 6:	HOME Participating Jurisdictions .....	91
Map 7:	ESG Entitlement Cities and Urban Counties .....	92
Map 8:	HOPWA Entitlement and Non-Entitlement Areas .....	93
Map 9:	Homelessness and Supportive Housing Grant Manager Planning Regions .....	99

## **Attachments**

### **A – Other Resources**

## **Introduction**

The State of Ohio is required to prepare and submit an Annual Action Plan as part of the Five-Year Consolidated Plan to the U.S. Department of Housing and Urban Development (HUD), pursuant to regulations stated in 24 CFR 91.320, to access certain types of HUD funds. The purpose of the Annual Action Plan is to describe the programs and activities that the Ohio Development Services Agency's (Development) Office of Community Development (OCD) will administer with Federal Program Year 2021 HUD and State Fiscal Year 2022 awarded funds. The program year for Program Year (PY) 2021 funded activities begins on July 1, 2021 and ends June 30, 2022. The Annual Action Plan must cover five (5) HUD programs:

- Community Development Block Grant (CDBG) Program,
- HOME Investment Partnerships Program (HOME),
- National Housing Trust Fund (NHTF),
- Emergency Solutions Grant (ESG) Program, and
- Housing Opportunities for Persons with AIDS (HOPWA) Program.

HUD awards funding from these programs to the state which are then distributed by OCD. OCD established a variety of programs for distributing HUD and state funds. Each of the programs and activities proposed for PY 2021 are described in detail in the Consolidated Plan with the proposed funding amounts.

## **PY 2021 Citizen Participation and Consultation Process**

OCD completed several activities designed to obtain comments, perspectives, and citizen opinions to prepare the PY 2021 Ohio Consolidated Plan Annual Action Plan. OCD provided notice of all public hearings and meetings at least ten (10) days before the meetings through newsletters, public media advisories, direct mail, and postings on Development's website at [http://development.ohio.gov/cs/cs\\_ocp.htm](http://development.ohio.gov/cs/cs_ocp.htm). Records of these actions and documentation are available for review at OCD office between 8 a.m. and 5 p.m. at 77 South High Street, 26<sup>th</sup> Floor, Columbus, Ohio. All facilities and meeting times selected as part of the citizen participation process were chosen to accommodate persons with disabilities. The specific citizen participation activities are described as follows:

### **1) Public Hearing on Needs**

OCD held a public hearing on needs issues on September 10, 2020, via [Webex](#). OCD emailed Notification of the Public Hearing on Needs information to local communities, organizations, and agencies throughout the state at least 30 days before the hearing date. Development also published the notification on its website and OCD added a link to the memo in its Weekly Digest sent to stakeholders. The notification summarized the state's planning process for the Ohio Consolidated Plan Annual Action Plan and solicited participation in OCD's Program Advisory Committee meetings. OCD accepted written comments on needs issues for 15 days from August 31, 2020 to September 15, 2020. OCD distributed comments made at the Public Hearing on Needs, or received by OCD prior to the hearing's conclusion, to the advisory committee members for consideration during the planning process.

### **2) Program Advisory Committees**

The **PY 2021 Ohio Consolidated Plan Annual Action Plan Program Advisory Committee (PAC)** meetings provide an opportunity for stakeholders to discuss and comment on specific policies and requirements pertaining to current OCD-administered programs. The following meetings occurred virtually on November 4 and 5, 2020.

- Community Housing Impact and Preservation and Housing Assistance Grant Program Advisory Committee
- Supportive Housing and Homelessness Programs,
- Housing Opportunities for Persons with AIDS (HOPWA) Program,
- Community Development Programs, Economic Development Loan and Infrastructure Program,
- Fair Housing.

The Housing Development Assistance Program PAC meeting was held December 1-2, 2020, during the Ohio Housing Finance Agency's annual conference.

### **3) Notification of Public Comment Period and Distribution of Plan**

On January 31, 2021, OCD notified local communities, agencies, and organizations that the Draft PY 2021 Ohio Consolidated Plan Annual Action Plan, Executive Summary and National Housing Trust Fund Allocation Plan could be accessed for review and comment from Development's website at [http://development.ohio.gov/cs/cs\\_ocp.htm](http://development.ohio.gov/cs/cs_ocp.htm). This notification announced the beginning of the draft plan's mandatory 30-day public comment period, including a public hearing scheduled for March 11, 2021, at 10:30 a.m. via Webex. All comments received will be included, along with responses, in the final PY 2021 Ohio Annual Action Plan and National Housing Trust Fund Allocation Plan submitted to HUD.

### **Submission to HUD**

The final Ohio Consolidated Plan Annual Action Plan document will be submitted via the Integrated Disbursement Information and Information Systems (IDIS) to HUD for a 45-day review period. OCD will provide notice to local communities, agencies, and organizations throughout the state when the PY 2021 Annual Action Plan is available.

## Expected Resources

The PY2021 federal resources allocated to Ohio from HUD are listed below. OCD and the Ohio Housing Finance Agency (OHFA) established a variety of programs through which these funds will be distributed. Table 1 on the following page outlines how OCD will distribute these federal funds among the various OCD and OHFA programs. Following Table 1, the guidelines for each program are described in detail.

\$47,421,123	Community Development Block Grant (CDBG) Program
\$24,421,326	HOME Investment Partnerships (HOME) Program
\$6,172,680	Emergency Solutions Grant (ESG) Program
\$21,186,076	National Housing Trust Fund (NHTF) Program
<u>\$2,374,193</u>	<u>Housing Opportunities for Persons With AIDS (HOPWA) Program</u>
\$102,242,120	Estimated Total Federal PY 2021 Funds

OCD and OHFA established several policies on how these funds can be used. These policies are listed below for each of the five (5) respective HUD funding sources.

### **CDBG Program:**

The following policies will apply to PY 2021 CDBG funds:

- 1) The amount of administrative funds may be slightly higher than the amount listed above if the base for the state's administrative cap includes program income. Also, the amount for administration listed in Table 1 covers only OCD's general administration. Grantees may be awarded additional administrative funds for local administrative costs associated with CDBG programs. Pursuant to guidelines issued by HUD, CDBG administrative funds will be used for HOME Program administrative costs incurred by local HOME grantees. OCD and local CDBG program administration cannot exceed 20% of the total CDBG allocation;
- 2) The funds budgeted for the Training and Technical Assistance Program are from the 3% allowance for technical assistance. CDBG funds will be available for the Training and Technical Assistance Program;
- 3) The state will distribute recaptured funds for the same type of program activities from which the recaptured funds are derived and for which they were originally programmed; and
- 4) PY 2021 CDBG funds that are not committed by March 31, 2022, may be transferred to another CDBG program at OCD's discretion to meet federal CDBG timeliness requirements.

If the total PY 2021 CDBG allocation to the state does not equal the exact amount the state expects to receive, OCD will allocate available state funds proportionately, based on the PY 2021 proposed budget amounts listed in Table 1.

### **HOME Program:**

The following policies will apply to PY 2021 HOME funds:

- 1) The 10% HOME share of administrative funds will be used for both Development and HOME Program administrative costs incurred by state-funded HOME grantees.
- 2) If the total PY 2021 HOME allocation to the state does not equal the exact amount the state expects to receive, OCD will allocate funds proportionately, based on the PY 2021 proposed budget amounts.

### **NHTF:**

The following policies will apply to PY 2021 HTF funds:

- 1) The NHTF Program allocations assume that the state will receive approximately \$21.1 million in PY 2021 NHTF Program funds from HUD; and
- 2) No more than 10% of federal NHTF funds will be used for administrative costs.

### **ESG Program:**

The following policies will apply to PY 2021 ESG funds:

- 1) ESG Program allocations assume that the state will receive approximately \$6.1 million in PY 2021 McKinney-Vento Emergency Solutions Grant Program funds from HUD;
- 2) No more than 7.5% of federal ESG funds will be used for administrative costs. Of that amount, 60% will be allocated to grant recipients and 40% to OCD.

**HOPWA Program:**

The following policies will apply to PY 2021 HOPWA funds:

- 1) Of the amount allocated for the HOPWA Program, approximately \$4,000 will be used for OCD general administration; local grantees may use any remaining funds for local HOPWA Program general administration.

**Federal Low-Income Housing Tax Credits**

The State of Ohio expects to receive \$24 million in tax credits through the Low-Income Housing Tax Credit Program in the upcoming federal fiscal year. The tax credits can be used to generate equity that must be used to partially or fully finance developing affordable rental housing projects. The Ohio Housing Credits are administered through OHFA, and often used in conjunction with federal HOME or Ohio Housing Trust Fund (OHTF) gap funding and private dollars to finance affordable rental housing projects.

**Other Resources**

Several OCD programs will combine federal funds with OHTF dollars, as indicated in Table 1. Final OHTF allocations must be approved by the OHTF Advisory Committee and grant awards are contingent on approval by the state Controlling Board. Additionally, OCD expects several federal, state, and private resources that local communities and nonprofit organizations used in the past to fund housing- and community development-related activities to be made available during PY 2021. It would be extremely difficult to state the exact funding amounts from these sources. Instead, a series of tables are included that indicate the sources of other funds expected for the three (3) major program areas covered in the Consolidated Plan. Specifically, Attachment DA shows the sources of other funds expected for housing activities, as well as other funds available for economic development and community development programs, respectively.

**Matching Funds**

Of the four programs covered in the Annual Action Plan, three require matching funds. The HOME Program requires a 25% match. For every \$1 of HOME funds expended, the state must provide \$0.25 in matching funds. OHTF dollars used in conjunction with projects funded through the Housing Development Assistance Program (HDAP) will provide the state's HOME match in PY 2021.

The ESG Program also requires matching funds. For every \$1 of ESG funds expended, the state must provide \$1 in matching funds. To meet the match requirement in PY 2021, applicants will be required to commit matching funds in their applications for funding. No application will be approved that does not contain the required matching funds.

Finally, OCD CDBG administration funds expended in excess of \$100,000 must be matched dollar-for-dollar using state funds.

**Table 1: Revised PY 2021 Resources by Program**

Programs	Federal And State Funds Total	Pct. of Total	Consolidated Plan Total <sup>(1)</sup>	Pct. of Total	Funding Sources						
					1	2	3	4	5	6	8
					Federal	Federal	Federal	Federal	Federal	Federal	State
					CDBG	HOME	NHTF	ESG	HOPWA	RHP	OHTF <sup>(2)</sup>
Community Housing Impact and Preservation Program	\$ 24,380,000	23.8%	\$ 24,380,000	23.8%	\$ 9,500,000	\$ 14,880,000					
Housing Assistance Grant Program	\$ -	0.0%	\$ -	0.0%							
Housing Development Assistance Program <sup>(2)</sup>	\$ 26,100,000	25.5%	\$ 26,100,000	25.5%		\$ 7,000,000	\$ 19,100,000				
CHDO Competitive Operating Grant Program	\$ 100,000	0.1%	\$ 100,000	0.1%		\$ 100,000					
<b>Affordable Housing Subtotal</b>	<b>\$ 50,580,000</b>	<b>49.5%</b>	<b>\$ 50,580,000</b>	<b>49.5%</b>	<b>\$ 9,500,000</b>	<b>\$ 21,980,000</b>	<b>\$ 19,100,000</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
Homeless Crisis Response Grant Program <sup>(3)</sup>	\$ 5,720,000	5.6%	\$ 5,720,000	5.6%				\$ 5,720,000			
Supportive Housing Grant Program	\$ -	0.0%	\$ -	0.0%							
Housing Opportunities for Persons With AIDS	\$ 2,374,193	2.3%	\$ 2,374,193	2.3%					\$ 2,374,193		
Recovery Housing Pilot	\$ 1,060,722	1.0%	\$ 1,060,722	1.0%						\$ 1,060,722	
<b>Homelessness &amp; Supportive Housing Subtotal</b>	<b>\$ 9,154,915</b>	<b>9.0%</b>	<b>\$ 9,154,915</b>	<b>9.0%</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 5,720,000</b>	<b>\$ 2,374,193</b>	<b>\$ 1,060,722</b>	<b>\$ -</b>
Community Development Program <sup>(4)</sup>	\$ 24,000,000	23.5%	\$ 24,000,000	23.5%	\$ 24,000,000						
Economic Dev. & Public Infrastructure Program	\$ 10,000,000	9.8%	\$ 10,000,000	9.8%	\$ 10,000,000						
<b>Community &amp; Economic Development Subtotal</b>	<b>\$ 34,000,000</b>	<b>33.3%</b>	<b>\$ 34,000,000</b>	<b>33.3%</b>	<b>\$ 34,000,000</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
Target of Opportunity Grant Program	\$ 2,000,000	2.0%	\$ 2,000,000	2.0%	\$ 2,000,000	\$ -		\$ -			
Special Projects Grant Program	\$ -	0.0%	\$ -								
Shelter Repair Target of Opportunity Program	\$ -	0.0%	\$ -								
Training and Technical Assistance Funds	\$ 300,000	0.3%	\$ 300,000	0.3%	\$ 300,000						
CDC 5% Set-Aside	\$ -	0.0%	\$ -	0.0%							
Resident Services Coordinator Program	\$ -	0.0%	\$ -	0.0%							
Program Administration	\$ 6,207,205	6.1%	\$ 6,207,205	6.1%	\$ 1,227,123	\$ 2,441,326	\$ 2,086,076	\$ 452,680	\$ -		
<b>Totals =</b>	<b>\$ 102,242,120</b>	<b>100%</b>	<b>\$ 102,242,120</b>	<b>100%</b>	<b>\$ 47,027,123</b>	<b>\$ 24,421,326</b>	<b>\$ 21,186,076</b>	<b>\$ 6,172,680</b>	<b>\$ 2,374,193</b>	<b>\$ 1,060,722</b>	<b>\$ -</b>

(1) The "Consolidated Plan Total" column includes the CDBG, HOME, ESG, NHTF and HOPWA funds awarded to the State of Ohio.

(2) OHTF allocations are contingent upon approval by the OHTF Advisory Committee and the Director of the Department of Development. Further, OHTF grant awards are contingent upon Controlling Board approval.  
OHFA administers the HDAP, ODA will administer the Resident Services Coordinator Program, and Ohio CDC will administer the Microenterprise Business Development Program.  
Therefore, in addition to program funds, OHFA will receive HOME and OHTF administrative dollars and ODA will receive OHTF administrative dollars.

(3) The Homeless Crisis Response Grant Program includes the OHTF funding set asides required by ORC Section 174.02 and unrestricted OHTF dollars.

(4) The Community Development Program includes the funding allocation for the Formula Allocation and two set asides; Neighborhood Revitalization Grants and Critical Infrastructure grants.

(5) Approximately 60% of the HOME and 70% of the ESG administration allocation will be awarded to grant recipients.

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Note: the CDBG amount has been adjusted based on the revised HUD allocation dated May 13, 2021, along with the ESG admin and program amounts.



## Ohio Consolidated Plan Annual Action Plan Allocation Priorities

Table 2 below includes the estimated PY 2021 budget allocations that the state of Ohio has received. This chart is provided pursuant to HUD's requirement that the Consolidated Plan contain a statement of the state's allocation priorities and the reasons for such priorities. The program goals indicate how a particular need will be addressed and the basis for allocation column references a section in the Consolidated Plan where the particular need is identified and discussed. Because these needs were examined in the 2020-2024 Consolidated Plan Strategy, references to that document are cited rather than restated. The 2020-2024 Consolidated Plan Needs Statement is available online at [http://development.ohio.gov/cs/cs\\_ocp.htm](http://development.ohio.gov/cs/cs_ocp.htm).

**Table 2: Estimated State of Ohio PY 2021 Allocation Priorities**

Programs		PY 2021 Allocations		
Homeless and Supportive Housing			Program Goals	Basis For Allocation
	Homeless Crisis Response Program	\$5,750,000	To provide a continuum of housing/services to prevent persons from becoming homeless by providing homelessness prevention services and assistance; move persons from homelessness to permanent housing through the provision of housing placement, emergency shelter, direct housing, and transitional housing; and provide long-term permanent supportive housing to homeless persons with disabilities.	Ohio 2020-2024 Consolidated Plan Strategy. The allocation is determined by HUD ESG funds.
	Housing Opportunities for Persons With AIDS	\$2,374,193	To provide eligible non-profit organizations or units of local government with funds to devise long-term, comprehensive strategies for meeting the housing and supportive service needs of persons with AIDS or HIV-related diseases.	The state allocation for the HOPWA Program is the amount of funds allocated by HUD.
Affordable Housing			Program Goals	Basis For Allocation
	Community Housing Impact and Preservation Program	\$24,380,000	To partner with Ohio communities to preserve and improve the affordable housing stock for low- and moderate-income Ohioans and strengthen neighborhoods through community collaboration.	Ohio 2020-2024 Consolidated Plan Strategy.
	Housing Development Assistance Program (HDAP)	\$26,100,000	To support the capacity of housing development organizations and to provide financing for eligible housing projects to expand the supply of decent, safe, affordable housing for very low-income to moderate-income persons and households in the state of Ohio.	Ohio 2020-2024 Consolidated Plan Strategy.

(continued on next page)

**Table 2: Estimated State of Ohio PY 2021 Allocation Priorities**

Programs		PY 2021 Allocations		
Community and Economic Development			Program Goals	Basis For Allocation
	Community Development Program	\$24,000,000	To provide communities with a flexible housing and community development resource that can be used to address locally identified needs that are eligible CDBG activities and qualify under the national objective of Low- and Moderate-Income Benefit or Elimination of Slum and Blight.	Ohio 2020-2024 Consolidated Plan Strategy.
	Economic Development & Public Infrastructure Program	\$10,000,000	To create and retain permanent, private-sector job opportunities, principally for low- and moderate-income persons, through the expansion and retention of business and industry in Ohio communities. The creation of a safe and sanitary living environment for Ohio citizens, through the provision of safe and reliable drinking water and proper disposal of sanitary waste.	Ohio 2020-2024 Consolidated Plan Strategy.
Other Programs			Program Goals	Basis For Allocation
	Target of Opportunity Grant Program	\$2,000,000	To provide a means to fund worthwhile "targets of opportunity" projects and activities that do not fit within the structure of existing programs, and to provide supplemental resources to resolve immediate and unforeseen needs.	Based on identified community needs and historical demand for funds.
	Training and Technical Assistance Funds	\$300,000	To provide technical assistance to local governments and nonprofit program recipients, and to provide funds to intermediary organizations to conduct training and technical assistance activities.	

# Housing, Shelter and Supportive Housing

- **Community Housing Impact and Preservation Program**
- **Housing Assistance Grant Program**
- **Housing Development Assistance Program**
- **CHDO Competitive Operating Grant Program**
- **Homeless Crisis Response Program**
- **Supportive Housing Program**
- **Housing Opportunities for Persons with AIDS Program**

## **Community Housing Impact and Preservation (CHIP) Program**

**Goal:** Through an efficient and impactful approach, the Community Housing Impact and Preservation (CHIP) Program will partner with Ohio communities to preserve and improve the affordable housing stock for low-to-moderate income Ohioans and strengthen neighborhoods through community collaboration.

**Total Funds:** Approximately \$25 million: Approximately \$8.5 million in CDBG funds will be combined with an estimated \$14.8 million of HOME Investment Partnerships Program (HOME) funds and SFY 2022 Ohio Housing Trust Funds (amount to be determined). CHIP Program funds will be distributed in one competitive funding round.

**Eligible Jurisdictions:** Jurisdictions are eligible for PY 2021 CHIP Program funding if they have an approved CHIP Policy and Procedures Manual. Eligible jurisdictions are listed in Table 3.

**Note:** Under Section 703.06 of the Ohio Revised Code, the Ohio Secretary of State's office reviews the 10-year Census report and verifies the population totals of all municipalities and villages. The full listing of all city and village classifications can be viewed at [https://ohioroster.ohiosos.gov/muni\\_townships.aspx](https://ohioroster.ohiosos.gov/muni_townships.aspx).

- 1) Non-entitlement/non-participating jurisdictions (cities with a low-to-moderate income population at or above 25% and all counties) with an approved CHIP Policy and Procedures Manual (eligible to receive CDBG, Ohio Housing Trust Fund and HOME funds);
- 2) Non-entitlement jurisdictions (cities with a low-to-moderate income population at or above 25%, and all counties in the state) that are part of a participating jurisdiction consortium, as defined by the HOME Program regulations, with an approved CHIP Policy and Procedures Manual (eligible to receive OHTF and CDBG funds). Jurisdictions with an allocation of more than \$400,000 per year from HUD are eligible for a maximum CHIP Program award of \$250,000. The remaining jurisdictions must refer to "Grant Ceiling, Maximum Award - Option 2".
- 3) Entitlement/non-participating jurisdictions (cities with a low-to-moderate income population at or above 25% and all counties in the state) with an approved CHIP Policy and Procedures Manual (eligible to receive HOME funds). Jurisdictions with an allocation of more than \$400,000 per year from HUD are eligible for a maximum CHIP Program award of \$250,000. The remaining jurisdictions must refer to *Grant Ceiling, Maximum Award - Option 2*.

Jurisdictions awarded a two-year grant with PY 2019 CHIP Program funding as an applicant or partner are eligible to apply in PY 2021.

**Grant Ceiling:** Through a competitive application process, jurisdictions may apply for a maximum award as follows:

	<b>Maximum Award</b>	
	<b>Option 1</b>	<b>Option 2</b>
County	\$ 300,000	\$ 400,000
City with a population of at least 15,000	\$ 250,000	\$ 350,000
City with a population between 5,000 and 14,999	\$ 200,000	\$ 300,000

CHIP Program-eligible jurisdictions are incentivized to collaborate to form a partnership (see below for Partnership Composition). Partnership applicant jurisdictions may apply for the maximum award detailed in Option 2 above. Additionally, OCD will award partnership development points when scoring applications for funding. The maximum award for each partnership cannot exceed the aggregate maximum total amount of each CHIP Program-eligible jurisdiction in the partnership as detailed in Option 2 above. Regardless of the number of communities in the partnership, the maximum grant request cannot exceed \$1.6 million.

Jurisdictions who choose to apply as a single-jurisdiction applicant, must refer to Option 1 for maximum grant award. OCD will not award partnership development points when scoring these applications for funding.

The following applicants may apply as a single jurisdiction for the maximum award under Option 2 in the chart above and receive points associated with partnership development when scored for funding:

- Counties without eligible cities,
- Cities with an opt-out County (see Partnership Composition), or
- Cities within an ineligible County.

**Grant Request Reduction:** OCD reserves the right to award competitive grants at amounts lower than requested in the application. Grant awards could be lower than requested due to funding availability, application rating, capacity and performance.

**Partnership Composition:** Parameters for developing a partnership are as follows:

- A partnership's boundaries cannot exceed two adjacent counties.
- An eligible city can only partner within its own county, either with the county or another CHIP Program-eligible city within the county. In a scenario where the city is an applicant and its county is a partner, the partnership may include an adjacent county and its eligible cities.

To summarize: if the city is the applicant, the partnership cannot cross the county borders without creating a partnership with both counties.

- One eligible community (city or county) in the partnership will be the applicant/potential grantee.
- Jurisdictions are permitted to submit or be a part of only one application.

Counties without CHIP Program-eligible cities will automatically receive points associated with partnership development. Such counties have the option to form a partnership with an adjacent county and its eligible cities, if feasible.

Any eligible jurisdiction that chooses not to be a direct participant for PY 2021, either as an applicant or a partner, may do so with no effect on the applicant's scoring or funding level by selecting one of the following options:

- **County Umbrella:** If an eligible city is not interested in being a partner for PY 2021 but is interested in CHIP Program funds being spent in their jurisdiction, the city can join its county's service area. The application for funding must contain a letter from the city's CEO electing for CHIP Program funds to be spent in its community under its county's jurisdiction to receive points associated with partnership development. When determining the applicant's ceiling amount, the county's amount must be based on amounts outlined for counties under *Maximum Award - Option 2* above or Partnership Applicants depending on whether the county has another partnering jurisdiction. There are no incentive funds available for this option. The county may participate as a single applicant, a partnership applicant, or a partner.
- **Jurisdiction Opt-Out:** If an eligible jurisdiction will not apply for CHIP Program funding in PY 2021 and is not interested in CHIP Program services within its jurisdiction, the application for funding must contain an opt-out letter from the jurisdiction's CEO to receive points associated with partnership development. The length of the opt-out period must be defined in the letter. Applicants that do not have other partnering options must refer to *Maximum Award - Option 2* above. This option is only available to jurisdictions that are not interested in participating in the CHIP Program and do not want funds spent in their jurisdiction.

Grant funds cannot be spent in a CHIP Program eligible jurisdiction that does not apply as a single applicant or is not part of an eligible partner's funded application via partner or under the county umbrella option.

OCD expects CHIP Program services to be delivered within the partnership's jurisdictions. The applicant community will submit partnership agreements between the applicant and partnering communities in the application for funding. Sub-recipient agreements are prohibited. Prior to applying, the partnership must prepare a plan for expending the awarded funds throughout each jurisdiction. The applicant must submit the plan in the application for OCD to evaluate.

Non-entitlement cities and counties that are part of a participating jurisdiction consortium and entitlement/non-participating jurisdictions may apply as single-community applicants and automatically receive points associated with partnership development through application scoring or join an eligible partnership with the following restrictions:

- A non-entitlement/non-participating jurisdiction (see section 1, *Eligible Jurisdictions* above) must be the applicant;
- When determining the partnership ceiling amount, the amount for non-entitlement jurisdictions that are part of a participating jurisdiction consortium and entitlement/non-participating jurisdictions (see sections 2 and 3, *Eligible Jurisdictions* above) must be based on the amounts outlined in *Eligible Jurisdictions* above. If the partnership is formed with another single jurisdiction, the amount for non-entitlement/non-participating jurisdictions (see section 1, *Eligible Jurisdictions*) must be based on amounts outlined under *Maximum Award - Option 2*. If the partnership is formed with multiple non-entitlement/non-participating jurisdictions (see section 1, *Eligible Jurisdictions*), the amount for non-entitlement/non-participating jurisdictions may be based on amounts outlined under *Maximum Award - Option 2*; and
- No HOME funds can be spent in non-entitlement jurisdictions that are part of a participating jurisdiction consortium and no CDBG funds can be spent in the entitlement/non-participating jurisdictions.

#### **Eligible Project Categories with Respective Activities:**

All housing activities completed with CHIP Program grant funds must be single-family homes, as defined by HUD as one (1) to four (4) units. The activity descriptions listed below supersede the descriptions in OCD's current Housing Handbook, Part I, and in the adopted Policy and Procedures Manual (PPM) selected for this application. **Grantees will adhere to OCD's maximum per-unit limit of assistance for PY 2021 and will not institute local limits of assistance.**

Any projects funded with OHTF dollars must comply with the following requirements:

- Projects funded with OHTF dollars must benefit clientele at or below 50% of Area Median Income (AMI); and
- Section 504 of the Rehabilitation Act of 1973 prohibits providing federal financial assistance for disability-specific housing [see 24 C.F.R. Section 8.4(a)]. Therefore, housing projects funded with HOME or CDBG funds may not restrict occupancy to people with specific disabilities. Jurisdictions may, however, request OHTF funding for projects that provide rehabilitation and repair assistance to units designated for use by disability-specific clientele.

#### **REHABILITATION ASSISTANCE:**

##### **OWNER REHABILITATION**

Funding Source(s): CDBG and HOME

Eligible Activity Regulation: 24 CFR Part 570.202 or Part 92.205

OCD Maximum Per Unit Limit of Assistance: \$64,000 (including soft costs)

The purpose of the Owner Rehabilitation activity is to improve and protect the state's sound, serviceable, and affordable owner-occupied housing stock. Through this activity, communities provide financial assistance to homeowners with income levels at or below 80% of Area Median Income to correct substandard conditions so that the homes are safe, healthy, durable, energy efficient, and affordable. Owner Rehabilitation is intended to address problems throughout the home. In most circumstances, this means that the home's mechanical systems (electrical, plumbing and, heating systems) and exterior and interior structural components (roof, walls, floors, and foundation) will be repaired or replaced to meet the required standards. Occasionally room additions, such as extra bedrooms, can be constructed to alleviate overcrowded conditions, or other rooms and modifications can be constructed to make the home more accessible for the elderly or persons with special needs. This activity can include replacing an owner-occupied dwelling that cannot be rehabilitated, with an approved manufactured unit or a site-built unit located on the same property. When Owner Rehabilitation

funds are used to replace a unit (commonly referred to as “reconstruction”), the funds can only pay for construction-related expenses and eligible related soft costs. In limited instances, this activity can include refinancing of a small amount of existing debt on a home to be rehabilitated providing it is necessary to complete the project, as noted in 24 CFR Part 570.202 (b)(3). When refinancing is proposed, the community must receive prior OCD approval. OCD encourages grantees to consider conducting an environmental assessment for the housing programs to ensure that the highest clearance level needed can be obtained. This will permit replacing substandard homes and other activities that are similar to “new construction” (such as room additions, tap-ins, etc.) to be conducted for environmental review purposes. Because rehabilitation must correct all substandard conditions that adversely affect the occupant’s health and safety and the dwelling’s structural integrity, the scope of work is generally comprehensive, and the cost is usually high. However, cost limitations often require the work to be prioritized so that the most substandard conditions (i.e., problems affecting occupant health and safety and structural integrity) are corrected before less important concerns are addressed. OCD expects that all the substandard conditions be corrected before a project is considered complete. Homes that have numerous problems that cannot be corrected within the limit of financial assistance are inappropriate projects and must not be rehabilitated or considered for reconstruction unless sufficient funds from supplemental sources exist. The rehabilitation standard to which all projects must comply is in Part II of OCD Housing Handbook known as the [State of Ohio Residential Rehabilitation Standard \(RRS\)](#).

## **RENTAL REHABILITATION**

Funding Source(s): CDBG, HOME, and OHTF

Eligible Activity Regulation: 24 CFR Part 570.202 or Part 92.205

OCD Maximum Per Unit Limit of Assistance: \$64,000 (including required landlord contribution (local or state) and soft costs). \*\*

The purpose of the Rental Rehabilitation activity is to improve and protect the affordable renter-occupied housing stock. Through this activity, financial assistance is provided to property owners to correct numerous substandard conditions so that the rental units are safe, healthy, durable, energy efficient, and affordable. Rental Rehabilitation is intended to address problems throughout the unit. In most circumstances, this means the unit’s mechanical systems (electrical, plumbing and heating systems) and exterior and interior structural components (roof, walls, floors, and foundation) will be repaired or replaced to meet the required standards. The rehabilitation standard to which all projects must comply is listed in Part II of OCD Housing Handbook known as the RRS.

Because rehabilitation must correct all significant substandard conditions that adversely affect the occupant’s health and safety and the dwelling’s structural integrity, the scope of work is generally comprehensive, and the cost is usually high. However, cost limitations often require the work to be prioritized so that the substandard conditions (i.e., problems affecting occupant health and safety, and structural integrity) are corrected before less important concerns are addressed. OCD expects that all the substandard conditions must be corrected before a project is considered complete. Only units occupied by tenant households with income levels at or below 80% of Area Median Income may receive rental rehabilitation assistance. For a duplex or a building with three to four units, only units occupied by tenant households with income levels at or below 80% of Area Median Income and common areas may receive rental rehabilitation assistance. Generally, common areas are the structural components or mechanical systems that are shared by all the tenants (such as a common hallway, roof or single HVAC system).

\*\* Rental units that are in poor overall condition and/or that have serious problems that cannot be corrected within the limit of financial assistance are inappropriate projects and must not be rehabilitated unless sufficient funds from supplemental sources exist.

The rental units can be owned by private investors or by nonprofit organizations. To ensure that the tenant households with income levels at or below 80% of Area Median Income are the primary beneficiaries of the Rental Rehabilitation activity, two important requirements must be followed. First, for-profit property owners with income levels exceeding 80% of Area Median Income should contribute financially to the project. This requirement prevents a property owner from receiving a “windfall” of public investment in their business property. For for-profit property owners, grantees should require match funds, not to exceed 50% of the project hard costs, although the contribution may be less depending on the incentive level required for owners to

participate. For nonprofit property owners and property owners with income levels at or below 80% of Area Median Income, grantees may choose to require match funds, not to exceed 50% of the project hard costs. OCD expects grantees to receive the contribution prior to issuing a *Notice to Proceed*. Second, to help ensure that the property remains in the affordable rental housing stock inventory, the property owner must agree to rent the unit to tenant households, with income levels at or below 80% of Area Median Income, for the required affordability period. Also, the owner must agree to limit the rent so that it cannot exceed the appropriate Fair Market Rent for the same affordability period.

## **REPAIR ASSISTANCE:**

### **OWNER HOME REPAIR**

Funding Sources: CDBG and OHTF

Eligible Activity Regulation: 24 CFR Part 570.202 (b, 2, 4, 6, 7 (iv), and 11)

OCD Maximum Per Unit Limit of Assistance: \$18,000 (including soft costs)

The purpose of the Owner Home Repair activity is to help preserve the affordable housing stock by providing owner-occupied households with income levels at or below 80% of Area Median Income with limited financial assistance to correct significant problems in the home. Unlike Owner Rehabilitation, which addresses the entire home, the Owner Home Repair activity can address one or more specific problems that adversely affect occupant health and safety and/or structural integrity.

If a home receives assistance from the Owner Home Repair activity and the Owner Rehabilitation activity, the total amount of assistance is subject to the same terms and assistance limit as if it had received Owner Rehabilitation assistance only and cannot be considered as an Owner Home Repair project.

The types of work that are generally considered eligible for the Owner Home Repair activity include:

*Structural System Repairs:* This type of work involves repairs to eliminate hazardous conditions or serious threats to the integrity of a structural system. Examples of common structural system repairs include, patching or replacing leaking roofs, rebuilding collapsed foundations, and replacing weakened or deteriorated framing components. It may also include the replacing individual non-functioning or damaged windows or entry doors.

*Mechanical System Repairs:* This type of work involves repairs to eliminate hazardous conditions with the electrical, plumbing, or heating systems. Examples of common mechanical system repairs include replacing unsafe or overloaded electrical panels and circuits, repairing or replacing leaking water supply and/or sanitary drain plumbing lines, and repairing or replacing unsafe or inoperable heating equipment.

*Plumbing System Tap-ins:* This type of work involves connecting a home's plumbing system to a public water supply and/or public sewage system and paying the associated tap-in fees.

*Wells and Septic Systems:* This type of work involves repairing or replacing a home's private well and/or septic system that is malfunctioning or has been cited by local or state health departments or the Environmental Protection Agency as outdated and needing improvement.

*Weatherization:* This type of work involves utilizing cost-effective measures to improve energy efficiency such as insulating un-insulated attics and sidewalls, and related measures to control air movement, such as sealing holes and bypasses and installing exhaust and ventilation fans.

*Accessibility:* This type of work involves utilizing measures designed to improve access and mobility for occupants who are physically disabled or infirm. Generally, these measures include exterior ramps, grab bars and specialized bathroom fixtures. In some cases, more extensive work is required to remove architectural barriers, widen doorways, lower cabinets, or remodel bathrooms to meet household needs. The work completed to improve accessibility must meet or exceed the design and installation standards outlined in the Uniform Federal Accessibility Standards (UFAS).



*Lead Based Paint (LBP) Hazard Reduction:* This type of work involves measures to eliminate known LBP hazards in homes occupied by an Elevated Blood Lead Level (EBLL) child, or in households with children under 6 years of age. The work must be performed in compliance with all applicable state and federal regulations and guidelines, particularly those outlined in the *HUD Guideline for the Evaluation and Control of LBP Hazards in the Home*.

## **RENTAL HOME REPAIR**

Funding Source: CDBG and OHTF

Eligible Activity Regulation: 24 CFR Part 570.202 (a,1); (b, 2, 4, 6, 11); and (e)

OCD Limit of Assistance: \$18,000 per housing unit (including required landlord contribution and soft costs)

The purpose of the Rental Home Repair activity is to improve and protect the affordable renter-occupied housing stock. Through this activity, financial assistance to the property owners is limited to correcting one or more specific problems that adversely affect occupant health and safety and/or the unit's structural integrity. The rental units can be owned by private investors or by nonprofit organizations. To ensure that the tenant households with income levels at or below 80% of Area Median Income are the primary beneficiaries of the Rental Home Repair activity, two important requirements must be followed. First, for-profit property owners with income levels exceeding 80% of Area Median Income **must** contribute financially to the project. This requirement also helps to prevent a property owner from receiving a "windfall" of public investment in their business property. For-profit landlord contributions **must** be 50% of the hard costs of the project. For nonprofit property owners and property owners with income levels at or below 80% of Area Median Income, grantees may choose to require match funds, not to exceed 50% of the project hard costs. OCD expects grantees to receive the contribution prior to issuing a *Notice to Proceed*. Second, to help ensure that the property remains in the low-income rental housing stock inventory, the property owner must agree to rent the unit to tenant households with income levels at or below 80% of Area Median Income for a period of two years. Also, the owner must agree to limit the rent so that it cannot exceed the appropriate Fair Market Rent for the loan's required two-year period. The unit's affordability must be enforced through a recorded loan document. Rental Home Repair assistance shall be provided to the property owner in the form of a 0% interest, 100% deferred/declining (50% annually), forgivable loan, with a two-year term. The RRS is the standard to which the Rental Home Repair work must comply. However, only the work completed under the Rental Home Repair activity must meet the RRS, not the entire home (as with the Rental Rehabilitation activity).

If a home receives assistance from the Rental Home Repair activity and the Rental Rehabilitation activity, the total amount of assistance is subject to the same terms and limit of assistance as if it had received Rental Rehabilitation assistance only and cannot be considered as a Rental Home Repair project.

Because the Rental Home Repair activity addresses one or more serious health and safety issues, the scope of work is less extensive and the costs are generally lower than the Rehabilitation activities. The scope of work must be limited to correcting only the problem(s) that qualify the home as a Rental Home Repair project, and items that are directly related to correcting the initial problem. For example, if a furnace is to be replaced, the scope of work could also include limited electrical and fuel system work to ensure that the electrical circuit and fuel line servicing the furnace are safe. Or, if a plumbing system is tapped into a public water supply, the scope of work could also include interior plumbing work to ensure that the water supply lines are adequate. However, grantees must understand that the Rental Home Repair activity is not a mini rehabilitation program or a program intended to provide home maintenance services. Homes that have numerous problems requiring extensive repairs should be considered for complete rehabilitation. The Rental Home Repair activity can address emergencies if the condition meets the U.S. Department of Housing and Urban Development's definition of an emergency.

The types of work that are generally considered eligible for the Rental Home Repair activity include:

*Structural System Repairs:* This type of work involves repairs to eliminate hazardous conditions or serious threats to a structural system's integrity. Examples of common structural system repairs include, patching or replacing leaking roofs, rebuilding collapsed foundations, and replacing weakened or deteriorated framing components. It may also include replacing individual non-functioning or damaged windows or entry doors.

***Mechanical System Repairs:*** This type of work involves repairs to eliminate hazardous conditions with the electrical, plumbing or heating systems. Examples of common mechanical system repairs include replacing unsafe or overloaded electrical panels and circuits, repairing or replacing leaking water supply and/or sanitary drain plumbing lines, and repairing or replacing unsafe or inoperable heating equipment.

***Plumbing System Tap-ins:*** This type of work involves connecting a home's plumbing system to a public water supply and/or public sewage system and paying associated tap-in fees.

***Wells and Septic Systems:*** This type of work involves repairing or replacing a home's private well and/or septic system that is malfunctioning or has been cited by local or state health departments or the Environmental Protection Agency as outdated and in need of improvement.

***Weatherization:*** This type of work involves utilizing cost-effective measures to improve energy efficiency such as insulating un-insulated attics and sidewalls, and related measures to control air movement, such as sealing holes and bypasses and installing exhaust and ventilation fans.

***Accessibility:*** This type of work involves utilizing measures designed to improve access and mobility for occupants who are physically disabled or infirm. Generally, these measures include exterior ramps, grab bars and specialized bathroom fixtures. In some cases, more extensive work is required to remove architectural barriers, widen doorways, lower cabinets or remodel bathrooms to meet household needs. The work completed to improve accessibility must meet or exceed the design and installation standards outlined in the Uniform Federal Accessibility Standards (UFAS).

***Lead-Based Paint (LBP) Hazard Reduction:*** This type of work involves measures to eliminate known LBP hazards in homes occupied by an Elevated Blood Lead Level (EBLL) child, or in households with children under 6 years of age. The work must be performed in compliance with all applicable state and federal regulations and guidelines, particularly those outlined in the 'HUD Guideline for the Evaluation and Control of LBP Hazards in the Home'.

## **HOMEOWNERSHIP ASSISTANCE:**

### **HOMEOWNERSHIP**

#### **(DOWN PAYMENT ASSISTANCE/REHABILITATION OR DOWN PAYMENT ASSISTANCE ONLY)**

Funding Source(s): HOME

Eligible Activity Regulation: 24 CFR Part 570.201 (n) and Part 92.205

OCD Maximum Per Unit Limit: \$65,000 (including soft costs)

The Homeownership activity is, in effect, a combination of Down Payment Assistance and the Owner Rehabilitation activity. Accordingly, the purpose of the Homeownership activity is to increase the number of owner-occupied households with income levels at or below 80% of Area Median Income, and to improve and protect that housing stock. The types of houses that are eligible for purchase include single-family homes, town houses, condominiums, and manufactured/modular homes. Down Payment Assistance, by itself, may be provided if the home does not require rehabilitation. This means that the home must either be a new or existing home that already meets applicable standards, or a home that the improvements have been completed by other programs or through the financing arrangement.

Through this activity, financial assistance is provided to households to purchase homes. The assistance may include providing a subsidy to lower the interest rate for the loan and/or principal amount, providing down payments, and paying reasonable closing costs. All loans from financial institutions must, at a minimum, meet the requirements outlined in OCD's Underwriting Process. Grantees must follow all Uniform Relocation Assistance and Real Property Acquisition policies and procedures to ensure that the purchases are considered voluntary.

The standard to which the acquired homes must comply is the State of Ohio Residential Rehabilitation Standards (RRS), and any locally adopted codes. For homes that do not meet this standard at the time of

purchase, the Homeownership activity also provides financial assistance to correct problems with those homes. To ensure that homes are safe, all defects that adversely affect the occupants' health and safety must be corrected immediately following the purchase closing, but prior to the buyer occupying the home. To ensure that the home meets the RRS within a reasonable timeframe, all rehabilitation work must be completed within six (6) months of the purchase closing.

In addition, the Homeownership activity must also include homebuyer counseling to help ensure that participants are well informed about private financing and the real estate purchasing process. The required homebuyer counseling budget must not exceed \$500 per household and the counseling content must comply with the current HOME Final Rule. Prior to the purchase, the homebuyer education program must cover the following areas:

- homebuyer decision process;
- budget and credit management;
- mortgage loans and closings;
- fair housing issues; and
- home maintenance and repair practices.

Successful Homeownership activity implementation requires strong working relationships with each party involved in the process. Grantees should develop good relationships with realtors and bankers to ensure that those parties understand how the program functions. Realtors and bankers must understand the client group and the homes and finance packages best suited for their needs. Clients also must clearly understand the program and their obligations, such as attending education sessions, obtaining financing, selecting a home and financially contributing to the transaction. A primary success factor is long-term affordability. Not only must the monthly mortgage payments be affordable, but the other housing costs, such as taxes and insurance, must also be affordable. OCD defines affordable as payments for principal, interest, taxes and insurance (PITI) that do not exceed 30% of gross monthly household income.

#### **NEW CONSTRUCTION - HABITAT FOR HUMANITY**

Funding Source(s): HOME

Eligible Activity Regulation: Part 24 CFR 92.205

OCD Maximum Per Unit Limit of Assistance: \$30,000 per unit (including soft costs not exceeding 10% of CHIP hard costs)

The purpose of the New Construction - Habitat for Humanity activity is to create new permanent housing to expand the affordable owner-occupied housing stock. Generally, successful implementation of this activity requires extensive planning and coordination with the Habitat for Humanity affiliate. A subsidy is provided to the Habitat for Humanity affiliate for a new home construction to be purchased by a partner family with a household income that does not exceed 80% of Area Median Income. When providing a subsidy to Habitat for Humanity projects (whether as a development subsidy to the project, or as an affordability subsidy to the buyer), all grantees shall abide by the resale affordability provisions outlined in 24 CFR 92.254. Principal, interest, taxes and insurance, after program assistance, shall not exceed 30% of the household's total monthly gross income, as calculated for determining income eligibility. Grantees shall provide homebuyer counseling with a cost not to exceed \$500 per household and the counseling content must comply with the current HOME Final Rule.

Homes constructed under this activity must comply with all applicable building/construction codes. If no local codes exist, the unit must comply with the RRS.

#### **TENANT-BASED RENTAL ASSISTANCE**

Funding Source(s): HOME

Eligible Activity Regulation: 24 CFR Part 92.205 and 92.209

OCD Limit of Assistance: payment based on housing payment and household income

The purpose of the Tenant-Based Rental Assistance (TBRA) activity is to provide affordable monthly rental payments for tenant households with income levels at or below 60% of Area Median Income. To ensure that the rental units are decent, safe and sanitary, TBRA-subsidized units must meet HUD's Housing Quality

Standards (HQS) (see 24 C.F.R. 982.401). Through this activity, grantees provide limited financial assistance to property owners to subsidize their income-eligible tenant's monthly rental payments. Generally, the subsidy payment is an amount equal to the difference between the established Rent Standard (based on local market conditions or the Fair Market Rent (FMR) for the unit size) and 30% of the tenant household's adjusted monthly income. Payments can also include security and utility deposits. Utility deposits can be provided only in conjunction with rental subsidy and/or security deposit assistance. Grantees generally contract with their local Housing Authority to implement TBRA Programs, although it is not required.

TBRA programs are generally modeled on the HUD Section 8 Voucher Program. The Voucher design places a cap on the subsidy but does not limit the rental amount that property owners can charge. Under this design, the rental assistance subsidy is determined as the difference between the rent standard for the rental unit's size (number of bedrooms) and 30% of the tenant's adjusted monthly income. Tenants must pay the difference between the rent and the subsidy. Clients may choose units that rent for more than the rent standard or FMR; however, they must pay the difference even if that amount is more than 30% of their adjusted monthly income.

**Note:** The Certificate design that places a cap on the rent and fixes the tenants rent payment at 30% of the household's adjusted income (or 10% of gross income) is no longer a program design option for TBRA programs operated by Housing Authorities.

Although TBRA programs may be modeled on the HUD Section 8 Voucher Program, grantees must ensure that their TBRA programs meet the requirements of 24 CFR Part 92.209 regarding tenant selection, portability, terms of assistance, rent reasonableness, tenant protection, maximum subsidy, housing quality standards, security deposits and program operation. For CHIP grantees, households must have income levels at or below 60% of the Area Medium Income. Grantees must also establish a minimum tenant contribution towards the rent and ensure that leases meet minimum requirements regarding their length and terms (see 24 CFR Part 92.253 (a) and (b)). In general, leases cannot be for less than 12 months unless mutually agreed by the tenant and the property owner and cannot exceed 24 months without being renewed. Families or individuals provided with HOME TBRA must be selected based on one of the following:

- The Section 8 waiting list of a Public Housing Authority (PHA) operating within the jurisdiction of the CHIP grantee based on preferences established by the PHA.
- A waiting list established by the participating jurisdiction based on the established federal preferences and/or local preferences.
- Eligible families that currently reside in units that are designated for rehabilitation under the HOME program without requiring them to be placed on the PHA waiting list.

#### **ADMINISTRATION COSTS:**

Funding Source(s): CDBG and HOME

Eligible Activity Regulation: 24 CFR Part 570.206 or Part 92.207

A maximum of 12% of the total grant request may be budgeted for eligible general administrative activities. The HOME Program administrative budget amount is limited to 10% of the total HOME Program funds requested. Fair housing activities may be included in the CDBG administrative funds request. Eligible administrative costs are identified at 24 CFR 570.206 for CDBG Program funds and 24 CFR 92.207 for HOME Program funds.

All soft costs related to work completed on a specific unit meeting a national objective or income eligibility must be paid for in one of two ways:

- (a) these costs may be charged to the unit; or
- (b) these costs may be charged to administration.

All soft costs associated with projects that do not meet a national objective or income eligibility must be charged to administration. Eligible soft costs for the CDBG Program are defined at 24 CFR Part 570.202(b) (9) and for the HOME Program at 24 CFR 92.207(b).

#### **FAIR HOUSING**

Funding Source(s): CDBG

## Eligible Activity Regulation: 24 CFR Part 570.206

Grantees must establish a Fair Housing training and outreach program specific to CHIP Program activities and participants. Fair housing information (i.e., brochures) must be distributed to each applicant and/or recipient of CHIP Program assistance. Homebuyer education programs associated with Homeownership Assistance activities must contain a fair housing component that includes information regarding potential discriminatory actions related to lending, insurance, and real estate practices, including abusive or unfair lending practices. Owners who participate in rental rehabilitation/repair projects must receive fair housing and tenant landlord training and/or information. Grantees are required to establish a system for intake and processing of fair housing complaints. Grantees must maintain records to document implementing the fair housing program.

### **Application Timing:**

Submission: June 23, 2021  
Grant Award: December 1, 2021  
Grant End Date: April 30, 2024

**Program Income:** Any program income resulting from expending HOME and CDBG funds may be retained by the grantee but must be maintained in separate accounts. However, all CDBG housing program income must be used for an eligible CDBG housing activity, and all HOME Program income must be used for an eligible HOME Program activity. Eligible program income expenditures must follow the grantees OCD-approved CHIP Program Policy and Procedures Manual and executed Housing Revolving Loan Fund Administrative Agreement or receive OCD's prior written approval. Use of program income must comply with OCD Policy Notice 15-04, Program Income Policy, and applicable federal and state laws and regulations. In accordance with 24 CFR 92.504(c)(1)(viii), committed housing program income must be disbursed prior to the grantee requesting funds from the State. Committed is defined as having an executed contract or funds officially obligated in a program. Also, OCD requires that all uncommitted Housing Program Income balances at the time of application, HOME or CDBG, be committed to projects in the CHIP Program application or designated in the implementation plan to be expended during the grant period.

**Program Grant Period:** PY 2021 CHIP Program grantees must complete their programs according to the following deadlines:

- 1) all activities (except audit and balance of administration) must be completed by the end of the 26<sup>th</sup> month, following the grant agreement start date;
- 2) all drawdown requests must be submitted to OCD by the end of the 27<sup>th</sup> month; and
- 3) all funds must be committed and expended in accordance with the timeline established in the program milestones, and the final performance report must be submitted by the end of the 28<sup>th</sup> month. Grant audit(s) must be conducted in accordance with, 2 CFR 200 and **OCD Policy Notice 20-01, Grant Operations and Financial Management Policy and Procedures.**

**Program Beneficiaries:** 100% of all funds must be budgeted for activities benefiting low- or moderate-income households.

**Fair Housing Requirements:** Communities receiving CHIP Program funds must meet Fair Housing requirements as described in the Local Government Certifications to the State (see OCD Program Policy section of this document).

**Tenant-Based Rental Assistance:** Consistent with the state's Consolidated Plan goal of providing a continuum of care in housing assistance, the state will offer Tenant-Based Rental Assistance opportunities. The state will allow communities to establish a local Tenant-Based Rental Assistance Program through the state's decentralized CHIP Program. The state will only fund applicants if:

- 1) The need for Tenant-Based Rental Assistance has been identified as a need through the local planning process, and/or is part of the jurisdiction's local housing strategy, and describes the local market conditions that support the need for this type of assistance; and

- 2) Families or individuals provided with HOME Tenant-Based Rental Assistance are below 60% of the area median income and selected based on either a or b, or c as follows:
  - a. The Section 8 waiting list of a Public Housing Authority (PHA) operating within the applicant's jurisdiction based on preferences established by the PHA;
  - b. A waiting list established by the participating jurisdiction based on the established federal Preferences and/or local preferences; or
  - c. Eligible families that currently reside in units designated for rehabilitation under the HOME Program without requiring them to be placed on the PHA waiting list.

**Resale/Recapture Requirements:** Program Specific Resale and Recapture Requirements may be viewed in the Office Policies Section of this plan. Communities receiving CHIP Program grant awards shall abide by **OCD Policy Notice 15-03, Finance Mechanisms**, for OCD-funded Projects.

**Rating Criteria:** All applications are reviewed, rated, and scored based on the criteria outlined below. Applications may achieve a score up to 100 points. The process is competitive and designed to rank, in order, the communities to be funded through the CHIP Program.

**Distress (10 points maximum)**

An assessment of the applicant's level of distress based on an average of the following trends in the current census data related to low- and moderate-income household needs across the state using:

- (1) an average of the participating communities' percentage of low- and moderate-income populations;
- (2) the percentage of households paying more than 35% of income for housing;
- (3) age of housing stock; and
- (4) unemployment rates.

Alternatively, an applicant may request to use data from a jurisdiction-wide LMI survey the applicant conducted, and OCD approved in lieu of the Census Data.

**Capacity and Performance (60 points maximum)**

Capacity will include the proposed administrative plan's adequacy, consistency with application requirements, the capacity for implementing the proposed activities, demonstrated readiness to proceed with the proposed activities, and the adequate filling of the required roles to successfully administer a grant.

CHIP Program-eligible counties and cities forming an eligible partnership shall receive points associated with partnership development. Counties containing no CHIP Program-eligible cities and such jurisdictions not eligible to form a partnership (see sections 2 and 3, *Eligible Jurisdictions*) will automatically receive points associated for partnership development.

Performance scoring will be based on the applicant's performance. Non-applicant partners' performance will not affect the overall application scoring, but based on each jurisdiction's performance, the portion of the grant total attributable to any partner may be reduced by up to 50% of the eligible amount available to that jurisdiction if serious performance issues exist. It will be incumbent on all partner jurisdictions to fully disclose negative performance issues.

Performance will include prior and current performance in administering and complying with grant agreement(s), program regulations and policies, resolving monitoring and/or audit findings, and progress in completing activities. **Any OCD-funded program may be evaluated** while determining the applicant's performance.

**Impact (30 points maximum)**

Impact will be based on the applicant's marketing and accessibility of the program to the target citizens, and the consistency with federal and state program requirements and the application instructions in the community's application. Impact will also take into consideration cost effectiveness, and the applicant's ability to demonstrate collaboration with other local resources and will include an assessment of the applicant's planning process for its service area.

**Program Amendments:** Because grant awards are based on the projects proposed in the application, grantees receiving CHIP Program funds are generally discouraged from changing their approved projects. Grantees considering a change in program scope, location or design, number and type of beneficiaries, anticipated accomplishments, or grant deadlines, must submit a Grant Amendment Request in OCEAN. Please note the following CHIP Program specific amendment conditions:

- Grantees increasing or decreasing a previously approved **project category** by more than \$5,000 or 10%, whichever is greater, must request an amendment to an executed grant agreement. These thresholds must be applied to both the **project category** from which the funds are to be decreased and the **project category** to which the funds will be increased. Increases or decreases less than this threshold will be reconciled during the closeout process. **Grantees are prohibited from moving funds into an activity that is not included on the Attachment A: Scope of Work and Budget of that funding source without an amendment.** The administration amount allocated in the original grant agreement **cannot** be exceeded. Activity dollars cannot be moved to administration without an amendment.
- At any time during the grant period, the first approved amendment to adjust funds between eligible project categories or reduce total grant amount, including administration dollars, will be considered with no penalty to subsequent applications.
- OCD will issue a grant deadline amendment **with penalty** if the milestones associated with the work completion and/or final drawdown dates are not met.
- After the first no-penalty amendment has been issued and a subsequent amendment is requested, the following Grant Deadline principles will apply to the TBRA activity only:

Chart 1: Unexpended Funds	
Percent of TBRA Activity Budget	Penalty on Future Funding Requests
10% or less	None
> 10% - 20%	Minor
> 20%	Major

Chart 2: Length of Time	
Number of Days Approved to Extend Grant Deadline	Penalty on Future Funding Requests
90 or less	None
91 - 180	Minor
> 180	Major

**Both** charts above will be used to determine the need for an amendment at the time of the request. A penalty will be assessed based on the most stringent of the two (2) charts above. For example, a grantee that has 8% of their unexpended TBRA budget (Chart 1) that will require 180 days to complete the activity (Chart 2) will incur a Minor penalty. The principle in Chart 1 in this scenario induces no penalty; however, the principle in Chart 2 induces a minor penalty. The penalty induced by Chart 2 is the most stringent. During the extended grant period, the CDBG and HOME grants will be left open with conditions on which activities will remain active to continue administration:

- HOME – TBRA
- CDBG – Administration and Fair Housing

Any request for an amendment not outlined above will be considered on a case-by-case basis.

Formal OCD approval through the Grant Amendment Request in OCEAN and executing a grant amendment is required before making the changes. OCD Amendment Policy is outlined in **OCD Policy Notice 20-01, Grant Operations and Financial Management Policy**. After the first no-penalty amendment or unless otherwise specified, OCD will consider amendments in application scoring during future funding rounds.

**PY 2021 CHIP Program Eligible Communities:** The jurisdictions in Table 3 are eligible for PY 2021 CHIP Program funding if they have an approved CHIP Policy and Procedures Manual. The following communities

are eligible for PY 2021 CHIP Program Funding if they did not receive a PY 2020 CHIP Program award as an applicant or partner unless awarded a one-year grant.

**Table 3: PY 2021 CHIP Program Eligibility**

**PY 2021 CHIP Program CDBG and OHTF Eligible Jurisdictions**

Trumbull County	Hubbard	Cortland
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**PY 2021 CHIP Program HOME Eligible Communities**

Bowling Green	Kent	Newark
Clermont County	Kettering	Sandusky
Elyria	Lancaster	Steubenville
Fairborn	Marietta	Warren County

**PY 2021 CHIP Program CDBG, OHTF and HOME Eligible Counties**

Adams	Coshocton	Hancock	Logan	Muskingum	Scioto
Allen	Crawford	Hardin	Lorain	Noble	Seneca
Ashland	Darke	Harrison	Lucas	Ottawa	Shelby
Ashtabula	Defiance	Henry	Madison	Paulding	Tuscarawas
Athens	Delaware	Highland	Mahoning	Perry	Union
Auglaize	Erie	Hocking	Marion	Pickaway	Van Wert
Belmont	Fairfield	Holmes	Medina	Pike	Vinton
Brown	Fayette	Huron	Meigs	Portage	Washington
Carroll	Fulton	Jackson	Mercer	Preble	Wayne
Champaign	Gallia	Jefferson	Miami	Putnam	Williams
Clark	Geauga	Knox	Monroe	Richland	Wood
Clinton	Greene	Lawrence	Morgan	Ross	Wyandot
Columbiana	Guernsey	Licking	Morrow	Sandusky	

**PY 2021 CHIP Program CDBG, OHTF and HOME Eligible Cities with Population > 15,000 and LMI ≥ 25%**

Ashland	Defiance	Marysville	North Ridgeville	Sidney	Wooster
Ashtabula	Delaware	Medina	Norwalk	Streetsboro	Xenia
Athens	Findlay	Mount Vernon	Oregon	Tiffin	Zanesville
Brunswick	Fremont	New Philadelphia	Piqua	Troy	
Chillicothe	Marion	Niles	Portsmouth	Wadsworth	

**PY 2021 CHIP Program CDBG, OHTF and HOME Eligible Cities Population < 15,000 and LMI ≥ 25%**

Amherst	Clyde	Girard	Maumee	Rittman	Urbana
Bellefontaine	Columbiana	Greenville	Napoleon	Shelby	Washington C.H.
Bellevue	Conneaut	Heath	Nelsonville	Rossford	Van Wert
Belpre	Coshocton	Hillsboro	New Carlisle	Salem	Vermilion
Bryan	Delphos	Huron	Northwood	Sheffield Lake	Wapakoneta
Bucyrus	Dover	Ironton	Oberlin	St. Marys	Wauseon
Cambridge	East Liverpool	Jackson	Ontario	Struthers	Wellston
Campbell	Eaton	Kenton	Orrville	Tipp City	Willard
Celina	Fostoria	Logan	Pataskala	Toronto	Wilmington
Chardon	Galion	London	Port Clinton	Uhrichsville	
Circleville	Geneva	Martins Ferry	Ravenna	Upper Sandusky	



## **Housing Assistance Grant Program**

**Goal:** To promote affordable housing opportunities and improve housing conditions for low-income families and individuals.

**Total Funds Available:** SFY 2022 Ohio Housing Trust Funds (amount to be determined).

**Eligible Applicants:** Private, nonprofit organizations incorporated with Ohio's Secretary of State and granted 501(c)(3) status by the Internal Revenue Service.

### **Maximum Award Amounts:**

Agencies currently participating in the Housing Assistance Grant Program (HAGP) are eligible to apply for an amount equal to their last HAGP award, unless the agency can demonstrate an increased need for funding based on program expansion, increased program utilization, etc. Applicants for programs that have not previously been funded under this program should contact the Office of Community Development (OCD) for guidance in determining an appropriate request amount. OCD reserves the right to make awards at levels less than requested. Awards will be based on available funding, service area, population served, community need, and cost reasonableness as detailed in the rating criteria.

Down Payment Assistance, including the required Homebuyer Education, may not exceed \$150,000 maximum per grant request.

### **Recommended Request Amounts:**

Funding requests must be cost-effective and reasonable based on community need, historic funding levels from OCD, cost per household served, cost per outcome, etc. OCD will provide guidance on recommended request amounts in the PY 2021 Housing Assistance Grant Program application. OCD reserves the right to make awards at levels less than requested.

### **Eligible Activities:**

- Essential home repair/accessibility modifications that, if not corrected, could pose a threat to the occupants' health or safety. Assistance is limited to \$10,000 per unit. Household income must be at or below 50% Area Median Income (AMI).
- *Down Payment Assistance:* Up to \$3,000 per unit investment for down payment assistance and associated out-of-pocket expense to persons with incomes at or below 65% AMI.
- *Homebuyer Education:* Pre- and post-purchase counseling must be tied to Down Payment Assistance activity. Income targeting to households at or below 65% AMI. Maximum of \$500 per household for Homebuyer Education. Homebuyer Education outcomes must be tied to Down Payment Assistance being provided. Homebuyer Education will not be funded for more than Down Payment Assistance.

**Matching Requirements:** Each \$2 in HAGP funds must be matched with \$1 in cash and/or in-kind resources. Grants or loans from Development cannot be used as a match.

### **Threshold Requirements:**

- Proposals must include documentation verifying sufficient matching funds commitment to meet the match requirements.
- Proposals must be for eligible activities consistent with HAGP definitions and guidelines.
- Applications must be complete and include essential information and exhibits.

**Rating Criteria:** OCD will rate applications based on the following criteria.

- 1) Capacity and Performance (60 points)
  - *Organization History:* Extent to which the applicant demonstrates the ability to successfully implement the proposed activities;
  - *Staff Background/Experience:* Projects will be evaluated based on the degree to which resumes or position descriptions are provided for key staff involved in the project and demonstrate sufficient background and experience to successfully implement the project;
  - *Past Performance:* Past Performance in implementing Development grants demonstrated through, monitoring, timely reporting and Development audits.
- 2) Need/Distress (10 points)
  - *Need:* Extent to which the project fills a gap in available housing activities that cannot be provided through other means and, for Essential Home Repair/Accessibility Modifications projects, evidence that CDBG funds are not available;
  - *Distress Factors:* Total state low-income population.
- 3) Program Impact (30 points)
  - *Program Impact:* Projects will be evaluated based on the extent to which the proposal has a direct relationship to eligible categories in HAGP;
  - *Income Targeting:* How will applicant market the program to clients in the target income?
  - *Program Feasibility:* The extent to which the project is reasonable and cost-effective based on the request amount, cost per housing unit, etc.;
  - *Program Design:* The extent to which projects are well-designed, clearly presented, and are likely to produce or retain housing stock and accomplish the stated objectives and proposed outcomes; and
  - *Budget/Reasonableness:* The extent to which budget figures are accurate, consistent, and reasonable, and application quality.
  - *Program Design:* Ensure repairs meeting Residential Rehabilitation Standards and Repair and Painting certified service providers, rehab specialists, and/or construction managers.

**Program Period:** The program year will begin March 1, 2022, provided sufficient OHTF dollars are available. Grantees must complete their program according to the following deadlines for two-year grants:

- (1) All activities must be completed by the end of the 24<sup>th</sup> month, as determined by the work completion date identified in the grant agreement; and
- (2) All drawdown requests must be submitted to OCD within one month of the work completion deadline; and
- (3) All funds must be disbursed and expended, and a final performance report must be submitted to OCD within two months of the work completion deadline.

**Reduction of Grant Request:** OCD reserves the right to award competitive grants at amounts lower than requested in the application.

**Application Submission:** The HAGP application submission deadline is 11:59 p.m. on October 13, 2021.

**Grant Award:** Approximately 12 weeks after submission and following Controlling Board Approval.

## **Housing Development Assistance Program**

**Goal:** The goal of the OHFA Housing Development Assistance Program (HDAP) is to support the capacity of housing development organizations and provide financing for eligible housing developments to expand the decent, safe, affordable housing supply for very low-to-moderate income persons and households in the state of Ohio. Resources will be used to preserve at-risk affordable housing, create new affordable rental housing, and developing affordable homeownership opportunities.

**Total Funds:** The HDAP will use the following three funding sources to provide financial assistance to eligible developments. Funds will be awarded in the form of a loan or grant.

**HOME Investment Partnerships (HOME) Program:** \$7 million. Federal regulations relating to environmental review, federal wage rates, federal accessibility, federal acquisition and relocation laws (URA and Section 104(d)), long-term affordability, etc. apply.

**Ohio Housing Trust Fund (OHTF):** Amount to be determined. The OHTF dollars, pending Controlling Board approval, will be awarded to provide gap financing to developments predominantly serving low-income households with incomes at or below 50% of the area median income. The OHTF gives preference to those developments that benefit households with incomes at or below 35% of the area median income for the county where the development is located, as established by HUD.

OHTF resources may also be used for homeownership developments and developing or rehabilitating housing serving people with mental health issues and developmental disabilities. All households served will have incomes at or below 80% of the area median income. At least 50% of all OHTF funds are to be allocated to rural areas and small cities that would not be eligible to participate as a participating jurisdiction under the HOME Program. State prevailing wages and associated laws are applicable.

**National Housing Trust Fund (NHTF):** \$19.1 million. The NHTF dollars will be awarded to provide gap financing to developments serving extremely low-income households with incomes at or below 30% of the area median income. NHTF gives preference to those developments in accordance with an annual Allocation Plan and includes priority for geographic diversity, ability to obligate and undertake activities in a timely manner, affordability and project-based rental assistance, affordability period duration, merits in meeting state housing need, and leveraging non-federal funding sources

The resources described above will be allocated through the HDAP administered by OHFA, which includes the Bond Gap Financing (BGF) program, the Housing Credit Gap Financing (HCGF) program, and the Housing Development Gap Financing (HDGF) program.

### **Funding Requirements for All HDAP Awards:**

- 1) **Reporting and Record Keeping:** The applicant will be responsible for compliance with applicable implementation, reporting and record keeping requirements associated with HOME, NHTF, OHFA, and state regulations.
- 2) **Environmental Review Requirements:** OHFA will conduct a supplemental environmental review for all projects receiving HDAP funds. The environmental review will be completed in accordance with the relevant state or federal requirements as specified below.

Best efforts will be made to fund scattered site developments (10 or more non-contiguous parcels), if any, with OHTF dollars.

#### ***HOME:***

Environmental reviews are conducted in accordance with 24 CFR, Part 58. Development serves as the Responsible Entity.

OHFA will allocate \$1,000 per development funded with HOME funds for publishing the environmental review Public Notice.

**OHTF:**

OHFA has created environmental review standards for projects awarded OHTF funds. The standards are available on OHFA's website at <https://ohiohome.org/ppd/resources.aspx>.

**NHTF:**

Environmental reviews are conducted in accordance with the NHTF Environmental Provisions for new construction and rehabilitation under the Property Standards at 24 CFR§ 93.301(f)(1) and (2).

- 3) **Determination and Requirements for Assisted Units:** Assisted units must meet all requirements as stated in 24 CFR § 92.252. The amount of HOME funds will be used to determine the number of units that are HOME-assisted and must comply with HUD's High- and Low-HOME rent requirements.

The total amount of HOME and HOME-match dollars includes any and all HDAP funding, regardless of the source, plus local dollars. The number of units that receive HOME assistance will be rounded up to determine the number of assisted units that must comply with HOME rent restrictions. OHFA may have to increase the number of HOME-assisted units if:

- (1) the total subsidy per assisted unit exceeds the Section 221(d)(3) – 234 limits, and/or
- (2) the total subsidy per assisted unit exceeds the total development cost per unit.

Assisted units will also be distributed evenly among various unit sizes in the development. OHFA reserves the right to require that units assisted through the HDAP be distributed evenly between newly constructed units and rehabilitated units. The applicant can elect for those units to be fixed units or floating units.

Information regarding assisted units for NHTF can be found in *17. Affordability Requirements*. An NHTF-assisted unit cannot be counted as an assisted unit for either of the other two funding sources.

- 4) **Rehabilitation Standards:** Developments that involve rehabilitating structures must adhere to OCD Residential Rehabilitation Standards (RRS). Refer to OCD's RRS Handbook, or other standards agreed on by OHFA and OCD.
- 5) **Lead-Based Paint Standards:** All housing developments designed to rehabilitate pre-1978 structures must adhere to the Development's Lead-Based Paint Guidelines.
- 6) **Relocation Standards:** All developments, regardless of funding source, that involve rehabilitating existing occupied units must submit a Relocation Plan or rehabilitation strategy that outlines the plan to work with the tenants in place. If the development receives federal funds, the plan must meet the requirements set forth in the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended. If the development involves acquisition, the applicant must supply the *Real Property Acquisition and Relocation Certifications and Voluntary Acquisition Forms* for the project.
- 7) **Timeline:** The HDAP recipient will confirm that all financing is committed and submit a request to close on HDAP funding to OHFA which must be received at the OHFA offices at 57 East Main Street, Columbus, OH 43215, by the date(s) set forth in the recipients Funding Agreement.
- 8) **Changes to Approved Applications:** The HDAP recipient must notify OHFA, in writing, of all changes, financial or otherwise, relating to an application for financial assistance of an approved development. Failure to notify OHFA may jeopardize the applicant's ability to receive assistance in the future. If there are any substantive changes to the development prior to executing the Funding Agreement, OHFA may require the applicant to resubmit the application.
- 9) **Eligible/Ineligible Applicants:** Applicants can be private for-profit, not-for-profit developers/owners, or public housing authorities. NHTF funds may only be used for public housing in limited circumstances. For developments owned by partnerships (limited liability corporations, etc.), to qualify

for financing terms available to not-for-profit organizations, the majority/controlling general partner interest must be held by a not-for-profit (for-profit affiliates of not-for-profit parent corporations qualify as a not-for-profit in a partnership situation). To request financing terms available to not-for-profit organizations, the applicant must provide evidence of IRS 501(c)(3) or 501(c)(4) status. To be eligible for funding, religious organizations must meet the provisions in 24 CFR § 92.257.

OHFA reserves the right to evaluate developments, including those that have previously received an award of HDAP, and that have received other forms of federal subsidy to determine what amount, if any, the development needs to be financially feasible. OHFA reserves the right to evaluate such developments to determine the facts and circumstances that necessitate the need for additional funds and to ensure projects are not over subsidized.

OHFA would prefer that HDAP resources be used to provide new opportunities for affordable housing or to preserve existing, currently subsidized or rent-restricted affordable housing for the residents of Ohio. Therefore, OHFA reserves the right to determine if rehabilitating existing affordable renter-occupied housing without project-based subsidy is eligible.

- 10) **Projects per Developer:** Developers may submit more than one proposed development per year based on the organization's capacity to implement multiple and/or simultaneous projects. OHFA reserves the right to require further information and to decide on an organization's capacity to carry out multiple developments, which will include status and progress on projects using any resources provided by OHFA. OHFA may also limit the amount of HDAP awarded to any single developer.

OHFA reserves the right to combine the costs for developments that are located near each other and share similar attributes such as project type, construction style, and development team.

- 11) **Cost Certification:** After construction is completed, each development may be required to obtain and submit a cost certification prepared by an independent certified public accountant or other comparable documentation approved by OHFA.

- 12) **Fee Limits:** Developer's fee for applications submitted for HDAP funding must be consistent with the limits established in the Qualified Allocation Plan (QAP), HDGF Guidelines, BGF Guidelines, or other funding guidelines.

- 13) **Public Notification:** Applicants intending to develop rental housing (including lease-purchase) must comply with the Ohio Revised Code §175.07 pertaining to public notification.

- 14) **Loans:**  
**OHTF/HOME:**

- 2% interest will be charged unless otherwise agreed to by OHFA;
- Loan will mature at the end of the affordability period. The affordability period is defined as the minimum term required in 24 CFR 92 and any extended affordability period imposed by OHFA;
- Collateral will be a subordinate mortgage. OHFA must be in second or shared-second lien position unless otherwise agreed to by OHFA based on good cause and sufficient supporting documentation;
- Payments will be based on a percentage of the available cash flow as defined by OHFA. If loan payments flow from a third party to the recipient, they will be excluded from cash flow analysis provided they are transferred to OHFA in full. Any remaining balance on the loan is due as a balloon payment at the end of the term or sale, whichever is first. On a case-by-case basis, OHFA may agree to subordinate to other government investors and accept payments consistent with their terms;
- Loan interest will accrue, and repayment obligations will start following the closeout of the project, regardless of the Placed-in-Service date. Closeout means the HDAP recipient leased the "Assisted" units, provided the appropriate documentation to OHFA, and OHFA approved the documentation as evidenced by a closeout letter from Analyst; and
- For HOME-funded developments, loans will be made to the development's ownership entity.

OHTF loans will be made to the project's ownership entity or the HDAP recipient as the project's general partner, managing member or equivalent that may then lend the funds to the project at a commercially reasonable rate. Funds cannot be lent to the project at a rate higher than OHFAs rate without the approval of OHFA. OHFA reserves the right to designate which general partner/managing member/owner, if more than one (1), will be the recipient.

*NHTF:*

- Awarded NHTF funds are structured as a deferred loan with payment due on sale;
- The mandatory rental affordability period and the loan term are no less than 30 years;
- The interest rate is 0%; and
- Additional requirements are set forth in HUD's Interim Rule at 24 CFR Parts 91 and 93 and Interim Rule FR-5246-I-03.

15) **Grants:**

*OHTF/HOME:*

Grants must be requested and are available only when all the following conditions are met:

- The eligible applicant is the controlling general partner and is a 501(c)(3) or 501(c)(4) not-for-profit (for-profit affiliates of not-for-profit parent corporations qualify as a not-for-profit in a partnership situation);
- At least 20% of the units in the development will be occupied by and affordable to households at or below 35% of the area median income;
- The recipient treats the funds as a grant for tax purposes. If the recipient is the project, it will receive an IRS Form 1099; and
- The recipient does not loan the funds to the development but treats it as a grant or capital contribution.

Developments that meet both the requirements established by OHFA for Permanent Supportive Housing and the above-noted conditions are also eligible to request a grant.

For housing tax credit (HTC) developments that request a direct grant, the HDAP funds may be included in eligible tax credit basis if the funds are a general partner's capital contribution **and** provided that the development can provide a tax opinion certifying the funds as part of eligible basis. The development must still meet all the above-noted requirements to be eligible for a grant. However, when considering grant eligibility, OHFA will apply the regulations governing the funds awarded (HOME, NHTF, or OHTF) when considering how the recipient passes the award on to the development.

16) **Transitional Housing:**

Transitional housing is eligible for funding if the service population receives the appropriate supportive services and the applicant designates a minimum occupancy period for residents.

17) **Affordability Requirements:**

Affordable units are defined as units affordable to households at or below 80% of the area median income.

Developments must commit to the following rent restrictions, based on the location and funding source of the proposed project.

*Developments located in a Participating Jurisdiction (PJ):*

- A minimum of 40% of the affordable units must be affordable to households with incomes at or below 50% of AMI for the entire affordability period; and
- (HCGF only) In addition to the above, a minimum of 10% of units must be affordable to and occupied by households at or below 35% of AMI for the entire affordability period.

*Developments located in a Non-PJ:*

- A minimum of 35% of the affordable units must be affordable to households with incomes at or below 50% of AMI for the entire affordability period; and
- (HCGF only) In addition to the above, a minimum of 5% of units must be affordable to and occupied by households at or below 35% of AMI for the entire affordability period.

*Projects utilizing NHTF:*

Projects funded with NHTF have additional rent restrictions that cannot overlap with the above. In no case shall rent plus utilities on any NHTF-assisted unit(s) exceed 30% of AMI. Projects funded with NHTF must also commit to the greater of either:

- 10% of the affordable units rent restricted at 30% of 30% AMI; or
- 5 units rent restricted at 30% of 30% AMI.

Rents established by project-based contracts may increase, as allowed, by that project-based assistance. Existing tenants may not be displaced to achieve the minimum occupancy percentage by very low-income households. Occupancy in up to 60% of the development by households with higher incomes is to occur over time; at turnover, units may be leased to higher income households.

**Note:** If the unit receives federal or state project-based rental subsidy, the maximum rent is the rent allowable under that rental subsidy program as long as the tenant pays no more than 30% of tenant's adjusted income.

18) **Programs:**

Housing Development Gap Financing (HDGF)

The HDGF program utilizes OHTF, NHTF, and HOME funding to provide financial assistance to developments that do not receive HTCs. HDGF projects involve rehabilitating existing affordable rental housing or creating new units of affordable rental housing for households with low incomes and/or special needs. Projects must have a minimum of four (4) units.

*Eligible Activities:* HDGF resources in the development budget may only be applied toward non-related third-party acquisition costs, hard costs associated with new construction or rehabilitation, developer fees, and eligible soft costs associated with the project.

On a case-by-case basis, the cost of previously purchased land may be considered as a portion of the total costs and therefore may be eligible for reimbursement.

HDGF resources may be utilized in mixed-use buildings; however, the HDGF application must only represent the development's residential portion. The residential income must support the development and operating expenses of the residential portion.

*Funding Limit:* Total HDGF funds in the development cannot exceed 50% of the project's total cost. OHFA may, on a case-by-case basis, agree to subsidize more than this based on the local resources available, the development design or the project location. Award amounts will be based on funding availability and the needs of the project. No local government match requirement will be imposed on these developments.

Housing Credit Gap Financing (HCGF) & Bond Gap Financing (BGF)

The HCGF program utilizes OHTF, NHTF, and HOME funding to provide gap financing assistance to developments using competitive (9%) HTCs to renovate or construct affordable housing serving low- and moderate-income households.

The BGF program utilizes OHTF and HOME funding to provide gap financing assistance to developments using multifamily bonds with non-competitive (4%) HTCs to renovate or construct affordable housing serving low- and moderate-income households.

*Eligible Applicants:* Eligible HCGF and BGF applicants are private housing developers and public housing authorities seeking tax credits in the current HTC program year. All applicants must have a material interest in the ownership structure of at least 25%. Community Housing Development Organizations (CHDOs) must be the sole general partner.

*Funding Limits:* The following limits will be placed on projects in the HCGF program:

- \$600,000 for eligible CHDO projects, or an amount approved by OHFA based on the needs of the project and/or funding availability.
- \$300,000 for non-CHDO projects, or an amount approved by OHFA based on the needs of the project and/or funding availability.

OHFA reserves the right to exceed or reduce the above award amounts based on the location and needs of the project. Award amounts for the BGF program will be based on funding availability and the needs of the project.

OHFA may impose a local government match requirement. The amount of match required will depend on the amount of federal funds the Participating Jurisdiction receives as well as the nature of the proposed development. OHFA will adopt a broad definition for what constitutes match funding including, but not limited to, tax abatements, government-donated land, and local HOME or OHTF dollars.

If utilizing bonds, the development cannot have closed on the bonds prior to application for HDAP funds. Closing "in Escrow" will be considered by OHFA to be closed.

*Eligible Activities:* HDAP funds may be applied in the development budget toward non-related party acquisition, hard costs associated with new construction or rehabilitation, and developer fees associated with the project.

19) **Fees:**

*Application Fee:* OHFA may elect to impose application, document correction and/or funding fees as it determines necessary. Fees may be based on threshold deficiencies and designed to encourage complete and accurate application submissions with a likelihood of success.

*Amendment/Extension or Reinstatement to Funding Agreements:* OHFA may elect to impose a \$100 fee for each amendment or extension made to the funding agreement. OHFA may also elect to impose a \$1,000 fee to reinstate an expired funding agreement. These fees are implemented to encourage applicants to complete developments in a timely manner and as proposed in the application.

20) **Waivers:**

OHFA reserves the right to waive State-imposed requirements if the applicant demonstrates a compelling reason. OHFA will review such requests on a case-by-case basis.

21) **Application Review Criteria and Review Process:**

All programs under the HDAP will include a review of the application and all required supporting documentation to ensure that the development is financially feasible and meets all HOME, NHTF, OHTF, and/or OHFA program requirements. OHFA reserves the right to determine cost reasonableness and fees associated with the development.

The application will be assigned to a Housing Grant Analyst (HGA) who will be responsible for the application review, funding agreement processing and resolving post-award implementation issues.

Threshold Review - The threshold criteria assure that all selected developments comply with program requirements. Applications that do not meet the threshold requirements will not be considered for funding. The only exception to this will be the HCGF developments, which will follow the Threshold Review process established in the OHFA QAP.



Competitive Review - Applications submitted for the HDGF program will follow the allocation system established in the OHFA QAP. OHFA reserves the right to prioritize the following: permanent supportive housing developments; developments located in HUD Non-Participating Jurisdictions; projects that have not previously received an award of HDAP funds; projects providing additional units at or below 30% AMI; developments in which at least 25% of the total affordable units are three- or more bedroom units; projects located in a High or Very high Opportunity census tract as defined by OHFA's USR Opportunity Index; projects owned or developed by a state-certified CHDO; or developments meeting other strategic priorities as OHFA deems necessary.

Applications submitted for the HDGF program will be evaluated based on the following criteria: 1) experience and capacity of the applicant and development team; 2) financial feasibility of the development; 3) site selection; 4) development design; 5) demonstrated market for the development; and 6) policies as stated in the program guidelines.

Applications submitted for the BGF program will be evaluated based on the following criteria: 1) experience and capacity of the applicant and development team; 2) financial feasibility of the development; 3) site selection; 4) development design; 5) demonstrated market for the development; and 6) policies as stated in the program guidelines. OHFA reserves the right to prioritize projects located in non-Participating Jurisdictions, projects preserving existing affordable housing, or projects undergoing a RAD conversion, as well as projects meeting the priorities specified in the NHTF Allocation Plan.

Pro Forma or Affordability Analysis - A financial review will include an evaluation to determine the amount of funds necessary to complete the actual development of the development, considering all other committed sources.

The financial review for rental housing developments includes the analysis of a 15- or 30-year pro forma, assuming a 2% annual revenue increase, a 3% annual operating expense increase, and a 7% stabilized vacancy rate. If the pro forma forecasts different assumptions, justification must be provided. The affordability analysis for rental developments requires the resident's rent and utility payments not to exceed 30% of an income-qualified household's income at the projected affordability level. Utility allowance information must be obtained from the local public housing authority, local utility provider, or other approved source (e.g. actual usage history on rehabilitation developments).

Pre-Award Site Visit - OHFA may conduct a site visit prior to submitting a funding recommendation. The purpose of the visit is 1) to evaluate the proposed development site for suitability and impact on the surrounding community; 2) to confirm the status of previously funded developments; and 3) to develop the relationship between the applicant and OHFA. Both parties can discuss any issues or concerns regarding the proposed development and the organization has an opportunity to familiarize OHFA staff with their overall programs and operations.

Formal Recommendation for Funding - OHFA will present the development and submit a funding recommendation, either for approval or rejection, to the OHFA Board's Multifamily Committee. This Committee will submit a formal recommendation to the OHFA's Board for consideration and approval.

22) **Application Submission:**

Applications must be submitted on a compact disc, or electronically via OHFA's ftp site, with all required documents clearly labeled as detailed in the respective program's guidelines. Applications must be submitted to the Office of Multifamily Housing, Ohio Housing Finance Agency, 57 East Main Street, Columbus, Ohio 43215-5135.

Incomplete Applications: OHFA will perform a preliminary review of all submissions to determine whether a complete application has been submitted. If it is determined that OHFA cannot evaluate the proposal based on the information provided, the application will be returned to the applicant along with a written listing of the application's deficiencies.

## **Community Housing Development Organization (CHDO) Competitive Operating Grant Program**

**Goal:** To provide operating support to organizations to continue developing affordable housing.

**Total Funds Available:** The budget for this competitive program will be set at a maximum of \$100,000. The maximum grant award is \$50,000 per organization, and the grant award, along with any other local HOME operating grants, must not exceed 50% of the organization's total operating budget.

If any portion of this allocation remains uncommitted after the application deadline, those funds may be reallocated to the PY 2021 Housing Development Assistance Program (HDAP). In its sole discretion, OHFA reserves the right to reallocate funds to developments that received HDAP awards in prior fiscal years that have not yet completed construction or placed into service.

**Grant Terms:** Grants will be written for a 12-month period.

**Eligible Applicants:** The organization must be a state-designated CHDO for a development that is partially funded by the State of Ohio's 15% HOME funds set-aside and has not yet met the "project completion" definition. Project completion means that the organization completed all the necessary title transfer requirements and construction work; the project complies with the requirements of this part (including the property standards under §92.251); the organization received its final drawdown of HOME funds for the project; and the project completion information has been entered into the disbursement and information system established by HUD, except that with respect to rental housing project completion, for the purposes of §92.502(d) of this part, project completion occurs on construction completion and before occupancy. CHDOs must have previously partnered with an experienced developer, worked with OHFA on a plan to demonstrate they acted as the lead developer on at least one LIHTC project, and now wish to stand as the sole developer/owner. CHDOs who are only acting as an owner are not eligible.

**Eligible HOME CHDO Operating Activities:** Activities including, but not limited to, the following are eligible:

- Administrative and support staff costs, including fringe benefits, for staff directly involved in housing development activities.
- Non-staff administrative costs such as supplies, travel, equipment, space and maintenance, telephone equipment and service, postage, printing and duplicating and staff and board training.

**Ineligible HOME CHDO Operating Activities:**

- Operating costs incurred by a CHDO operating as a sub-recipient or contractor under the HOME program for a specific development.
- Pre-development costs such as engineering, architecture, options, marketing, market studies, etc.
- All activities related to administering the Community Housing Impact and Preservation Program, Community Development Block Grant, Community Service Block Grant, or other local, state, or federal programs in which the CHDO acts as a sub-recipient.

OHFA will evaluate the necessity and efficiency of this program during PY 2021 and reserves the right to redirect CHDO Operating Grant resources to the HDAP as needed.

## **Homeless Crisis Response Program**

**Goal:** To prevent individuals and families from entering homelessness, provide for emergency shelter operations and rapidly move persons from homelessness to permanent housing as quickly as possible.

The Homeless Crisis Response Program (HCRP) is divided into two components: 1) emergency shelter operations; and 2) housing stability consisting of homelessness prevention and rapid re-housing activities. This program has been designed to be consistent with the federal Emergency Solutions Grants (ESG) program.

Housing stability funds should be allocated throughout the homeless planning region based on the need for rapid re-housing assistance. Homelessness prevention funds should be limited for use by persons who are in a doubled-up situation, being forced to leave and facing imminent homelessness.

The HCRP consists of funding from the Ohio Housing Trust Fund and the federal ESG program. The Office of Community Development (OCD) incorporates the requirements of both funding sources as well as the Ohio Basic Shelter Standards into a uniform set of requirements so that all HCRP-funded projects are governed by the same requirements. The ESG program's regulations are found in the Code of Federal Regulations at 24 CFR Part 576.

**Eligible Applicants:** Funding is available to currently HCRP-funded nonprofit organizations and units of local government for emergency shelter activities, and to state-selected nonprofit organizations and local units of government for homelessness prevention and rapid re-housing activities.

Only one state-appointed organization per Homeless Planning Region (see Map 9) is eligible to apply for homelessness prevention and rapid re-housing funds on behalf of the region. To apply for homelessness prevention and rapid re-housing funds, each region must have a collaborative, Regional Homeless Service Coordination Plan (regional plan). Regional plans should include agreed on participant screening criteria, common assessment tools and referral processes, and each participant in the region implementing the program must use the same forms.

**Note:** All agencies applying for emergency shelter funding must participate in this planning process and be listed in the Regional Homeless Service Coordination Plan to be eligible for emergency shelter funds.

**Total Funds Available:** SFY 2022 Ohio Housing Trust Funds (amount to be determined); 2021 federal Emergency Solutions Grant funds \$5.7 million.

### **Funding Method:**

**Emergency Shelter Activities:** Shelter projects must meet the Ohio Basic Standards for Emergency Shelters as well as the requirements listed in the Ohio Development Services Agency's current Ohio Consolidated Plan Annual Action Plan to receive and continue to receive HCRP funding.

Shelter projects currently funded by OCD and in good standing are eligible to apply for funding based on the previous funding level. Those projects are eligible for renewal of the previous grant amount.

**Homelessness Prevention and Rapid Re-Housing Activities:** Funding for homelessness prevention and rapid re-housing activities will be available via an allocation methodology through state-selected regional applicants. This formula allocation will assure at least minimum crisis response funding levels are available for persons at imminent risk of homelessness or persons who are homeless in all areas of the state.

### **Equal Access:**

Organizations that operate homeless projects must ensure compliance with the Equal Access to Housing Final Rule. Any group of people that present together for assistance and identify themselves as a family, regardless of age, relationship, gender, or other factors, are a family and must be served together as such. Family members cannot be separated from other family members during their program stay. Projects may not limit housing and services to specific types of family compositions (e.g., women with children or married couples

with children). In addition, emergency shelters and other segregated facilities must make their resources available to individuals and families without regard to actual or perceived sex, sexual orientation, or gender identity.

### **Housing First:**

The Housing First model is a best practice standard with the goal of reducing barriers to persons experiencing homelessness by providing placement into shelter/permanent housing first, and then providing supportive services to resolve barriers to maintaining housing. The approach is designed to serve the basic needs of the person before addressing or working to resolve complex barriers to housing stability. Core elements include, but are not limited to, no sobriety or minimum income requirements. In addition, participation in services should be voluntary and tenant-driven with service goals that emphasize engagement and problem-solving to help program participants retain or move to permanent housing.

### **Eligible Activities:**

#### **Emergency Shelter\*:**

- 1) **Shelter Operations** - Funds to operate and staff an Emergency Shelter program and supportive service costs to provide limited case management, goal planning and permanent housing placement.
- 2) **Data Collection and Evaluation** - Costs associated with data collection/evaluation, including Homeless Management Information System (HMIS) related activities.
- 3) **General Administration** - General Administration funds limited to administration costs of the portion of the Homeless Crisis Response Program grant for Emergency Shelter activities.

\* For the purposes of this program, emergency shelters that restrict admission to domestic violence victims are not eligible for funding.

#### **Homelessness Prevention and Rapid Re-housing:**

- 1) **Homelessness Prevention** – Financial assistance including rental assistance; rental application fees; rental arrears; security and utility deposits; utility payments; and moving cost assistance. Housing Relocation and Stabilization Services, which include case management; outreach and engagement; housing search and placement services; and credit repair, are also eligible.
- 2) **Rapid Re-housing** - Financial assistance including rental assistance; rental application fees; rental arrears; security and utility deposits; utility payments; and moving cost assistance. Housing Relocation and Stabilization Services, which include case management; outreach and engagement; housing search and placement services; and credit repair, are also eligible.
- 3) **Data Collection and Evaluation** - Costs associated with data collection/evaluation, including HMIS- or comparable database activities.
- 4) **Administrative Costs** – Funds may be used for grant fund accounting, preparing reports, obtaining program audits, similar costs related to administering the grant during the grant's work completion period and staff salaries associated with these administrative costs. Administrative costs also include training for staff who will administer the program or case managers who will serve program participants, if this training is directly related to learning about HCRP. Please note that requests for this line item cannot exceed 5% of the total grant request.

**Matching Requirements:** Emergency shelter applicants must provide at least \$1 in public or private resources for every \$2 in Homeless Crisis Response Program funds. Grants or loans from the Ohio Department of Development cannot be used as match. No match is required for the housing stability category.

**Threshold Requirements:**

- Proposals for emergency shelter activity funds must be included in the Regional Homeless Service Coordination Plan to be considered for funding;
- Applicants must be participating in the appropriate HMIS or comparable database and meet minimum data quality standards;
- Proposals must include documentation verifying commitments of matching funds to sufficiently meet the match requirements;
- Emergency shelter and rapid re-housing activities must be targeted to households who are literally homeless;
- Homelessness prevention activities must be targeted to households at risk of imminent homelessness with the priority being persons who are in a doubled-up situation;
- Homelessness prevention and rapid re-housing programs must be targeted to households below 30% of Area Median Income. Income verification and documentation are required at intake; however, income is not an eligibility factor for rapid re-housing assistance until 90 days after initial intake unless the region has a waiver from OCD in which case it is one year after initial intake;
- Projects must include the following Housing First elements: low-barrier entrance requirements for income, sobriety, criminal history and other limiting conditions. No drug/alcohol testing as a condition of eligibility; and
- For youth shelters, the parent organization must be accredited by a recognized accreditation organization such as Council on Accreditation (COA), Commission on Accreditation of Rehabilitation Facilities (CARF), or The Joint Commission on Accreditation of Healthcare Organizations (JCAHO) or, be licensed by the Ohio Department of Job and Family Services (ODJFS) to provide emergency shelter for youth.

**Reduction of Grant Request:** OCD reserves the right to award grants at amounts lower than the allocation amounts provided with the application materials.

**Program Amendments:** Because grant awards are based on the currently funded projects, grantees receiving Homeless Crisis Response Program funds are discouraged from changing their approved projects. OCD will consider, on a case-by-case basis, only those changes that do not negatively affect the approved program scope of the original awarded grant. Grantees considering a change in program scope, location or design, number and type of beneficiaries, anticipated accomplishments or grant deadlines, must submit a Grant Amendment Request in OCEAN. Formal OCD approval through executing an amendment of the grant agreement is required before grantees may make the requested changes. Program amendments may be considered when scoring future applications.

For Housing Stability grants, a formal grant amendment is only necessary when a grantee wishes to transfer funds into a restricted budget category (administration, data collection and evaluation). An amendment to an executed grant agreement is required if the amount most recently approved by OCD for any project or activity is being increased by more than \$5,000 or 10%, whichever is greater. Non-restricted activities (homelessness prevention, rapid re-housing) are exempted from the standard 10% or \$5,000 threshold in determining the need for a budget amendment.

OCD Amendment Policy is outlined in **OCD Policy Notice 20-01, Grant Operations and Financial Management Policy.**

**Application Submission:** Applicants must submit applications for the Homeless Crisis Response Program by 11:59 p.m. on June 25, 2021.

**Grant Award Notification:** Approximately five months after submission, following Controlling Board approval.

## **Supportive Housing Program**

**Goal:** To facilitate moving homeless persons to permanent housing by providing transitional housing and long-term permanent supportive housing to homeless persons with disabilities.

**Total Funds Available:** SFY 2022 Ohio Housing Trust Funds (amount to be determined).

**Funding Method:** Supportive Housing Program (SHP) funds will be awarded to currently SHP-funded transitional housing and permanent supportive housing. Projects will be funded at or above the amount currently funded for a two-year period.

**Eligible Applicants:** Funding is available to currently SHP-funded nonprofit organizations, units of local government, and public housing authorities. The priority for transitional housing awards is projects that serve special homeless populations (transition age youth, domestic violence victims, persons with mental illness persons in recovery from substance abuse and young families) or those that comply with a national best practice and research-supported design. The priority for permanent supportive housing is projects that meet the housing needs of homeless families and individuals with disabilities including Chronically Homeless persons.

### **Eligible Activities:**

#### **Transitional Housing:**

Single- or scattered-site facility- or sponsor-based program models which serve households that are homeless according to the HUD definition, excluding category 3, with incomes at or below 35% of Area Median Income (AMI) at the time of program entry. The preference is for programs with an average length of stay less than 12 months.

- Rental payments to support operating transitional housing projects designed to place clients in permanent housing.
- Supportive services designed to help program participants attain permanent housing and housing stability.
- Operating expenses to support recurring costs which include both staffing and non-staff costs associated with operating the program.
- Administrative expenses such as accounting for grant funds, preparing reports, obtaining program audits, training about the Supportive Housing Program for staff who will administer the program and case managers who will serve program participants.
- Data collection and evaluation including costs associated with using a Homeless Management Information System (HMIS) or a comparable database. Eligible costs include purchasing HMIS or equivalent software and/or user licenses; training to use software; leasing or purchasing computer equipment for providers and the central server; and staffing for data collection, entry, analysis operating the HMIS.

#### **Permanent Supportive Housing:**

Single- or scattered-site facility- or sponsor-based program models which serve households that are homeless according to the HUD definition, excluding category 3, have a HUD-defined disability (mental illness, chemical dependency, AIDS/HIV, or other permanent physical disability), and household income at or below 35% of AMI at the time of program entry.

- Operating expenses to support recurring costs which include both staffing and non-staff costs associated with operating the program. Administrative expenses such as accounting for grant funds, preparing reports, obtaining program audits, training about the Supportive Housing Program for staff who will administer the program and case managers who will serve program participants.
- Supportive services cost designed to help program participants maintain or move to other permanent housing.
- Data collection and evaluation including costs associated with using a HMIS or a comparable client-tracking database including purchasing HMIS or equivalent software and/or user licenses; training to use

software; leasing or purchasing needed computer equipment for providers and the central server; and staffing for costs associated with data collection, entry, analysis; and operating the HMIS.

All eligible costs for either program (excluding audit costs) must be incurred within the grant's work completion period. Costs incurred prior to the grant agreement start date such as preparing the application are ineligible.

**Equal Access:** Organizations that operate funded Transitional Housing and Permanent Supportive Housing projects must ensure compliance with the Equal Access to Housing Final Rule. Any group of people that present together for assistance and identify themselves as a family, regardless of age, relationship, gender, or other factors, are considered a family and must be served together as such. Family members cannot be separated from other family members during their program stay. Projects may not limit housing and services to specific types of family compositions (e.g., women with children or married couples with children). In addition, segregated facilities must make their resources available to individuals and families without regard to actual or perceived sex, sexual orientation, or gender identity.

**Matching Requirements:** Applicants must provide at least \$1 in public or private resources for every \$2 in Supportive Housing Program funds for transitional housing and permanent supportive housing. Grants or loans from Development cannot be used as matching funds.

**Threshold Requirements:**

- Proposals must include documentation that the project(s) is supported by the Homeless Planning Region;
- Applicants must be participating in the appropriate HMIS or equivalent. If not a current OCD grantee, agree to participate if awarded funding;
- Proposals must include documentation verifying commitments of matching funds which sufficiently meet the match requirements;
- All program activities must be targeted at people who are homeless according to the HUD definition, excluding category 3; and
- Applications must be thoroughly completed and include all required attachments. Submitting an incomplete application will result in a scoring reduction.

**Rating Criteria:** OCD will review applications for completeness and program design. A competitive scoring system will not be used since this is an allocation process.

**Program Period:** Grantees must complete their program according to the following deadlines:

- (1) All activities must be completed by the end of the 24<sup>th</sup> month as determined by the work completion date identified in the grant agreement;
- (2) All drawdown requests must be submitted to OCD within one month of the work completion deadline; and
- (3) All funds must be disbursed and expended, and a final performance report must be submitted to OCD within two months of the work completion deadline.

**Reduction of Grant Request:** OCD reserves the right to award grants at amounts lower than requested in the application.

**Application Submission:** The Supportive Housing Program application submission deadline is 11:59 p.m. on July 8, 2021.

**Grant Award Notification:** Approximately four months after submission, immediately after Controlling Board approval.

## **Housing Opportunities for Persons With AIDS (HOPWA) Program**

**Goal:** Through the federal HOPWA Program, OCD provides eligible nonprofit organizations or units of local government with funds to devise long-term, comprehensive strategies to meet the housing and supportive service needs of persons with AIDS or HIV-related diseases.

**Total Funds:** Approximately \$2.3 million in federal HOPWA Program funds.

**Eligible Applicants:** Private, nonprofit organizations incorporated with Ohio's Secretary of State and granted 501(c)(3) status by the Internal Revenue Service and units of local government.

**Grant Ceiling:** The maximum grant request is based on the percentage of cases of persons living with HIV/AIDS within the project's service area when compared to the balance of state (areas outside the Columbus, Cincinnati, and Cleveland service areas). OCD uses figures promulgated by the Ohio Department of Health for this calculation. An adjustment factor of 1.10 is used to account for increased need. OCD may consider requests for amounts that exceed the maximum amount; however, written approval from OCD must be obtained by the dates listed in the application.

### **Eligible Activities:**

- Short-term rental, mortgage and/or utility assistance;
- Acquiring, rehabilitating or constructing permanent housing;
- Tenant-based rental assistance;
- Operating a community residence;
- Permanent housing placement;
- Referral to drug and alcohol abuse treatment and counseling;
- Limited case management;
- Respite care;
- Food/nutritional services;
- Activities of daily living;
- Day care;
- Transportation;
- General administration;
- Housing information services ; and
- HMIS.

**Equal Access:** Homeless projects must ensure they comply with the Equal Access to Housing Final Rule. Any group of people that present together for assistance and identify themselves as a family, regardless of age or relationship or other factors, are a family and must be served together as such. Family members, regardless of age, gender, or other factors, cannot be separated from other family members during their program stay. Projects may **not** limit housing and services to certain types of family compositions (e.g. women with children or married couples with children).

**Matching Requirements:** Applicants must provide at least \$1 in public or private resources for every \$1 in HOPWA funds. Grants or loans from Development cannot be used as matching funds.

### **Rating System Principles:**

- 1) Degree to which the proposal meets the target population's needs ;
- 2) Evidence of local resource coordination and need for grant resources;
- 3) Evidence of local support;
- 4) Financial stability/management and applicant/administering agency stability; and
- 5) Applicant's ability to administer the program/administrative capacity.



**Rating Criteria:** OCD will rate the applications based on the following selected criteria:

- 1) **Need (15 points):** Projects will be evaluated based on the degree to which they meet the unmet needs of the community to be served by the program; need of the area's population for HOPWA-eligible programming and services as described in the Consolidated Plan; and extent to which the proposal is consistent with local needs and fits into a community-wide strategy addressing those needs.
- 2) **Program Design (30 points):** Projects will be evaluated based on the type and quality of proposed activities:
  - emphasis on housing and housing-related activities, especially operating a community residence providing long-term housing, outreach and referral systems;
  - criteria for selecting residents for housing and services, method for verifying client eligibility and ensuring that client needs cannot be met through other programs, case management plan and how that plan will help meet the client's needs;
  - measures ensuring that clients receive the appropriate type, delivery and level of service, and rational for discontinuing or limiting services. HMIS data performance will be based on data entered in HMIS;
  - applicants must demonstrate acceptable performance. At a minimum specific performance measures will include occupancy rates, average length of stay, and percentage of leavers exiting to a permanent destination

In addition, OCD will evaluate the HMIS data quality including, but not limited to, null and missing values.

- 3) **Coordination (20 points):** Projects will be evaluated on the degree to which they coordinate with other mainstream organizations in the community to meet the housing and service needs of persons with AIDS; and extent of coordination with units of local governments, local health departments, or other organizations serving persons with AIDS or related diseases.
- 4) **Financial Management (25 points):** Projects will be evaluated based on their financial management practices; internal control procedures, proposed budget reasonableness, and amount and diversity of other funds committed.
- 5) **Administrative Capacity (10 points):** Projects will be evaluated on the organization's staff capability to implement the proposed project: organization's history, including its experience in implementing the proposed activities; key staff's relevant educational background, professional certifications, licenses and work experience, and performance on current grant, if applicable.

**Program Period:** Grantees must complete their program according to the following deadlines:

- (1) All activities must be completed by the end of the 18th month;
- (2) All drawdown requests must be submitted to OCD by the end of the 19th month; and
- (3) All funds must be disbursed and expended, and a final performance report must be submitted by the end of the 20th month.

OCD is considering awarding grants for a two-year period. Since funds are awarded by HUD for only a one-year period, this would require OCD to make a two-year commitment of funds to the selected grantees, pending additional funding by HUD the following year. OCD will provide a grant agreement to the grantee the first year and amend the grant agreement to add the second-year funding and extend the grant period for one year.

**Reduction of Grant Request:** OCD reserves the right to award competitive grants at amounts lower than requested in the application.

**Application Submission:** The HOPWA application submission deadline is 11:59 p.m. on October 29, 2021.

**Grant Award:** Approximately seven (7) weeks after submission.

# Community and Economic Development

- **Community Development Program:**
  - *Allocation Grants*
  - *Neighborhood Revitalization Grants*
  - *Critical Infrastructure Grants*
- **Economic Development Loan and Public Infrastructure Grant Program**
  - *Economic Development Loan Program*
  - *Economic Development Working Capital Loan Program*
  - *Economic Development Public Infrastructure Grant Program*
  - *Residential Public Infrastructure Grant Program*

## **Community Development Program**

**Goal:** To provide communities with a flexible housing and community development resource that can be used to address locally identified needs that are eligible Community Development Block Grant (CDBG) activities and qualify under the national objective of Low- and Moderate-Income (LMI) Benefit or Elimination of Slum and Blight.

The program will include funds for the Neighborhood Revitalization set-aside program and the open cycle Critical Infrastructure program.

Neighborhood Revitalization projects are designed to improve the quality of life, livability and functionality of distressed areas and neighborhoods to carry out a comprehensive revitalization strategy. This includes projects designed to stabilize and enhance low- and moderate-income (LMI) residential neighborhoods.

Critical Infrastructure projects are designed to assist applicant communities with high-priority, single-purpose infrastructure improvements. This includes roads, storm drainage, fire protection facilities and other public facilities projects. Water and sanitary sewer projects not eligible for the Residential Public Infrastructure Grant (RPIG) may also be considered for Critical Infrastructure program funding.

**Total Funds:** Approximately \$24 million in federal PY 2021 Community Development Block Grant (CDBG). Fifty (50) percent of Ohio's total CDBG allocation will be committed to the Community Development Programs. An amount to be determined will be distributed through the Allocation Program with the remaining funds allocated to the PY 2021 set-aside and open-cycle programs, including the Neighborhood Revitalization and Critical Infrastructure Programs. Funding selections will be based on a comprehensive application review submitted for all Community Development Programs.

**Application Guidelines:** Communities may apply for the Allocation Program biennially. Cities may apply for one Neighborhood Revitalization program award biennially. Counties may apply for up to two Neighborhood Revitalization program awards on behalf of different local jurisdictions biennially. Cities may apply for up to two Critical Infrastructure program awards annually. Counties may apply for up to three Critical Infrastructure program awards annually.

A community's eligibility to receive PY 2021 set-aside and open-cycle programs is reduced, based upon its existing open programs. Cities may have one and counties may have up to two Neighborhood Revitalization program awards open at a time. Both cities and counties may have up to three Critical Infrastructure open at a time.

Communities may apply for multiple combinations of competitive set-asides. Communities may not apply for more competitive set-asides than they are eligible to receive. See table below for maximum annual competitive applications, based upon set-aside program and applicant type:

<b>Neighborhood Revitalization Program</b>	<b>County</b>	<b>Direct City</b>
Number of Applications	2	1

Jurisdictions awarded prior Neighborhood Revitalization competitive set-aside program funds may not reapply for PY 2021 Neighborhood Revitalization funds unless the previous grant has been monitored and significant monitoring issues resolved. Unsuccessful Neighborhood Revitalization Program applicants may reapply, and successful communities may apply for alternative jurisdictions.

<b>Critical Infrastructure</b>	<b>County</b>	<b>Direct City</b>
Number of Applications	3	2

A project cannot be included in multiple set-aside or open cycle program applications, and funds from one set-aside or open cycle program cannot be used as leverage for another non-Allocation application. Similarly, Allocation, set-aside, and open-cycle program funds from previous fiscal years cannot be used as leverage for a community's PY 2021 application.

Administrative capacity will be considered for multiple grant awards for a single applicant.

**Set-Aside and Open-Cycle Close-Out Process:** Communities can request OCD monitor and close a set-aside or open-cycle project if the project is complete with all funds drawn and expended by April 30, 2021, for first round consideration. The community must submit a written request to the OCD by April 30, 2021. For subsequent Critical Infrastructure rounds, communities can request OCD monitor and close a program if the project is complete with all funds drawn and expended. Requests must be made in writing at least 45 days prior to application submission.

**State Agency Coordination:** Projects including funding from the Ohio Department of Transportation (ODOT) must be bid, contracted, and administered by the local government awarded CDBG funds. The OCD will not consider CDBG funding as match for an ODOT-administered project, unless the CDBG activity functions as a stand-alone project with independent bidding, contracting, and completion timelines. or prior written approval of the local government's ODOT participation agreement.

**Revolving Loan Fund Participation:** Local units of government will be required to substantially disburse any existing Revolving Loan Fund balance in conjunction with, or prior to, submitting a funding application for a specific community development project. The OCD may also require jurisdictions benefitting from Allocation Program projects to commit Revolving Loan Funds as leverage.

**Coordination with Governor's Office of Appalachia and other OCD programs:** The OCD will work with the applicant to determine the best funding sources for a project. All project funding must be firmly committed at the time of application. The OCD will not consider an application for a subsequent grant request (e.g. Residential Public Infrastructure, Target of Opportunity) after Community Development Program funds are awarded. The OCD will also not consider a request for Community Development Program funds after Governor's Office of Appalachia or Appalachian Regional Commission funds are awarded. If a project includes both OCD and Governor's Office of Appalachia funds or more than one OCD funding source, the applications must be submitted at the same time.

**Community Development Implementation Strategy:** Communities receiving funds from the OCD are required to conduct long-term planning. Prior to PY 2013, the OCD required Community Development Program applicants to conduct a Community Assessment Strategy (CAS) to qualify projects for CDBG funding. The CAS required applicants to evaluate public facilities' condition in low- and moderate-income (LMI) areas to assist in selecting and prioritizing projects. The OCD redesigned the Community Development Program in PY 2013 to encourage collaboration within eligible applicant communities and include funding for Neighborhood Revitalization and Critical Infrastructure projects. The Community Development Implementation Strategy (CDIS) replaced the CAS as a tool to facilitate communication with stakeholders in eligible applicant communities. The CDIS will supplement the required Citizen Participation process, providing a format for disseminating information about the Community Development, Economic Development, Residential Public Infrastructure Grant and Target of Opportunity Programs, and assist with identifying and prioritizing potential funding opportunities. The CDIS is required for application to the PY 2021 Community Development, Economic Development Residential Public Infrastructure Grant and Target of Opportunity Programs. The OCD recommends applicants to the PY 2022 Allocation Program conduct the CDIS in 2021 to allow adequate time for project identification and development; however, PY 2022 communities are not required to submit the CDIS until Allocation applications are due.

**Program Amendments/Extensions:** Grantees receiving Community Development Program funds are discouraged from amending their programs. The OCD will consider on a case-by-case basis only those minor changes that do not affect approved project's structure. If the grantee is considering a change in program scope, location or design, number and type of beneficiaries or anticipated accomplishments, it must notify the OCD of the proposed changes in writing. Formal written OCD approval is required. Amendments will be considered in application scoring during future funding rounds. The OCD Amendment Policy is stated in the Office Policies Section of this plan and outlined in Policy Notice 20-01, Grant Operations and Financial Management Policy and Procedures.

**Redistributing funds between construction activities within a Neighborhood Revitalization project does not require an amendment if there is no change to the beneficiaries, national objective or scope of work. Grantees must request an amendment to increase grant funding for professional fees.**

**Grantees must request an amendment to redistribute funds between activities within a Critical Infrastructure project.**

**Amending Grant Deadlines:** Although extending the grant deadline is discouraged, the OCD will allow an amended grant deadline under certain circumstances. The OCD may approve, deny or request additional information regarding the amended deadline request. The OCD must review and approve an amendment to the grant deadline before implementation by the grantee. Amendments to the grant deadline may negatively impact a community's Administrative Capacity rating on future applications.

An amendment to an executed grant agreement deadline is required if all work identified in the grant agreement cannot be completed by the Work Completion Deadline in the executed grant agreement.

**Consideration when requesting an Amended Grant Deadline:**

- 1) The grantee must submit a written Grant Amendment Request at least two months before the work completion deadline in the executed grant agreement. The request must contain a detailed explanation of why the amended grant deadline is necessary and a revised timeline for project completion.
- 2) The OCD will consider approving an amended grant deadline on a case-by-case basis. Communities requesting an amended grant deadline must demonstrate they attained grant milestones; Environmental Review Release of Funds submission by February 15, 2022 for Neighborhood Revitalization and first round Critical Infrastructure grants, Environmental Review Release of Funds submission within 3 months of the grant award for subsequent Critical Infrastructure rounds and procuring and executing the project's constructions contract(s) within 9 months of the grant award. Generally, extensions will be approved for no more than six months after the original Work Completion Deadline.

Grantees will be notified to enter Grant Amendment Requests in OCEAN for execution. The Grant Agreement must be executed and returned to the OCD within 10 business days of receipt.

**Local Program Period:** The Grant Agreement must be executed and returned to the OCD within 10 business days of the date in the cover letter. Failure to do so will result in forfeiting the grantee's allocation. Allocation Program grantees will be allowed up to 26 months to have their PY 2021 programs ready for closeout, beginning with the general date set for all Allocation Program grant agreements. Within this allowable program period, the following deadlines must be met:

- 3) All work must be completed by the end of the 24<sup>th</sup> month.
- 4) All funds must be drawn down by the end of the 25<sup>th</sup> month. This means that all *Requests for Payment and Status of Funds Report* (Form DS5) must be submitted to the OCD before the end of the last business day of the 25<sup>th</sup> month. The OCD will not honor any draw down requests after this date, unless the grantee requested, and the OCD approved an extension.
- 5) Grantees must request and expend all funds and submit a final performance report to the OCD by the end of the 26<sup>th</sup> month.
- 6) Grant audit(s) must be conducted in accordance with 2CFR200, described in Policy Notice 20-01, Grant Operations and Financial Management Policy and Procedures.

**NOTE:** PY 2021 Neighborhood Revitalization and Critical Infrastructure recipients awarded September 1, 2021 grant agreements will follow the same closeout timeline as the Allocation Program.

## Allocation Grants

**Total Funds:** Amount to be determined.

**Allocation Calculation Principles:** Funding allocations for communities are determined by the following formula:

Number of LMI Individuals in the Community/Total Number of LMI Individuals in Non-Entitlement Areas X  
Amount of CDBG Program Funds allocated for Community Development

A biennial grant floor of \$150,000 will be set to ensure adequate funding for eligible applications. The U.S. Department of Housing and Urban Development (HUD) provides the number of LMI persons and uses the 2011 - 2015 American Community Survey Low/Moderate Income Summary Data (updated in 2019) as the basis for estimating LMI figures. The funding allocation calculation will be completed for all non-entitlement cities and counties. *Direct cities* are cities with a total population of 15,000 or greater and a LMI population of at least 30 percent as determined by the 2010 Census and 2006-2010 American Community survey Low/Moderate Income Summary Data (updated in 2014).

The funding allocation for cities that do not meet the direct city criteria will be awarded to the county of jurisdiction. The funding allocation for cities attaining a total population of 15,000 or greater and a LMI population of at least 30 percent with subsequent data releases (e.g. 2011-2015 American Community Survey Low/Moderate Income Summary Data (updated in 2019)) will be provided as dedicated funding to the county of jurisdiction at the \$150,000 grant floor. All communities within the county are encouraged to collaborate with the county for project funding consideration.

**Waiver or Surrender of Funds:** A county or city may choose to surrender all or part of its funding allocation to the state. Appropriate legislative action must be taken in this regard by the local government, and a copy of this action must be submitted to the OCD on or before the Community Development Programs application deadlines. **In the event funds are not committed to eligible activities in the Allocation Program application by the submission date, those funds will be forfeited.**

A city or county may opt to use its Allocation Program funds as local match for CDBG set-aside or open-cycle programs. This can be accomplished through the respective program application process. The project or activity must be identified as an activity in the Allocation application, even if set-aside or open-cycle program funds have not yet been awarded. Set-aside and open-cycle applications must be submitted by the Allocation Program deadline to ensure simultaneous review. **Communities must select alternate projects for Allocation program funds in the event the community does not receive a set-aside or open-cycle award. Funds are not guaranteed and delays due to failure to select alternate projects will result in forfeiting Allocation Program funds.**

**Eligible Jurisdictions:** Under the PY 2021 Ohio State CDBG Program, the non-entitlement counties and small cities listed in Table 9 below (identified as cities by the Secretary of State as of January 1, 2015) will be able to apply for funds based entirely on the number of low- and moderate-income persons residing in the eligible community. Approximately 50 percent of the eligible communities will apply for funding in PY 2021. The remaining 50 percent will apply for funding in PY 2022.

The following categories of communities will not receive funding under the Allocation Program:

- 1) HUD Entitlement Cities (35);
- 2) HUD Urban Counties (10); and
- 3) Units of general local government with more than 50 percent of their population in an urban county.

Adjacent cities and/or counties may pool Allocation Program funds for a common project(s) and may designate one unit of government or a recognized regional organization to administer the program on behalf of the participating units of government. All parties involved must execute a legal agreement and receive approval from the OCD.

**Eligible Activities:** Eligible activities are outlined in Title I of the Housing and Community Development Act of 1974, as amended. To meet its community development needs, an Allocation Program grantee can select among those eligible activities.

**Street resurfacing (paving) is not eligible. Street resurfacing (paving) can be funded only as a component of a targeted Neighborhood Revitalization program. Street reconstruction is eligible as an Allocation, Neighborhood Revitalization or Critical Infrastructure project.**

Allocation Program funds cannot be used for housing activities, except for Home Repair. The OCD has funds set aside for these purposes through its Community Housing Impact and Preservation (CHIP) Program. In the event a community applies but is not funded for a CDBG-eligible housing activity though the CHIP Program in the current or previous year's application cycle, the OCD will consider a community's request to waive this requirement and use Allocation Program funds for other CDBG-eligible housing activities. Waiver consideration will be based on the community's CHIP Program application competitiveness along with demonstrated administrative capacity to administer a housing program. Communities must select alternate projects for Allocation Program funds in the event the OCD does not approve a waiver request. Waivers are not guaranteed and delays due to failure to select alternative projects can result in forfeiting Allocation Program funds.

Allocation Program grantees are not allowed to use their program funds to capitalize or re-capitalize local Revolving Loan Funds or acquire property for land banking for future new housing development construction.

Economic Development activities that are qualified under the LMI Direct Benefit Job Creation national objective are not eligible for Allocation, set-aside or open cycle program funding. Communities should consider the Economic Development or Revolving Loan Fund Programs for projects that will create or retain permanent, private sector job opportunities.

**Urgent Need:** Urgent Need is not an eligible national objective for the Community Development programs. The OCD sets funds aside for this purpose through its Target of Opportunity Program.

**Application Timing:**

Application Submission:	June 16, 2021
Grant Award:	September 1, 2021

**Holdover Option:** Communities will not be permitted to holdover PY 2021 funds for combination with future program years.

**Programmatic Funding Guidelines:**

**Administrative Costs:** Grantees may use up to 20 percent of the total grant for general administration, implementation and fair housing costs. General administration costs include citizen participation, application preparation, grant agreement, environmental review, drawing down funds and overall recordkeeping, reporting, audit(s) and closeout, program compliance and performance in accordance with the OCD Policy Notice 20-01: Grant Operations and Financial Management Policy and Procedures.

Engineering, architectural and legal service costs, which are related to activities undertaken with CDBG funds, can be charged to the specific activity line item budget.

**Subrecipients:**

Local governments may perform public service activities directly or enter into a subrecipient agreement with a community action agency, public health provider, or other nonprofit entity. Subrecipient agreements must be

developed in accordance with **24 CFR 570.503** and **2 CFR 200.331**. Subrecipients must be solicited through a Request for Application process and provide a firm commitment prior to application submission. *Policy Notice 20-04: Use of Subrecipients for Public Services* outlines additional requirements.

Subrecipients may use up to 20% of the project award for activity delivery costs (ADC). ADC include carrying out activities identified in the application, income qualifying beneficiaries and reviewing duplication of benefits documentation.

**Low- and Moderate-Income (LMI) benefit:** Regardless of which national objective a local grantee intends to meet, the program's overall benefit to LMI persons shall be at least 51 percent, excluding general administration, planning and fair housing. The 51 percent overall benefit requirement applies to all jurisdictions that receive an Allocation Program, regardless of the administering entity.

In determining whether an activity will benefit LMI persons, the OCD will consider a completed activity's net effect. Thus, an activity located in a LMI area, while generally a primary consideration, does not conclusively demonstrate that the activity benefits LMI persons. An activity that serves an area delineated and justified by the grantee, where most of the residents are LMI persons, will meet the LMI standard. (The OCD Policy Notice 19-02, Qualifying Community Development and Residential Public Infrastructure Projects using Community Development Block Grant National Objectives, provides guidance on meeting the LMI National Objective.)

Communities may request a waiver to use more than 49 percent of the funds for activities that qualify under the slum and blight national objective. Waiver requests must be submitted to the OCD as an application attachment.

**Public Service Activities:** Allocation funds can be used for public service activities if the proposed activity is a new service, or a quantifiable increase in the existing service level. Communities may use no more than 15 percent of the total grant funds, including general administration, fair housing and planning, for eligible public service activities. Communities may request a waiver to exceed the 15 percent cap. Waiver requests must be submitted to the OCD as an application attachment and will be considered on a case-by-case basis.

**Public services include, but are not limited to:**

Childcare,  
Health care,  
Job training (including training a qualified pool of candidates for unspecified jobs,  
Recreation programs,  
Education programs,  
Public safety services,  
Fair housing activities  
Services for senior citizens,  
Services for homeless persons, and victims of domestic violence,  
Drug abuse counseling and treatment,  
Energy conservation counseling and testing,  
Homebuyer down payment assistance,  
Emergency assistance payments (emergency monthly housing payments), and  
Legal services (including walk-in legal counseling, foreclosure mitigation and prevention, landlord/tenant matters, veterans and public benefit appeals, child support orders, reasonable accommodations for persons with disabilities, and consumer protection).

Eligible public service costs include the purchase or lease of labor, equipment, furnishings, materials, and supplies. Paying the cost of operating and maintaining that portion of a facility in which the service is located is also considered to fall under the basic eligibility category of Public Services, even if such costs are the only CDBG-funded contributions for those services.

**Planning Activities:** Allocation Program funds can be used for planning activities related to eligible CDBG projects that will meet the low- and moderate-income (LMI) or slum and blight national objective. Planning activities will not count towards the grantee's maximum project cap. Planning activities will not count towards



the 20 percent cap on general administration and fair housing. To qualify for funding, planning activities must meet the following requirements:

- 1) The planning being undertaken must be for an eligible CDBG activity;
- 2) The planning activity must specifically identify the community's low- and moderate-income or slum and blight needs;
- 3) The planning activity must produce a tangible product (e.g., report or historical inventory) for the OCD to review;
- 4) The planning activity can be undertaken only for activities that, upon implementation, meet either the low- and moderate-income or slum and blight national objectives;
- 5) The planning activity must further the State of Ohio's investment objectives; and
- 6) The planning activity's product should be used to further develop and design future applications to meet local community and economic development needs.

Communities may use no more than \$20,000 for eligible planning activities. Communities may request a waiver to exceed the \$20,000 limit. Waiver requests must be submitted to the OCD as an application attachment and will be considered on a case-by-case basis. **The OCD encourages communities to include planning activities in their funding request.**

**Home Repair Activities:** All program delivery and other soft costs related to work on a specific unit meeting a national objective must be paid for in one of two ways: (a) these costs may be charged to the activity budget (unit), or (b) these costs may be charged to administration. All program delivery or soft costs associated with projects that do not meet a national objective must be charged to administration. Eligible soft costs for the CDBG Program are defined at 24 CFR Part 570.202(b)(9).

Home Repair activities must be implemented in accordance with Ohio's Housing Rehabilitation Handbook. Grantees must develop and adopt a local Policies and Procedures Manual. Policy Notice OCD 15-03, Finance Mechanisms, provides guidelines for finance mechanisms for all the OCD funds.

**Fair Housing:** Communities are required to include a fair housing activity as part of the PY 2021 Community Development Programs application. The proposed program should cover the period from January 1, 2022 through December 31, 2023. A fair housing activity can be treated as part of the general administrative budget, but fair housing, planning (except planning as an activity outlined above) and administrative costs cannot exceed 20 percent of the total grant amount. **If a community chooses not to fund a fair housing activity with CDBG funds, the application must commit an alternative funding source, include this commitment in the program budget and include a standard fair housing program outcome.** Fair housing can also be funded as a public service activity, although the community will be required to track beneficiaries to assure that at least 51 percent of the beneficiaries are low- or moderate-income. Public service activities cannot exceed 15 percent of the total grant amount unless the community is granted a waiver.

Any fair housing activity must include a specific program design with quantifiable, measurable services, and identified beneficiaries. Fair housing does not count toward the number of allowable projects an applicant may undertake as outlined below. The state's fair housing requirements are described in the section entitled *Local Government Certifications to the State*.

PY 2022 Allocation communities are not required to submit a Standard Fair Housing Program plan for PY 2021 but should continue to administer the Standard Fair Housing program identified in their PY 2020 application.

**Committing Allocation Program Funds:** Grantees committing PY 2021 Allocation Program grant funds to Residential Public Infrastructure Grant (RPIG), Critical Infrastructure (CI) Appalachian Development (AD) or Target of Opportunity (ToFO) program projects must reprogram the Allocation funds to other CDBG- eligible activities if the RPIG, CI, AD or ToFO application is not approved by September 1, 2021. Allocation, CI, AD and ToFO projects that entail major water or sanitary sewer improvements will be evaluated in a similar fashion to RPIG projects even if RPIG is not an identified funding source. Applicants must submit Ohio EPA Permit to Install or Plan Approval, if applicable and account for new household connections at the time of application.

All project dollars identified at the time of application must be firmly committed by the September 1, 2021 grant award. The OCD will not consider an application for a subsequent grant request for another OCD-administered program (e.g. RPIG, ToFO, CI, AD) after Allocation Program funding has been approved.

**Number of Projects:** The table below identifies the number of projects an Allocation Program applicant may undertake with CDBG funds based on the community's funding level. Communities will be allowed one additional project for every successful Neighborhood Revitalization or round one Critical Infrastructure program award.

Allocation Funding Level	Projects Available
\$150,000 - \$224,999	3
\$225,000 - \$299,999	4
\$300,000 or more	5

The maximum number of projects for counties includes projects undertaken on a countywide basis in one or more sub-units of government. A project is further defined as national objective and location specific. A project may include one or more activities with the same service area, beneficiaries and national objective. Administration, planning and fair housing will not count toward the allowable number of projects. **Demolition and clearance activities for eliminating slum and blight will each count as one project regardless of the number of units or activity locations.** Activities undertaken in one service area will count as one project. This may include targeted street, water and sewer improvements. Activities undertaken in a well-defined area or neighborhood, which may span over one or more Census areas, will count as one project if the physical improvement is contiguous. The same type of activity (e.g., street improvements) undertaken in various sub-units of government will count for as many projects as the number of service areas in which the activity will be located, regardless of the number of contracts to be let by the grantee.

**Benefit Area Income Surveys:** The grantee may qualify a project based on an income survey of the project's benefit (or service) area, (completed according to the OCD Survey Methodology) which shows that at least 51 percent of the project beneficiaries will be low- or moderate-income. The OCD Survey Methodology is included in the OCD Policy Notice 19-02, Qualifying Community Development and Residential Public Infrastructure Projects using Community Development Block Grant National Objectives which provides guidance on meeting the LMI National Objective. The grantee is required to submit appropriate survey information to the state.

**The OCD may require an applicant to conduct an income survey to qualify a project for program funding if ACS data does not appear to adequately represent the LMI proportion of the service area.**

**Applicants are not permitted to combine ACS data and data from an income survey to qualify a service area. Applicants also may not use a subset of a surveyed area to qualify a service area. Survey and service area boundaries must be coterminous.**

Projects determined to be ineligible due to an incorrect survey methodology will result in forfeiting Allocation funds unless the survey can be corrected within 30 days during the application review period. Communities are advised to seek technical assistance from the OCD prior to the application submission deadline.

**Integrated Effort:** Allocation Program grantees are encouraged to integrate any portion of their Allocation Program funds into any PY 2021 CDBG set-aside programs or the open cycle Critical Infrastructure program. Allocation Program funds can only be committed to set-aside or Critical Infrastructure projects with applications submitted by the June 16, 2021 deadline.

**Application Submission:** Applicants must submit applications to the OCD by 11:59 p.m. on June 16, 2021. OCD may refuse any incomplete or late applications. **Communities that fail to meet the 11:59 p.m. deadline will forfeit their PY 2021 funding allocation and not be considered for set-aside or open-cycle awards.**

**Application Revisions:** During the application review process, the OCD may require a community to revise its application or supply additional materials before it can be approved. If necessary, communities will be allowed up to 30 days from the OCD's initial contact to adequately address the application deficiencies. Allocation Program funding is not guaranteed; the applicant's administrative capacity, as demonstrated by the timely, complete and accurate program application submission as well as past program performance will be considered when making funding determinations. Failure to demonstrate appropriate administrative capacity is grounds for forfeiting the community's PY 2021 Allocation Program funding. Likewise, submitting an ineligible activity is grounds for forfeiting a community's Allocation Program funding.

Forfeited Allocation Program funds will be appropriated to the set-aside and open-cycle programs.

**Population Redistribution:** Under the Allocation Program, cities or villages whose boundaries lie in more than one county shall be considered part of the county with the largest portion of the city's or village's population.

- 1) For cities or villages split by one or more non-entitlement county boundaries, allocations to the counties will reflect the above-mentioned population redistribution. Cities and villages may only apply for funding to the county that contains the largest portion of their population.
- 2) Direct cities split between an urban (CDBG Entitlement) county and one or more non-entitlement counties will be eligible for Allocation Program funding only if the following criteria are met:
  - a. Most of its population resides within the CDBG non-entitlement county;
  - b. Prior to April 30 of any program year, the city must submit in writing to the OCD its intention to participate in the subsequent year's Ohio State CDBG Program; and
  - c. Prior to April 30 of any program year, the city must submit to the OCD written certification from the urban county that the city will not be a participant in the urban county's entitlement program during the upcoming year.
- 3) Cities or villages split between an urban county and one or more State Administrated Program counties will be eligible to participate in the county Allocation Program only if the following requirements are met:
  - a. The majority of the city's or village's population resides within the CDBG non-entitlement county;
  - b. Prior to April 30 of any program year, the city or village must submit to the non-entitlement county and to the OCD written certification from the urban county that the city or village will not participate in the urban county's entitlement program during the upcoming year; and,
  - c. Prior to April 30 of any program year, the city or village must submit a written statement to the Allocation county and to the OCD, indicating that the city or village intends to be eligible for funding through the county's Allocation Program.

**Table 4: PY 2021 Allocation Program Counties and Cities****County Program Grantees**

Adams County	Crawford County	Hardin County	Mercer County	Sandusky County
Ashland County	Defiance County	Harrison County	Miami County	Seneca County
Ashtabula County	Fayette County	Hocking County	Morgan County	Trumbull County
Auglaize County	Fulton County	Jackson County	Perry County	Tuscarawas County
Brown County	Gallia County	Lawrence County	Pike County	Vinton County
Carroll County	Geauga County	Licking County	Putnam County	Washington County
Champaign County	Greene County	Logan County	Richland County	Wayne County
Clinton County	Hancock County	Lorain County	Ross County	Williams County
Coshocton County				

**City Program Grantees**

Ashland	Fremont	Medina	Piqua	Sidney
Chillicothe	Marion	New Philadelphia	Portsmouth	Zanesville

**Table 4: PY 2022 Allocation Program Counties and Cities****County Program Grantees**

Allen County	Fairfield County	Lucas County - Oregon*	Morrow County	Preble County
Athens County	Guernsey County	Madison County	Muskingum County	Scioto County
Belmont County	Henry County	Mahoning County	Ottawa County	Shelby County
Clark County	Highland County	Marion County	Noble County	Union County
Columbiana County	Holmes County	Medina County - Wadsworth*	Paulding County	Van Wert County
Darke County	Huron County	Meigs County	Pickaway County	Wood County
Delaware County	Jefferson County	Monroe County	Portage County - Streetsboro*	Wyandot County
Erie County	Knox County			

\*Denotes cities with dedicated allocation via county of jurisdiction

**City Program Grantees**

Ashtabula	Delaware	Mount Vernon	Tiffin	Wooster
Athens	Findlay	Niles	Troy	Xenia
Defiance	Marysville	Norwalk		

## Neighborhood Revitalization Grants

**Grant Ceiling:** \$750,000

**Eligible Applicants:** PY 2021 Allocation counties and direct cities. Communities not receiving PY 2021 Allocation funds may not apply for PY 2021 Neighborhood Revitalization Grant funds.

**Eligible Activities:** Eligible activities include public facilities improvements such as constructing, reconstructing, and/or rehabilitating infrastructure in targeted residential areas of distress. At a minimum, Neighborhood Revitalization program applications must include three activities, excluding administration. Demolition/Clearance activities are capped at \$175,000 or 25 percent of the project request, excluding administration.

**Ineligible Activities:**

- Downtown revitalization activities (i.e., the program cannot be used for improvements to an area that would be considered part of the Central Business District).
- Public service or direct benefit activities;
- Housing activities (i.e., the program cannot be used for direct housing assistance such as, but not limited to, private rehabilitation, home repair, water and sanitary sewer household connections, and down payment assistance;
- Economic development activities (i.e., activities that would involve a loan to a private business or would require creating or retaining LMI jobs to meet CDBG eligibility requirements or infrastructure to benefit a private business. Such activities are more appropriately funded through the CDBG Economic Development Program);
- Large-scale, single-purpose infrastructure projects that are better suited for the CDBG Residential Public Infrastructure Grant (RPIG) or Critical Infrastructure Grant; and
- Planning activities

Communities funding public service direct benefit and/or housing projects with other sources of funds during the grant period will receive leverage or coordination points for dollars committed to the target area.

**Local Program Benefit:** The program is targeted to distressed communities or areas in Ohio that have a low- and moderate-income (LMI) population of at least 51 percent. An area-wide activity may use ACS data or income surveys to document 51 percent LMI population. Applicants may submit projects under the area-wide or spot slum and blight categories, in accordance with the OCD Community Development Programs policies and requirements. However, the improvements must still be shown to have at least 51 percent LMI benefit, and the application will be rated on the same distress factors (LMI beneficiaries). Applicants are required to identify a clearly defined target area that qualifies as at least 51 percent LMI. Neighborhood Revitalization applicants can only address one target area per application submission.

**Administrative Cost:** A maximum of \$50,000 or 15 percent of the total CDBG project cost, whichever is less, may be used for general administration. General administration costs include citizen participation, application preparation, grant agreement, environmental review, drawing down funds and overall recordkeeping, reporting, audit(s) and closeout, program compliance and performance in accordance with the OCD Policy Notice 20-01: Grant Operations and Financial Management Policy and Procedures.

Engineering, architectural and legal service costs, which are related to activities undertaken with CDBG funds, can be charged to the specific activity line-item budget. Professional fees may be entered as a separate activity cost within a project budget.

**Benefit Area Income Surveys:** The grantee may qualify a project based on an income survey of the project benefit (or service) area (completed according to the OCD Survey Methodology) which shows that at least 51 percent of the project beneficiaries will be low- or moderate-income. The OCD Survey Methodology is included in the OCD Policy Notice 19-02, Qualifying Community Development and Residential Public Infrastructure Projects using Community Development Block Grant National Objectives, which provides guidance on meeting

the LMI National Objective.) **The grantee is required to submit appropriate survey information to the state, including the income surveys collected to support the LMI data.**

The OCD may require an applicant to conduct an income survey to qualify a project for program funding if ACS data does not appear to adequately represent the **LMI proportion** of the service area. **Applicants are not permitted to combine ACS data and data from an income survey to qualify a service area. Applicants also may not use a subset of a surveyed area to qualify a service area. Survey and service area boundaries must be coterminous.**

**Communities are advised to seek technical assistance from the OCD prior to the application submission deadline.**

#### **Application Timing:**

##### **Pre-Application:**

Interested communities must submit a pre-application to the OCD for approval prior to submission of a full application. OCD will accept pre-applications starting May 15, 2021. The pre-application form is available on the OCD's Technical Assistance website. The OCD will initiate the full application in OCEAN and notify the community of its availability when a pre-application is accepted. Full applications are due by 11:59 p.m. on June 16, 2021.

**Full Application:** Applicants must submit applications to the OCD by 11:59 p.m. on June 16, 2021. OCD will refuse any incomplete or late applications.

Submission:	June 16, 2021
Grant Award:	September 1, 2021

The OCD will not issue a separate grant agreement to communities receiving Neighborhood Revitalization funds. Awards will be included in the community's Allocation grant agreement.

**Neighborhood Facility Inventory:** Communities will be required to complete a Neighborhood Facility Inventory to catalog the existing condition of the public facilities (e.g. streets, sidewalks, community centers, etc.) in the target area and the degree to which the proposed Neighborhood Revitalization program will improve the identified conditions. The Neighborhood Facility Inventory must evaluate all of the public facilities in the target area.

#### **Rating System Principles:**

A Neighborhood Revitalization Program application must meet minimum program thresholds and eligibility criteria. **Meeting minimum threshold requirements does not guarantee project funding.**

Program thresholds include the following:

- 1) **Leverage:** A minimum equal to 5 percent of the CDBG request must be leveraged from other public (e.g. Allocation, Revolving Loan Fund, local funds) and/or private sources. Communities are encouraged to apply for the \$750,000 maximum grant as comprehensiveness is also a scoring component.
- 2) **Community Participation:** The application must document a robust community participation process in which residents are adequately informed about eligible uses of program funds and surveyed about community needs. Activities must be selected in accordance with survey results unless the community provides a rationale for alternative selections. The Neighborhood Facility Inventory must also support the condition of the facilities proposed for improvement.

Applications will be rated according to the following criteria:

- 1) **Distress (15 points):** Distress points will be calculated based on the percent and number of LMI persons who will benefit from the proposed program.
- 2) **Leverage (5 Points):** The extent to which the community will leverage other resources. Leverage will be based on the amount of other resources compared to the total grant request and the extent to which the community will coordinate efforts and implement other programs with the proposed activities. Leverage points will be awarded to applicants using all or part of their Economic Development Revolving Loan Funds as matching dollars for Neighborhood Revitalization activities.
- 3) **Program Design (45 points):** Program impact will be based on the extent to which the activities are based on a comprehensive approach to address needs within the targeted area; the extent to which the activities are consistent with the needs and strategies described in the applicant's Neighborhood Facility Inventory and other planning documents; the extent to which implementing the program will result in an improved living environment and quality of life for persons residing in the area.
- 4) **Implementation and Administrative Capacity (15 points):** The applicant community's and identified administrator's capacity to carry out federal, state, and programmatic requirements will be taken into consideration. Administrative capacity will include experience in administering the following aspects of OCD administered programs: complying with the grant agreement(s); adhering to program regulations and policies; resolving monitoring and/or audit findings; and progress in completing activities. The applicant community's historical performance and the progress of other projects currently funded with OCD-administered funds will also be considered. Accuracy in budgets per activity and total project costs will also be measured.
- 5) **Community Participation (20 points):** The extent to which the local citizens and community organizations support selecting the proposed activities; the community's effectiveness in involving local citizens in program planning through the citizen participation process. The planning process should include details regarding information dissemination, project selection and prioritization strategies.

## **Critical Infrastructure Grants**

**Grant Ceiling:** \$500,000

**Eligible Applicants:** PY 2021 and PY 2022 Allocation Program counties and direct cities. Counties may apply on behalf of non-direct cities, villages, and unincorporated areas.

**Critical Infrastructure Program Principles:** The Critical Infrastructure Program was created to assist communities with funding for **high priority, single-purpose** projects, such as roads, flood and drainage and other public facilities projects with high community-wide impact and that benefit primarily residential areas. Projects may include multiple activities that together contribute to a failed or failing condition.

### **Eligible Activities:**

Eligible activities include constructing, reconstructing or rehabilitating infrastructure components. Eligible infrastructure components include streets and bridges; sidewalks; and flood and drainage, water and sanitary sewer facilities. Eligible public facilities include fire protection or community facilities.

### **Ineligible Activities:**

- Public services or direct benefit activities
- Planning activities
- Economic development activities (i.e., activities that would involve a loan to a private business or would require creating or retaining LMI jobs to meet CDBG eligibility requirements or infrastructure to benefit a private business.) Such activities are more appropriately funded through the CDBG Economic Development Program

- Projects in residential areas addressing deficiencies with multiple infrastructure or public facility-components in multiple locations; these projects are better suited for the Neighborhood Revitalization Program
- Projects in central business districts or commercial areas addressing deficiencies with multiple infrastructure-components.
- Projects which include road resurfacing (paving), chip seal or other maintenance activities
- Projects that are designed primarily for future residential, commercial or industrial development
- Large scale, single-purpose water and sanitary sewer projects with a total project cost in excess of \$600,000, or that require on-site improvements, and that are better suited for the CDBG Residential Public Infrastructure Program. Applicants must contact OCD for guidance on program selection prior to submitting a letter of interest for water or sanitary sewer projects with a total project cost in excess of \$600,000.

**Program Investment Area:** Applicants must submit a map of the proposed service area indicating the proposed project's location and geographic area in which the primary residents reside. Applicants are expected to explain how the service area and project beneficiaries were determined. Communities will be required to complete a Critical Infrastructure Condition Certification to catalog the existing condition of the targeted infrastructure or facility, the impact the current condition has on residents of the service area, and the degree to which the proposed Critical Infrastructure program will improve the identified conditions.

**Local Program Benefit/National Objective:**

Communities must qualify infrastructure activities under the HUD Ohio State Administered CDBG program national objectives of low- and moderate-income (LMI) area-wide benefit, low – and moderate-income limited clientele (LMC) or the prevention/elimination of slum or blight on an area basis. Public facilities may qualify under the spot slum and blight national objective.

To qualify under the HUD National Objective of LMI area-wide benefit, residents in the designated geographic area must be at least 51 percent LMI. Applicants may use ACS data to document 51 percent LMI population.

The grantee may also qualify a project based on an income survey of the project's benefit (or service) area (completed according to the OCD Survey Methodology) which shows that at least 51 percent of the activity beneficiaries will be low- or moderate-income. The OCD Survey Methodology is included in the OCD Policy Notice 19-02, Qualifying Community Development and Residential Public Infrastructure Projects using Community Development Block Grant National Objectives, which provides guidance on meeting the LMI National Objective. **The grantee is required to submit appropriate survey information to the state at the time of application, including the income surveys collected to support the LMI data.**

The OCD may require an applicant to conduct an income survey to qualify a project for program funding if ACS data does not appear to adequately represent the **LMI proportion** of the service area.

**Applicants are not permitted to combine ACS data and data from an income survey to qualify a service area. Applicants also may not use a subset of a surveyed area to qualify a service area. Survey and service area boundaries must be coterminous.**

To qualify under the HUD National Objective of low- and moderate-income limited clientele (LMC), the public infrastructure or facility must demonstrate clear and primary benefit to one of the presumed limited clientele classes, be of a nature and location to presume LMI benefit, or require beneficiaries to be income qualified.

To qualify under the HUD National Objective of prevention/elimination of area slum or blight, the designated geographic area must meet the state or local legal definition of substantial blighted or deteriorated public infrastructure elements. For the purposes of this definition, substantial is defined as at least 51 percent of the infrastructure within the defined service area is deteriorated.



**Note:** Reconstructing or improving public infrastructure that does not qualify as area benefit is not eligible under slum and blight unless located in a designated Central Business District.

Communities qualifying a project under the slum or blight national objective are required to submit either a statement signed by the applicant community's Chief Executive Officer (CEO) or a resolution passed by the governing legislative body that declares the area slum or blighted and/or deteriorated or deteriorating, based upon state or local law. This statement or resolution must detail the program target area's infrastructure conditions at the time of its designation (i.e., infrastructure surveys must have been conducted or updated within the 12-month period immediately prior to application submission to the OCD to document the appropriate designation). Also, a map, identifying the boundaries of both the target area identified in the local designation defined as slum or blighted and the proposed program target area, must be provided to the OCD with the statement or resolution. All survey information relative to the identified area(s) must be maintained by the program applicant and submitted as part of the program application process.

Public facilities may qualify under the spot slum and blight national objective. Applicants are required to submit a Building Conditions Survey – Single Building and Spot Slum and Blight Certification. Projects qualified under the HUD National Objective of prevention/elimination of spot slum or blight are limited to activities that alleviate public health and safety concerns.

**Communities are advised to seek technical assistance from the OCD prior to the application submission deadline.**

**Administration:** A maximum of \$30,000 or 10 percent of the total CDBG project cost, whichever is less, may be used for general administration, environmental review, audit and close-out. General administration costs include citizen participation, application preparation, grant agreement, environmental review, drawing down funds and overall recordkeeping, reporting, audit(s) and closeout, program compliance and performance in accordance with the OCD Policy Notice 20-01: Grant Operations and Financial Management Policy and Procedures.

Engineering, architectural and legal service costs, which are related to activities undertaken with CDBG funds, can be charged to the specific activity line-item budget. Professional fees can be entered as a separate activity cost within a project budget.

**Expenditure of CDBG funds:** The CDBG grant funds must be expended on a pro-rata basis with the other public and private funds committed at the time of application and described in Attachment A of the grant agreement. Any Allocation or Revolving Loan funds committed to the Critical Infrastructure project may be expended in full and are not subject to the pro-rata requirement. The grantee must keep appropriate documentation of these expenditures on file to demonstrate compliance.

#### **Application Timing:**

##### **Pre-Application:**

OCD will start accepting letters of interest May 15, 2021. The letter of interest form is available on the OCD's Technical Assistance website. The OCD will initiate the full application in OCEAN and notify the community of its availability when a letter of interest is accepted. Full applications will be accepted on an open-cycle basis from July 1, 2021, until April 30, 2022, or until such time the OCD expends available funding. The OCD will review applications in rounds designated by funding availability.

**For projects to be considered during the first review period, applications must be submitted by 11:59 p.m. June 16, 2021.**

##### **Round One Program Period:**

Submission: June 16, 2021

Grant Award: September 1, 2021

**Round Two and Three Program Period:**

Submission: To Be Determined

Grant Award: To Be Determined

Communities may not commit PY 2021 Allocation Program grant funds to a Round Two or Round Three Critical Infrastructure project.

**Application Review:** Applications must be submitted through OCEAN, the OCD's web-based grants management system. The OCD will conduct up to three funding rounds annually, funding permitting, and notify the community of funding decisions. Communities are required to hold two public hearings before submitting a complete application to the state. The general public hearing may count as the first public hearing if the hearing includes information on the Critical Infrastructure Program.

Critical Infrastructure applications not approved for funding will either be denied or returned for revision. Applicants will be informed of the OCD's decision in writing. Communities with applications returned for revision are strongly encouraged to consult the OCD for technical assistance prior to resubmission. If an application is returned for revision more than once, the community will be required to conduct an in-person technical assistance meeting with the OCD prior to resubmission.

Applications that meet threshold requirements, but are not funded, may also be resubmitted during the next evaluation period.

**Rating System Principles:**

A Critical Infrastructure Program application must meet minimum program thresholds and eligibility criteria. The Critical Infrastructure Program pre-application will allow the OCD to determine the proposed project's feasibility and fundability. **Meeting minimum threshold requirements does not guarantee project funding.**

Program thresholds include the following:

- 1) Leverage: A minimum equal to 10 percent of the CDBG request must be leveraged from other public (e.g. Allocation, Revolving Loan Fund, local funds) and/or private sources.
- 2) Program Impact: The application must identify the critical need of the project as well as provide documentation regarding the system's failure and the impact on residents of the service area. OCD will only consider projects for infrastructure that is in critical or poor condition in accordance with the following scale:
- 3) Readiness to Proceed: Project design must be completed prior to application submission. Applicants submitting projects requiring Ohio Environmental Protection Agency (OEPA) review must submit documentation of approval and/or the Permit to Install with the application.

**Critical:** Infrastructure has failed or there is an imminent threat of failure, and/or infrastructure has a documented health hazard. A state agency has issued one or more findings, recommendations or standards for continued operation.

**Poor:** Condition of infrastructure's remaining useful life is under five years of service and/or a state agency has requirements for continued operation. A health hazard could arise should current conditions not be addressed.

**Fair:** Condition of infrastructure's remaining useful life is estimated between five and 10 years of service. There is no documented health hazard.

**Good:** Condition of infrastructure's remaining useful life is more than 10 years of service. There is no documented health hazard.

Projects that meet the minimum threshold will be rated additional points based on criteria further identifying the critical nature of the application (e.g. failure level of the infrastructure system, ), impact (e.g. impact on identified beneficiaries, whether proposed solution meets the identified need, useful life of proposed improvements), and distress (e.g. LMI percent of the service area, LMI percent of the infrastructure owner) in accordance with the following point distribution:

- 1) **Distress (10 points):** Distress points will be calculated based on the LMI percent of the service area and the LMI percent of the community responsible for maintaining the project infrastructure.
- 2) **Implementation and Administrative Capacity (15 points):** The applicant community's and identified administrator's capacity to carry out federal, state, and programmatic requirements will be taken into consideration. Administrative capacity will include experience in administering the following aspects of OCD administered programs: complying with the grant agreement(s); adhering to program regulations and policies; resolving monitoring and/or audit findings; and progress in completing activities. The applicant community's historical performance and the progress of other projects currently funded with OCD-administered funds will also be considered. Accuracy in budgets per activity and total project costs will also be measured.
- 3) **Program Design (75 points):** Program design points will be calculated based on the project's criticality as demonstrated by the application narrative, photographs, Critical Infrastructure Condition Certification and additional supporting documentation. Points will also be awarded based on the impact the infrastructure's current condition has on the identified beneficiaries and the number of individuals expected to benefit from the project. Also, included are useful life, appropriateness of the proposed project to meet the critical need identified, and inclusion of resilience/mitigation measures for sustainability. Prioritization of projects through a grantee's planning efforts will also be considered.

## **Economic Development Loan and Public Infrastructure Grant Program**

**Total Funds:** Approximately \$10 million in federal Community Development Block Grant (CDBG) funds.

**Program Categories:** Eligible applicants may submit applications for one or more of the following categories of funding: Economic Development Public Infrastructure Program, Economic Development Working Capital Loan Program, Economic Development Loan Program and/or Residential Public Infrastructure Program.

**Local Program Benefit/National Objective:** Communities **must** qualify activities under the HUD CDBG Program LMI job creation national objective. Please refer to **OCD Policy Notice 19-01, Job Creation Requirements for Community Development Block Grant Economic Development and Revolving Loan Fund Programs**, for additional guidance.

**Application Submission:** Applicants are required to submit a pre-application to OCD for review to apply for funds. OCD will evaluate the proposed project's pre-application on consistency with programmatic thresholds and public benefit before determining whether to invite applicants to submit a full application.

Pre-application instructions will be available on OCD's Technical Assistance website. Applications will be accepted on an open-cycle basis starting July 1, 2021, until all PY 2021 funds are awarded.

Applicants must select either the Economic Development Loan Program or the Economic Development Public Infrastructure Grant Program. Applications may not request program funds for both activities. Applicants may include leveraged funds, including CDBG Economic Development Revolving Loan Funds, to fund both activities.

The Economic Development Working Capital Program requires a separate pre-application. Applicants must demonstrate impact of COVID-19 on the local business community, include a program design and implementation plan, and provide documentation of current Revolving Loan Fund commitments. Applicants may not provide assistance to businesses applying for Economic Development Loan Program funds, but businesses with existing CDBG loans are eligible.

## **Economic Development Loan Program**

**Goal:** To create and retain permanent, private-sector job opportunities, principally for low- and moderate-income persons, through expanding and retaining business and industry in Ohio communities.

**Grant Ceiling.** Maximum of \$500,000 for direct loans; maximum grant ceiling includes project and program administration costs. OCD will evaluate the community's request during application review and reserves the right to reduce the award.

**Eligible Jurisdictions:** Non-entitlement cities and counties. Counties must apply on behalf of villages and townships; counties may also apply on behalf of cities within their jurisdiction. To limit creating new Revolving Loan Funds or in considering an applicant's administrative capacity, OCD maintains the right to require counties to apply on behalf of cities when appropriate.

**Revolving Loan Fund Participation:** Local units of government will be required to substantially disburse any existing Revolving Loan Fund balance in conjunction with or prior to submitting a funding application to the state for a specific economic development project.

**Eligible Activities:** Eligible activities include providing financial assistance to private for-profit entities (through eligible units of general local government) to carry out economic development projects directly and primarily related to creating, expanding or retaining a business. Financing under the state CDBG Economic Development Program may cover fixed assets, including land, building, machinery and equipment and site preparation directly related to business or industrial development. The amount and type of financial assistance

provided to a project must be deemed appropriate with respect to the financial gap and the public benefit to be derived. Financing for fixed assets must be provided in the form of a non-forgivable loan.

In addition, job training is an eligible CDBG Economic Development Program activity. The state may provide applicants up to an additional \$50,000 in Economic Development Program funds to provide training for low- and moderate-income individuals whose positions were created or retained by the recipient business.

**Ineligible Activities:**

- Financing existing debt, working capital, non-capital equipment and inventory;
- Financing a project that involves relocating an industry or business from one area of Ohio to another. Exceptions will be made by the state on a case-by-case basis, but only if the relocation will create additional jobs, and the industry or business furnishes information to the state which demonstrates that the industry or business could not continue to operate in the existing location. Also, the applicant community must send a letter (by certified mail) to the community from which the business is relocating, explaining the reasons for relocation. The letter must include OCD's address and identify OCD Economic Development Coordinator as the contact person; and
- Financing speculative projects or buildings. Speculative buildings include those that do not have tenant commitments for more than 50% of the floor space or where project resources may not be sufficient to cover expenses.

**Prohibition on Assistance for Job-Pirating Activities:** CDBG regulations prohibit providing assistance that will result in relocating a plant, facility or operation from one Labor Market Area to another, as defined by the OCD, within three years of the assistance date if such relocation will likely result in a significant job loss in the labor market area from which the relocation occurs. A significant loss is defined as losing 500 or more jobs, or 1/10th of 1% of the total labor force in the labor market area through job relocation; but in all circumstances, 25 or fewer jobs will not be considered a significant loss. Federal Register/Vol. 71, No. 100/May 24, 2006/Rules and Regulations/24 CFR Part 570/Prohibition on Use of Community Development Block Grant Assistance for Job-Pirating Activities. (Map 1 shows OCD-defined labor market areas.)

**Application Timing:** Project applications will be accepted on a continuous basis, beginning July 1, 2021.

**Application Review:** Applications must be submitted through OCEAN, OCD's web-based grants management system. OCD will provide access to the applicant community in OCEAN after the pre-application is submitted and has been determined to be consistent with programmatic thresholds and public benefit. OCD will review the application and provide a written response to the applicant community within 30 days of submission. A funding decision will be made within 45 days of receiving a complete application. **Communities are required to hold two public hearings before submitting a complete application to the state. The CDBG general public hearing may count as the first public hearing if the hearing includes information on the Economic Development Program.** Communities are also required to include a discussion of the Economic Development Program and identify economic development needs as a component of the biennial Community Development Implementation Strategy.

**Administrative Costs:** Units of general local government receiving grants for economic development projects shall be allowed a maximum of \$20,000, not to exceed 10% of the project request, for general administration and implementation. Counties applying on behalf of other jurisdictions are limited to the same ceiling on administrative costs. For projects in which the \$500,000 maximum is requested, administration funds must be subtracted from the total project award. Applicants requesting substantially less than the full amount allowed will receive special consideration.

**Repayment/Program Income:** Under the PY 2021 Ohio State-Administered CDBG Program, funds awarded to units of general local government for economic development projects, and any subsequent program income generated, may not need to be repaid to the state of Ohio, if all funds are expended by the grantee in the

same manner as the activity (economic development) that generated the program income, provided that the local grantee has an existing and satisfactorily performing economic development Revolving Loan Fund. Funds that will be expended in a different manner must receive prior approval from the state. The state reserves the right to recapture local program income from communities that fail to adequately meet statutory and regulatory requirements. Any program income derived by the grantee through administering economic development funds must also be expended according to applicable federal and state statutory and regulatory requirements. Smaller units of government that do not have an ongoing grant relationship with OCD, or an existing Revolving Loan Fund, will be required to arrange Revolving Loan Fund agreements with their county.

OCD will evaluate the grantee's ability to effectively administer a local Revolving Loan Fund upon application approval. If it is determined that the local Revolving Loan Fund is not being satisfactorily administered, collateral effectuation, promissory notes and loan repayments must be provided to the State. A determination on what constitutes a "satisfactorily administered" economic development Revolving Loan Fund is the sole discretion of the state.

**Closing Binder:** An executed Closing Binder, comprised of all documents showing that the project is ready to move forward and legal agreements between the awarded local government and beneficiary business, must be received and acknowledged by OCD before drawing or expending CDBG funds.

**Number of Grant Awards:** A project (site specific) may receive one award up to a maximum of \$500,000 in a program year. No business may receive additional CDBG assistance until it completes its open CDBG project, in compliance with all requirements, and created/retained all the jobs to which the business committed. In addition, the prior grant must have been monitored and closed prior to considering an additional request.

**Local Program Benefit:** At least 51% of the jobs created and/or retained must be taken by, or made available to, low- and moderate-income persons, as defined by the CDBG program. Job creation attributable to the CDBG-supported project must take place within 24 months of the work completion date as specified in the Grant Agreement.

If 51% of the jobs created and/or retained are not taken by low- and moderate-income persons, the business must document that at least 51% of the jobs created and/or retained were made available to LMI persons.

Please refer to **OCD Policy Notice 19-01, Job Creation Requirements for Community Development Block Grant Economic Development and Revolving Loan Fund Programs**, for specific guidance on how to document job creation and job availability for low- and moderate-income persons.

**Job Documentation:** The business may utilize the Ohio Department of Job and Family Services (ODJFS) and obtain a certification from that agency that a minimum of 51% of the jobs created were for persons of low- and moderate-income households. **If ODJFS is not utilized, the business must maintain the following data on each employee hired or retained and each individual interviewed for a job:**

- 1) Person's name;
- 2) Number of individuals in person's family; and
- 3) Total family income of the person being interviewed (this should be done as an over/below answer relating to the median family income for each family size)

If an employee resides or is employed in a census tract where 70% or more residents have incomes at or below 80% of the Area Median Income, the employee is presumed to be a LMI person. Such a presumption can also be made if an employee lives in a census tract or block group where 20% or more of the residents are below the poverty level, or if the assisted business and the job under consideration are in a census tract or block group where 20% or more of the residents are below the poverty level. The same census tract criteria would apply to employees living in or employed in a federal empowerment zone or enterprise community.

Maps of jurisdictions qualifying as presumed benefit areas may be found on the Economic Development Poverty and LMI Maps page on OCD's Technical Assistance website.

This information, in either form, must be available in the community's program file to evidence the CDBG national objective was met.

**Program Amendments:** Because grant awards are based on the project proposed in the application, Economic Development Program grantees are discouraged from changing their approved programs. OCD will consider, on a case-by-case basis, only those changes that do not negatively impact the approved application's original scoring. Grantees considering a change in program scope, location or design, number and type of beneficiaries, anticipated accomplishments or grant agreement deadline, must notify OCD in writing of the proposed changes. Formal OCD approval through the Grant Amendment Request in OCEAN and executing a grant amendment is required before making the changes. OCD Amendment Policy is outlined in **OCD Policy Notice 20-01, Grant Operations and Financial Management Policy and Procedures**. OCD will consider amendment requests in application scoring during future funding rounds.

**Local Program Period:** Economic Development grantees will be allowed up to 14 months to have PY 2021 grant(s) ready for closeout, beginning with grant agreement execution date. Within this allowable program period, the following deadlines must be met:

- 1) all activities must be completed by the end of the 12th month;
- 2) all funds must be drawn down by the end of the 13th month; and
- 3) all funds must be expended, the final performance report must be submitted, and the local program must be ready to be closed out by the end of the 14th month.

Grant audit(s) must be conducted in accordance with 2 CFR 200, as described in **OCD Policy Notice 20-01, Grant Operations and Financial Management Policy and Procedures**.

**If a project will not be completed within the time frame identified above, an alternative local program period must be requested when applying and approved prior to project commencement.**

**Appropriate Analysis:** Under the Economic Development Loan Program, assistance is provided to private, for-profit businesses for eligible activities, where the assistance is appropriate to carry out an economic development project. To ensure that any such assistance is not unreasonably high, the state will conduct an analysis to determine that the amount of any financial assistance to be provided is not excessive, considering the business' actual needs in making the project financially feasible and the public benefit expected from the project.

**Rating System Principles:** An Economic Development Loan Program application must meet minimum program thresholds and eligibility criteria. The Economic Development Loan Program application will allow OCD to determine a proposed project's feasibility and fundability. **Meeting minimum threshold requirements does not guarantee project funding.**

Program thresholds include the following:

- 1) A project must create and/or retain at least five full-time, permanent jobs in the private sector;
- 2) At least 51% of the full-time, permanent jobs created and/or retained must be taken by or made available to persons from low- and moderate-income households;
- 3) The CDBG cost per job must not exceed \$25,000; however, to be competitive, an applicant must keep the CDBG cost-per-job ratio as low as possible;
- 4) Each CDBG dollar must leverage at least one dollar of other public or private investment in the project's fixed asset cost;
- 5) To be eligible for a CDBG loan, a borrower must be prepared to devote cash equity to the project's fixed assets equal to at least 5% of the total project's non-infrastructure fixed asset cost. Prior to OCD approving the loan, the borrower must demonstrate sufficient cash on hand to meet this qualification; borrowed or otherwise previously expended cash does not meet this qualification; and

- 6) At least 15% of a project's fixed asset cost must be privately financed; this may include owner/developer's cash equity contribution; and
- 7) To be eligible for a CDBG loan, a borrower must demonstrate other funds are not available or the project is not affordable without CDBG assistance. A business may not have revenues in excess of \$200 million annually to qualify.

OCD will assess the application to determine whether the funding being requested is appropriate to meet federal and state economic development objectives. The following rating criteria will be used to evaluate project applications:

- 1) Program Effectiveness (60 points): Cost per job, job quality, healthcare benefits, CDBG funds re-capture terms, credit analysis, leverage ratio and equity contribution percentage.
- 2) Program Impact (24 points): Downtown location, vacant building use, coordinating with other public programs, extensive spin-off potential, significant community impact and public benefit, using Ohio made products/materials, export business, project compatibility with statewide or local development plans, new enterprise, high low- and moderate-income person job commitment, Appalachian area location, low percentage of awarded administrative funds.
- 3) Distress (16 points): Unemployment rate according to the latest monthly report and the percent of low- and moderate-income population in the county, and as compared to the State of Ohio.

## **Economic Development Working Capital Loan Program**

**Goal:** To provide working capital on a community-wide basis for COVID19-impacted businesses. Projects must create and retain permanent, private-sector jobs, principally for low- and moderate-income persons, through retaining business and industry in Ohio communities.

**Grant Ceiling:** Maximum of \$150,000 for direct loans; maximum grant ceiling includes project costs only. OCD will evaluate the community's request during application review and reserves the right to reduce the award.

**Eligible Jurisdictions:** Non-entitlement cities and counties. Counties must apply on behalf of villages and townships; counties may also apply on behalf of cities within their jurisdiction. To limit creating new Revolving Loan Funds or in considering an applicant's administrative capacity, OCD maintains the right to require counties to apply on behalf of cities when appropriate.

**Revolving Loan Fund Participation:** Local units of government will be required to disburse all existing Economic Development Revolving Loan Funds prior to or in conjunction with submitting a funding application to the state.

**Eligible Activities:** Eligible activities include providing financial assistance to private for-profit entities (through eligible units of general local government) to carry out economic development projects directly and primarily related to retaining a business. Financing under the state CDBG Economic Development Working Capital Loan Program may cover payroll costs and monthly expenses, including payments on rent, mortgage, utilities, inventory, and other recurring monthly expenses deemed integral to the business. The amount and type of financial assistance provided to a project must be deemed appropriate with respect to the financial gap and the public benefit to be derived. Financing for working capital must be provided in the form of a non-forgivable loan with a maximum 5-year term. Businesses must certify that working capital funds are not available from other public or private entities to qualify for assistance. The applicant's Revolving Loan Fund Board will determine interest rates, loan terms, and security requirements. Principal and interest payments may be deferred for 6 months with a 6-month option to renew.



### **Ineligible Activities:**

- Refinancing existing debt
- Financing a project suitable for the Economic Development Loan Program, where the primary goal is to provide gap financing for fixed assets
- Financing a project that involves relocating an industry or business from one area of Ohio to another. Exceptions will be made by the state on a case-by-case basis, but only if the relocation will create additional jobs, and the industry or business furnishes information to the state which demonstrates that the industry or business could not continue to operate in the existing location. Also, the applicant community must send a letter (by certified mail) to the community from which the business is relocating, explaining the reasons for relocation. The letter must include OCD's address and identify OCD Economic Development Coordinator as the contact person.
- Financing speculative projects or buildings. Speculative buildings include those that do not have tenant commitments for more than 50% of the floor space or where project resources may not be sufficient to cover expenses.
- Community administrative costs

**Prohibition on Assistance for Job-Pirating Activities:** CDBG regulations prohibit providing assistance that will result in relocating a plant, facility or operation from one Labor Market Area to another, as defined by OCD, within three years of the assistance date, if such relocation will likely result in a significant job loss in the labor market area from which the relocation occurs. A significant loss is defined as losing 500 or more jobs, or 1/10th of one percent of the total labor force in the labor market area through job relocation; but in all circumstances, 25 or fewer jobs will not be considered a significant loss. Federal Register/Vol. 71, No. 100/May 24, 2006/Rules and Regulations/24 CFR Part 570/Prohibition on Use of Community Development Block Grant Assistance for Job-Pirating Activities. (Map 1 shows OCD-defined labor market areas.)

**Application Timing:** Project applications will be accepted on a continuous basis, beginning July 1, 2021.

**Application Review:** Applications must be submitted through OCEAN, OCD's web-based grants management system. OCD will provide access to the applicant community in OCEAN after the pre-application is submitted and reviewed. OCD will review the application and provide a written response to the applicant community within 15 days of submission. A funding decision will be made within 15 days of receiving a complete application. **Communities are required to hold two public hearings before submitting a complete application to the state. The CDBG general public hearing may count as the first public hearing if the hearing includes information on the Economic Development Program.**

**Administrative Costs:** Units of general local government receiving grants for Economic Development Working Capital Loan Program projects shall not use grant funds for general administration and implementation. Applicants may use existing Revolving Loan Fund dollars for administration if included in an approved application.

**Repayment/Program Income:** Under the PY 2021 Ohio State-Administered CDBG Program, funds awarded to units of general local government for economic development projects, and any subsequent program income generated, may not need to be repaid to the state of Ohio, if all funds are expended by the grantee in the same manner as the activity (economic development) that generated the program income, provided that the local grantee has an existing and satisfactorily performing economic development Revolving Loan Fund. Funds that will be expended in a different manner must receive prior approval from the state. The state reserves the right to recapture local program income from communities that fail to adequately meet statutory and regulatory requirements. Any program income derived by the grantee through administering economic development funds must also be expended according to applicable federal and state statutory and regulatory requirements. Smaller units of government that do not have an ongoing grant relationship with OCD, or an existing Revolving Loan Fund, will be required to arrange Revolving Loan Fund agreements with their county.

OCD will evaluate the grantee's ability to effectively administer a local Revolving Loan Fund upon application approval. If it is determined that the local Revolving Loan Fund is not being satisfactorily administered, collateral effectuation, promissory notes and loan repayments must be provided to the State. A determination

on what constitutes a "satisfactorily administered" economic development Revolving Loan Fund is the sole discretion of the state.

**Closing Binder:** An executed Closing Binder, including a loan agreement, low- and moderate-income (LMI) job commitments, and Revolving Loan Fund Board and local legal counsel approval, must be received and acknowledged by OCD before drawing or expending CDBG funds.

**Number of Grant Awards:** A community may receive one award up to a maximum of \$150,000 in a program year. A community may apply to receive additional CDBG assistance after disbursing all awarded funds to eligible businesses in compliance with all requirements.

**Local Program Benefit:** At least 51% of the jobs created and/or retained must be taken by, or made available to, low- and moderate-income persons, as defined by the CDBG program. Job creation attributable to the CDBG-supported project must take place within 12 months of the working capital loan disbursement.

If 51% of the jobs created and/or retained are not taken by low- and moderate-income persons, the business must document that at least 51% of the jobs created and/or retained were made available to low- and moderate-income persons. Please refer to **OCD Policy Notice 19-01, Job Creation Requirements for Community Development Block Grant Economic Development and Revolving Loan Fund Programs** for specific guidance on how to document job creation and job availability for low- and moderate-income persons.

**Job Documentation:** The business may utilize the Ohio Department of Job and Family Services (ODJFS) and obtain a certification from that agency that a minimum of 51% of the jobs created were for persons of low- and moderate-income households. **If ODJFS is not utilized, the business must maintain the following data on each employee hired or retained and each individual interviewed for a job:**

- 1) Person's name
- 2) Number of individuals in person's family
- 3) Total family income of the person being interviewed (this should be done as an over/below answer relating to the median family income for each family size)

If an employee resides or is employed in a census tract where 70% or more residents have incomes at or below 80% of the Area Median Income, the employee is presumed to be a low- and moderate-income person. Such a presumption can also be made if an employee lives in a census tract or block group where 20% or more of the residents are below the poverty level, or if the assisted business and the job under consideration are in a census tract or block group where 20% or more of the residents are below the poverty level. The same census tract criteria would apply to employees living in or employed in a federal empowerment zone or enterprise community. Map 3 shows Qualifying Census Tracts.

Maps of jurisdictions qualifying as presumed benefit areas may be found on the Economic Development Poverty and LMI Maps page on OCD's Technical Assistance website.

This information, in either form, must be available in the community's program file to evidence the CDBG national objective was met.

**Program Amendments:** Because grant awards are based on the project proposed in the application, Economic Development Program grantees are discouraged from changing their approved programs. OCD will consider, on a case-by-case basis, only those changes that do not negatively impact the approved application's original review. Grantees considering a change in program scope, location or design, number and type of beneficiaries, anticipated accomplishments or grant agreement deadline, must notify OCD in writing of the proposed changes. Formal OCD approval through the Grant Amendment Request in OCEAN and executing a grant amendment is required before making the changes. OCD Amendment Policy is outlined in **OCD Policy Notice 20-01, Grant Operations and Financial Management Policy and Procedures**. OCD will consider amendment requests in application scoring during future funding rounds.

**Local Program Period:** Economic Development grantees will be allowed up to 14 months to have PY 2021 grant(s) ready for closeout, beginning with grant agreement execution date. Within this allowable program period, the following deadlines must be met:

- 1) all activities must be completed by the end of the 12<sup>th</sup> month;
- 2) all funds must be drawn down by the end of the 13<sup>th</sup> month; and
- 3) all funds must be expended, the final performance report must be submitted, and the local program must be ready to be closed out by the end of the 14<sup>th</sup> month.

Grant audit(s) must be conducted in accordance with 2 CFR 200, as described in **OCD Policy Notice 20-01, Grant Operations and Financial Management Policy and Procedures**.

**If a project will not be completed within the time frame identified above, an alternative local program period must be requested when applying and approved prior to project commencement.**

**Appropriate Analysis:** Under the Economic Development Loan Program, assistance is provided to private, for-profit businesses for eligible activities, where the assistance is appropriate to carry out an economic development project. To ensure that any such assistance is not unreasonably high, the state will conduct an analysis to determine that the amount of any financial assistance to be provided is not excessive, considering the business' actual needs in making the project financially feasible and the public benefit expected from the project.

**Rating System Principles:** An Economic Development Working Capital Loan Program application must meet minimum program thresholds and eligibility criteria. The Economic Development Loan Program application will allow OCD to determine a proposed project's feasibility and fundability. **Meeting minimum threshold requirements does not guarantee project funding.**

Program thresholds include the following:

- 1) A project must create and/or retain at least one full-time, permanent job in the private sector;
- 2) At least 51% of the full-time, permanent jobs created and/or retained must be taken by or made available to persons from low- and moderate-income households;
- 3) The CDBG cost per job must not exceed \$5,000;
- 4) The maximum loan per private for-profit entity must not exceed \$25,000

## **Economic Development Public Infrastructure Grant Program**

**Goal:** To create and retain permanent, private-sector job opportunities, principally for low- and moderate-income persons, through expanding and retaining business and industry in Ohio communities.

**Grant Ceiling:** Maximum of \$500,000 for off-site infrastructure projects; maximum grant ceiling includes project and program administration costs. OCD will evaluate the community's request during application review and reserves the right to reduce the award.

**Eligible Jurisdictions:** Non-entitlement cities and counties. Counties must apply on behalf of villages and townships; counties may also apply on behalf of cities within their jurisdiction. In considering an applicant's administrative capacity, OCD maintains the right to require counties to apply on behalf of cities when appropriate.

**Revolving Loan Fund Participation:** Local units of government will be required to substantially disburse any existing Revolving Loan Fund balance in conjunction with, or prior to, submitting a funding application to the state for a specific economic development project.

**Eligible Activities:** Eligible activities include providing financial assistance, through eligible units of general local government, for public improvements directly and primarily related to creating, expanding or retaining a particular business. Financing under the State CDBG Economic Development Public Infrastructure Program is designed to cover public infrastructure investment directly related to business or industrial development. The amount and type of financial assistance provided to a project must be deemed appropriate with respect to financial gap and public benefit.

In addition, job training is an eligible CDBG Economic Development Program activity. The state may provide applicants up to an additional \$50,000 in Economic Development Program funds to provide training for low- and moderate-income individuals whose positions were created or retained by the recipient business.

**Ineligible Activities:**

- Financing a project that involves relocating an industry or business from one area of Ohio to another. Exceptions will be made by the state on a case-by-case basis, but only if the relocation will create additional jobs, and the industry or business furnishes information to the state which demonstrates that the industry or business could not continue to operate in the existing location. Also, the applicant community must send a letter (by certified mail) to the community from which the business is relocating, explaining the reasons for relocation. The letter must include OCD's address and identify OCD Economic Development Coordinator as the contact person.
- Financing speculative projects. Speculative projects include those that do not have an identified business or industrial development committed to private investment and job creation as an end user for the public infrastructure or where project resources may not be sufficient to cover expenses.
- Financing site preparation or infrastructure improvements owned by an identified business or industrial development or on an identified business' or industrial development's site. Site preparation and on-site infrastructure improvements are eligible CDBG Economic Development Loan Program activities.
- Area-wide infrastructure projects in a community's defined central business district will not be funded under the Economic Development Public Infrastructure Grant Program. The Community Development Programs are available funding sources for downtown-related infrastructure projects.

**Prohibition on Assistance for Job-Pirating Activities:** CDBG regulations prohibit providing assistance that will result in relocating a plant, facility or operation from one Labor Market Area to another, as defined by OCD, within three years of the assistance date, if such relocation will likely result in a significant job loss in the labor market area from which the relocation occurs. A significant loss is defined as losing 500 or more jobs or 1/10th of 1% of the total labor force in the labor market area through relocating jobs, but in all circumstances, 25 or fewer jobs will not be considered a significant loss. Federal Register/Vol. 71, No. 100/May 24, 2006/Rules and Regulations/24 CFR Part 570/Prohibition on Use of Community Development Block Grant Assistance for Job-Pirating Activities. (Map 1 shows OCD-defined labor market areas.)

**Off-Site Infrastructure Activities:** While infrastructure is an eligible activity, the applicant community must demonstrate need for the funding level requested. Infrastructure funding will be based on the following guidelines:

- 1) If the infrastructure improvement is on-site, funding must be provided to the business as a loan. Such projects will be considered with an application to the CDBG Economic Development Loan Program.
- 2) OCD will require community, business and/or other financial participation toward the infrastructure costs. CDBG can only fund a portion of the minimum infrastructure necessary to adequately serve the business. In addition, applicants are reminded that CDBG funds can be used as either loans or grants. The

department encourages communities to utilize negotiating methods and thorough discussion which, if appropriate, may result in a partial payback of CDBG funds to the community for future CDBG eligible activities. Such practice is not required and will not impact the department's decision in awarding CDBG funds. Any payments made to the community because of infrastructure repayment negotiations are maintained by the community in its Revolving Loan Fund as a revenue source to pay for infrastructure or other eligible projects in the future.

3) CDBG economic development funding for the off-site infrastructure portion of projects will be scaled according to local area distress, as follows:

- Counties that are not distressed may receive up to 50% of the total off-site infrastructure costs.
- Counties that are distressed may receive up to 60% of the total off-site infrastructure costs.
- Counties that are highly distressed may receive up to 75% of the total off-site infrastructure costs.

**Note:** For the purpose of this program, distressed areas in the state are determined by Development's Research Office, based on unemployment rate, per capita income, poverty and Appalachian Regional Commission distress criteria (see Map 2).

**Application Timing:** Project applications will be accepted on a continuous basis, beginning on July 1, 2021.

**Application Review:** Applications must be submitted through OCEAN, OCD's web-based grants management system. OCD will provide access to the applicant community in OCEAN after the pre-application is submitted and reviewed. OCD will review the application and provide a written response to the applicant community within 30 days of submission. A funding decision will be made within 45 days after OCD receives the complete application. **Communities are required to hold two public hearings before submitting a complete application to the state. The CDBG general public hearing may count as the first public hearing if the hearing includes information on the Economic Development Public Infrastructure Grant Program.** Communities are also required to include a discussion of the Economic Development Program and identify economic development needs as a component of the biennial Community Development Implementation Strategy

**Administrative Costs:** Units of general local government receiving grants for economic development projects shall be allowed a maximum of \$20,000, not to exceed 10% of the project request, for general administration and implementation. OCD will evaluate the community's request during application review and reserves the right to reduce the award. Counties applying on behalf of other jurisdictions are limited to the same ceiling on administrative costs. For applicants requesting the \$500,000 maximum award, administration funds must be subtracted from the total project award. Applicants requesting substantially less than the full amount allowed will receive special consideration.

**Repayment/Program Income:** Under the PY 2021 Ohio State Administered CDBG Program, funds awarded to units of general local government for economic development projects, and the subsequent program income which may be generated, may not need to be repaid to the state of Ohio, if all funds are expended by the grantee in the same manner as the activity (economic development) that generated the program income, provided that the local grantee has an existing and satisfactorily performing economic development Revolving Loan Fund. Funds expended in a different manner must receive prior approval from the state. The state reserves the right to recapture local program income from communities that fail to adequately meet statutory and regulatory requirements. Any program income derived by the grantee through administering economic development funds must also be expended according to applicable federal and state statutory and regulatory requirements. Smaller units of government that do not have an ongoing grant relationship with OCD, or an existing Revolving Loan Fund, will be required to arrange Revolving Loan Fund agreements with their county.

OCD will evaluate the grantee's ability to effectively administer a local Revolving Loan Fund when the application is approved. If it is determined that the local Revolving Loan Fund is not being satisfactorily administered, collateral effectuation, promissory notes and loan repayments must be provided to the state. A determination on what constitutes a "satisfactorily administered" economic development Revolving Loan Fund is the sole discretion of the state.

**Closing Binder:** An executed Closing Binder, comprised of all documents showing that the project is ready to move forward and legal agreements between the awarded local government and beneficiary business, must be received and acknowledged by OCD before drawing or expending CDBG funds.

**Expenditure of CDBG funds:** The CDBG grant funds must be expended on a pro-rata basis with the other public and private funds committed for off-site infrastructure activities at the time of application and described in Attachment A of the grant agreement. The grantee must keep appropriate documentation of these expenditures on file to demonstrate compliance. When possible, fixed asset investment should be completed prior to commencing off-site infrastructure activities and disbursing CDBG funds. Guidance on how to comply with the pro-rata requirement is available in **OCD Policy Notice 19-03, Pro-Rata Requirements for Office of Community Development Programs**.

**Number of Grant Awards:** A project (site specific) may receive one award up to a maximum of \$500,000 in a program year. No business may benefit from additional CDBG assistance until the business has completed its most recent CDBG project, in compliance with all requirements, and created/retained all the jobs to which the business committed. In addition, the prior grant must have been monitored and closed prior to considering an additional request.

**Local Program Benefit:** At least 51% of the jobs created and/or retained must be made available to low- and moderate-income persons, as defined by the CDBG program. Job creation attributable to the CDBG-supported project must take place within 24 months of the work completion date as specified in the Grant Agreement.

If 51% of the jobs created and/or retained are not taken by LMI persons, the business must document that at least 51% of the jobs created and/or retained were made available to low- and moderate-income persons. Please refer to **OCD Policy Notice 19-01, Job Creation Requirements for Community Development Block Grant Economic Development and Revolving Loan Fund Programs**, for specific guidance on how to document job creation and job availability for low- and moderate-income persons.

**Benefit Documentation for Public Improvements:** The unit of local government receiving a CDBG public improvement award to create and/or retain jobs must prepare an assessment identifying any businesses located or expected to locate in the public improvement service area. The assessment must project all jobs that are expected to be created or retained for the one-year period after completing the public improvement. Jobs created by businesses that locate in the area because of the public improvement at any time during the three-year period are considered in meeting the 51% LMI benefit national objective. If, however, the amount of CDBG assistance provided for the public improvement in relation to the number of jobs projected to be created/retained, as identified in the assessment, is such that the amount per job does not exceed \$9,999, the jobs created by businesses not identified in the assessment do not need to be considered.

**Job Documentation:** The business may utilize the Ohio Department of Job and Family Services (ODJFS) to obtain a certification that a minimum of 51% of the jobs created were for persons of low- and moderate-income households. **If ODJFS is not utilized, the business must maintain the following data on each employee hired or retained and each individual interviewed for a job:**

- 1) Person's name;
- 2) Number of individuals in person's family; and
- 3) Total family income of the person being interviewed (this should be done as an over/below answer relating to the median family income for each family size)

If an employee resides or is employed in a census tract where 70% or more residents have incomes at or below 80% of the Area Median Income, the employee is presumed to be a LMI person. Such a presumption can also be made if an employee lives in a census tract or block group where 20% or more of the residents are below the poverty level, or if the assisted business and the job under consideration are in a census tract or block group where 20% or more of the residents are below the poverty level. The same census tract criteria would apply to employees living in or employed in a federal empowerment zone or enterprise community.

Maps of jurisdictions qualifying as presumed benefit areas may be found on the Economic Development Poverty and LMI Maps page on OCD's Technical Assistance website.

This information, in either form, must be available in the community's program file to evidence the CDBG national objective was met.

**Program Amendments:** Because grant awards are based on the project(s) proposed in the application, Economic Development Program grantees are discouraged from changing their approved programs. OCD will consider, on a case-by-case basis, only those changes that do not negatively impact the approved application's original scoring. Grantees considering a change in program scope, location or design, number and type of beneficiaries, anticipated accomplishments or grant agreement deadline, must notify OCD in writing of the proposed changes. Formal OCD approval through the Grant Amendment Request in OCEAN and executing a grant amendment is required before making the changes. OCD Amendment Policy is outlined in **OCD Policy Notice 20-01, Grant Operations and Financial Management Policy and Procedures**. OCD will consider amendment requests in application scoring during future funding rounds.

**Local Program Period:** Economic Development grantees will be allowed up to 14 months to have their PY 2021 grant(s) ready for closeout, beginning with the grant agreement execution date. Within this allowable program period, the following deadlines must be met:

- 1) all activities must be completed by the end of the 12th month;
- 2) all funds must be drawn down by the end of the 13th month; and
- 3) all funds must be expended, the final performance report must be submitted, and the local program must be ready to be closed out by the end of the 14th month.

Grant audit(s) must be conducted in accordance with 2 CFR 200, described in **OCD Policy Notice 20-01, Grant Operations and Financial Management Policy and Procedures**.

**If a project will not be completed within the time frame identified above, an alternative local program period must be requested when applying and approved prior to project commencement.**

**Appropriate Analysis:** Under the Economic Development Public Infrastructure Grant Program, assistance is provided to private, for-profit businesses for eligible activities, where the assistance is appropriate to carry out an economic development project. To ensure that any such assistance is not unreasonably high, the state will conduct an analysis to determine that the amount of any financial assistance to be provided is not excessive, considering the business' actual needs in making the project financially feasible and the public benefit expected from the project.

**Rating System Principles:** An Economic Development Public Infrastructure Grant Program application must meet minimum program thresholds and eligibility criteria. The Economic Development Public Infrastructure Grant Program application will allow OCD to determine the proposed project's feasibility and fundability.

**Meeting minimum threshold requirements does not guarantee project funding.**

Program thresholds include the following:

- 1) A project must create and/or retain at least five full-time, permanent jobs in the private sector;
- 2) At least 51% of the full-time, permanent jobs created and/or retained must be taken by or made available to persons from low- and moderate-income households;
- 3) The CDBG cost per job must not exceed \$9,999 for off-site infrastructure projects; however, to be competitive, an applicant must keep the CDBG cost-per-job ratio as low as possible;
- 4) Each CDBG dollar must leverage at least one dollar in other public or private investment; and
- 5) At least 15% of a project's fixed asset cost must be privately financed; this may include owner/developer's cash equity contribution.

OCD will assess the application to determine whether the funding being requested is appropriate to meet federal and state economic development objectives. The following rating criteria will be used to evaluate project applications:

- 1) Program Effectiveness (60 points): Cost per job, job quality, healthcare benefits, percentage of community contribution for infrastructure, credit analysis, leverage ratio and percentage of equity contribution.
- 2) Program Impact (24 points): Downtown location, vacant building use, coordinating with other public programs, extensive spin-off potential, significant community impact and public benefit, using Ohio made products/materials, export business, project compatibility with statewide or local development plans, new enterprise, high low- and moderate-income person job commitment, Appalachian area location low percentage of awarded administrative funds.
- 3) Distress (16 points): Unemployment rate according to the latest monthly report and the percent of low- and moderate-income population in the county, and as compared to the State of Ohio.

## **Residential Public Infrastructure Grant Program**

**Goal:** To create a safe and sanitary living environment for Ohio citizens, by providing safe and reliable drinking water and proper sanitary waste disposal.

**Grant Ceiling:** Maximum of \$750,000; maximum grant ceiling includes a public water or sanitary sewer project, on-site improvements and program administration costs. On-site improvements are capped at \$200,000. Grantees will be allowed one amendment to move funds between public construction and on-site improvements as needed. The amendment will alter the pro-rata calculation for percent of CDBG participation in the construction project. A waiver is required from OCD to exceed the \$200,000 on-site cap. OCD will evaluate the community's entire request during application review and reserves the right to reduce the award.

**Grant Floor:** Minimum of \$100,000; minimum total project cost of \$200,000. OCD will consider waivers to the grant floor on a case-by-case basis. Projects with a grant request of less than \$500,000 and a total project cost of less than \$600,000 may also be submitted under the Community Development Critical Infrastructure Program if on-site improvements are not required. Applicants must contact OCD for guidance on program selection prior to submitting a letter of interest for water or sanitary sewer projects with a total project cost of greater than \$600,000.

**Eligible Jurisdictions:** Non-entitlement counties, cities and villages. Counties must apply on behalf of unincorporated areas and villages that do not have a demonstrated capacity to operate a public water or wastewater system (see Memorandum of Understanding policy below). Cities and villages will be limited to one grant award per program year. Counties will be limited to four awards per program year. A county may receive two grant awards for applications submitted on behalf of itself and two on behalf of one or more eligible sub-units of general local government (villages and cities) within the county's jurisdiction. Jurisdictions funded under this program in PY 2020 will not be eligible for funding in PY 2021; however, counties funded in PY 2020 can apply on behalf of a different sub-unit of government within their jurisdiction. All applicants must be able to demonstrate that they can administer a Residential Public Infrastructure Grant Program. OCD may require a county to apply for grant funds on the behalf of a city or village within its jurisdiction if administrative capacity cannot be demonstrated by the city or village.

**Memorandum of Understanding:** To facilitate constructing a project funded through the CDBG Residential Public Infrastructure Grant Program, a grantee may be permitted to enter into a Memorandum of Understanding (MOU) with a municipality, local water or sewer district and/or a nonprofit water company, so that it can implement the project. The municipality, local water or sewer district and/or a nonprofit water company must be the sole or part owner of a contract funded with CDBG dollars for constructing water or sanitary sewer facility improvements. A grantee must **notify OCD of its intention to enter into an MOU at the time of application**. The grantee will retain responsibility for assuring that the project meets all of OCD's grant agreement conditions.



**Local Capacity:** Applicants must be able to demonstrate an ability to operate a water or wastewater system. Villages that currently lack both systems will not be considered to have capacity. Applicants must also document the proposed project's long-term financial viability by providing demographic trend data for the community, demonstrating funds are available to service debt and for long term system operations and maintenance, and complying with rate structure requirements.

**Eligible Activities:** The Residential Public Infrastructure Grant Program will only fund projects that provide water and/or sanitary sewer service to primarily residential users (minimum 60% of total users). Eligible on-site improvements include service laterals, septic tanks and well abandonment and CDBG-eligible related fees. A set-aside of total Residential Public Infrastructure funds will be utilized for projects where on-site improvements are the only activity. Applications for these projects will be considered until the set-aside is depleted. Any funds remaining after March 1, 2022 will be utilized for standard Residential Public Infrastructure projects. Funding for water and/or sanitary sewer projects that benefit primarily commercial or industrial users are more appropriate for the Economic Development Program.

**On-Site Set-Aside:** \$500,000; \$100,000 maximum per project request. Leveraged funds are not required. Projects must be qualified under the Direct Benefit Low- and Moderate-Income (LMI) Housing national objective. Each household assisted must income qualify using the U.S. Department of Housing and Urban Development's Section 8 Income Limits.

**Administrative Cost:** Up to 10% or \$30,000, whichever is less, of the total grant amount may be used for general administration, implementation (including on site delivery costs), environmental review, audit and close-out. OCD will evaluate the community's request during application review and reserves the right to reduce the award. Projects that do not include household connections in their project scope will be limited to a maximum of \$20,000 in administration. Administration for standalone on-site improvement projects is capped at 10% or \$10,000, whichever is less, of the grant request.

**Expenditure of CDBG funds:** The CDBG grant funds awarded for public water or sanitary sewer improvements must be expended on a pro-rata basis with the other public and private funds committed at the time of application and described in Attachment A of the grant agreement. The pro-rata share will be adjusted if OCD approves an amendment to move funds between public construction and on-site improvements. The grantee must keep appropriate documentation of these expenditures on file to demonstrate compliance.

**Program Benefit Survey:** The grantee may qualify a project using the 2011-2015 American Community Survey Low/Moderate Income Summary Data or an income survey of the activity's benefit area (service area) conducted in accordance with OCD Survey Methodology showing that at least 51% of the activity beneficiaries are low- or moderate-income. The grantee is required to submit appropriate survey documentation with the application to OCD. OCD will update Policy Notice 19-02, Qualifying Community Development and Residential Public Infrastructure Projects using Community Development Block Grant National Objectives to provide guidance on meeting the LMI National Objective.

OCD may require an applicant to conduct an income survey to qualify a project for program funding if ACS data does not appear to adequately represent the service area.

**Applicants are not permitted to combine ACS data and data from an income survey to qualify a service area. Applicants also may not use a subset of a surveyed area to qualify a service area. Survey and service area boundaries must be coterminous.**

**Program Amendments:** Because grant awards are based on the projects proposed in the application, grantees receiving Residential Public Infrastructure Grant funds are discouraged from changing their approved projects. OCD will consider, on a case-by-case basis, only those changes that do not negatively affect the structure of the original awarded grant. Grantees considering a change in program scope, location or design, number and type of beneficiaries, anticipated accomplishments or grant deadlines, must notify OCD in writing of the proposed changes. Grantees will be allowed one amendment to move funds between public construction and on-site improvements. Formal OCD approval through the Grant Amendment Request in

OCEAN and executing a grant amendment is required before making the changes. OCD Amendment Policy is outlined in **OCD Policy Notice 20-01, Grant Operations and Financial Management Policy and Procedures**. OCD will consider amendment requests in application scoring during future funding rounds.

**Local Program Period:** PY 2021 Residential Public Infrastructure Grant Program grantees must complete their programs according to the following deadlines:

- 1) all activities (except audit and balance of administration) must be completed by the end of the 24th month;
- 2) all drawdown requests must be submitted to OCD by the end of the 25th month; and
- 3) all funds must be disbursed and expended, and a final performance report must be submitted by the end of the 26th month.

On-Site Set-Aside projects must be completed in accordance with the following deadlines:

- 1) all activities (except audit and balance of administration) must be completed by the end of the 12th month;
- 2) all drawdown requests must be submitted to OCD by the end of the 13th month; and
- 3) all funds must be disbursed and expended, and a final performance report must be submitted by the end of the 14th month.

Grant audit(s) must be conducted in accordance with 2 CFR 200, described in **OCD Policy Notice 20-01, Grant Operations and Financial Management Policy and Procedures**.

**Coordination with Governor's Office of Appalachia programs:** OCD will work with the applicant to determine the best funding sources for a project. All project funding must be firmly committed at the time of application. OCD will not consider an application for a subsequent grant request after Residential Public Infrastructure funds are awarded. OCD will also not consider a request for Residential Public Infrastructure funds after Governor's Office of Appalachia or Appalachian Regional Commission funds are awarded. If a project includes both OCD and Governor's Office of Appalachia funds, the applications must be submitted at the same time.

**Revolving Loan Fund Participation:** Local units of government will be required to substantially disburse any existing Revolving Loan Fund balance in conjunction with or prior to submitting a funding application to OCD for a specific water and sewer project.

**Application Submission:** Funding applications may be submitted beginning July 1, 2021. A Letter of Interest is required prior to submitting a full application and is available on OCD's Technical Assistance website. The Letter of Interest includes a brief narrative describing the proposed project and service area description, a summary of other funds committed to the project, a copy of the Ohio Environmental Protection Agency (OEPA) Permit to Install or Plan Approval, if applicable, a brief description of the community's current water and wastewater systems, and the community's Chief Elected Official's and grant writer's name, address, telephone number and email address. OCD will review the Letter of Interest and notify the applicant if a full application will be accepted. OCD will complete an initial review of the full application within 30 days of submission.

***On-Site Set-Aside applicants will also need to submit a letter of interest that anticipates the total project cost, grant request, and number of households to be assisted.***

**Readiness to Proceed:** Project design must be completed prior to application submission. Applicants submitting projects requiring Ohio Environmental Protection Agency (EPA) review and approval must provide documentation of the Ohio EPA's approval with the application.

**Direct Benefit Assistance:** Applicants must address the way in which eligible low- and moderate-income households will connect to a new water or sanitary sewer service if funding for on-site improvements is not requested.

### **Assessments and Fees:**

- 1) **Special assessment definition:** The term "special assessment" means a fee or charge levied or filed as a lien against a parcel of real estate as a direct result of benefit derived from installing a public improvement, such as streets, water or sewer lines, curbs and gutters. The amount of the fee represents the prorated share of the capital costs of the public improvement levied against the benefiting properties or a one-time charge made as an access condition to the public improvement. This term does not relate to taxes, or establishing real estate value for levying real estate, property or ad valorem taxes, nor does it include periodic charges based on using public improvements, such as water or sewer user charges, even if such charges include recovering all or some portion of the public improvement's capital costs.
- 2) **Special assessments to recover capital costs:** Where CDBG funds are used to pay all or part of public improvement cost, special assessments may be used to recover capital costs as follows:
  - a. Special assessments to recover the CDBG funds may be made only against properties owned and occupied by households not of low- and moderate- income. **Such assessments constitute program income.**
  - b. Special assessments to recover the non-CDBG portion may be made provided that CDBG funds are used to pay the special assessment on behalf of all properties owned and occupied by low- and moderate-income households; except that CDBG funds need not be used to pay the special assessments on behalf of properties owned and occupied by moderate-income households if the grant recipient certifies that it does not have sufficient CDBG funds to pay the assessments on behalf of all the low- and moderate-income, owner-occupant households. **Funds collected through such special assessments are not program income.**
- 3) **Other uses of CDBG funds for special assessments:** Program funds may be used to pay all or part of special assessments levied against a property when such assessments are used to recover the capital cost of eligible public improvements financed solely from sources other than CDBG funds, provided that:
  - a. The assessment represents that property's share of the capital cost of the improvements;
  - b. Installing the public improvements was carried out in compliance with requirements applicable to activities assisted under this part of the CDBG regulations including environmental, citizen participation and Davis-Bacon requirements; and
  - c. Installing the public improvement meets a national objective criterion.

### **Note:**

- Under this program, special assessments cannot be paid for low- or moderate-income persons where the public improvement itself does not meet a national objective; and
- To "pay" an assessment for a low- or moderate-income person means to pay the whole assessment as a grant.

### **Rating System Principles:**

A Residential Public Infrastructure Grant Program application must meet minimum program thresholds and eligibility criteria. The Residential Public Infrastructure Grant Program application will allow OCD to determine the proposed project's feasibility and fundability. **Meeting minimum threshold requirements does not guarantee project funding.**

Program thresholds include the following:

- 1) **Leverage:** The requested Residential Public Infrastructure Grant Program funds must, at a minimum, be matched on a one-for-one basis with funds from other sources. The other funds can be non- Residential Public Infrastructure CDBG funds, as well as funds from other public or private sources.
- 2) **Program Impact:** The project must alleviate the identified health hazard (this does not include fire hazards) or replace a functionally obsolete facility. A functionally obsolete facility is defined as a water treatment

plant, wastewater treatment plant or water storage structure that is at least 40 years old and repairing the facility costs more than replacing the facility.

- 3) System Sustainability/Financial Capacity/Rate Structure: The system's long-term sustainability will be evaluated based on rate structure, affordability, debt service, reserves for ongoing operations and maintenance, and user population demographics. Water and/or sewer fees must be in line with the following requirements:

For an area **without a water or sanitary sewer system**, user fees for a new water system or sanitary sewer system must be at least 1% of the area median household income (MHI) or \$30/month, whichever is less.

For an area **without a sanitary sewer system** that is interested in improving an existing **water system**, user fees for the water system must be at least 1% of the area MHI or \$30/month, whichever is less.

For an area **without a water system** that is interested in improving an existing **sanitary sewer system**, user fees for the sanitary sewer system must be at least 1% of the area MHI or \$30/month, whichever is less.

For an area **with a water system** that is interested in constructing a new **sanitary sewer system**, combined user fees must be at least 2% of the area MHI or \$60/month, whichever is less.

For an area **with a sanitary sewer system** that is interested in constructing a new **water system**, combined user fees must be at least 2% of the area MHI or \$60/month, whichever is less.

For an area **with both a water system and a sewer system** that is interested in improving **either system**, combined user fees must be at least 2% of the area MHI or \$60/month, whichever is less.

- 4) Readiness to Proceed: Project design must be completed prior to application submission. Applicants submitting projects requiring Ohio Environmental Protection Agency (EPA) review and approval must provide documentation of the Ohio EPA's approval and Permit to Install with the application.

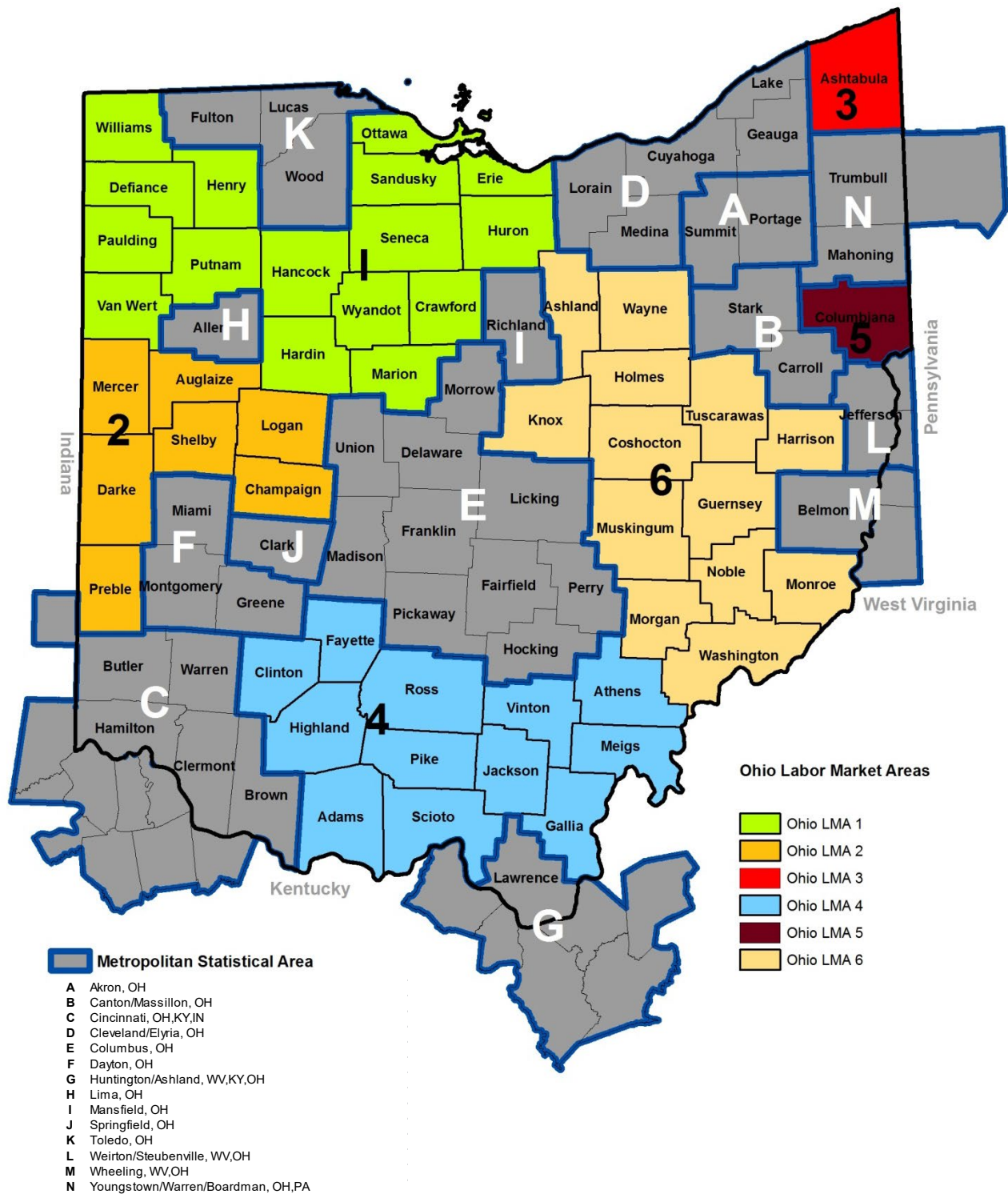
All applications will be rated according to the following criteria:

- 1) Benefit Impact (30 points): Percent of low- and moderate-income persons, and total number of persons benefiting from the program;
- 2) Program Impact (30 points): Communities under EPA mandates with documented health and safety hazards or documented lead water distribution lines will be given priority. Points will also be awarded for secondary standards violations and functionally obsolete systems.
- 3) Regionalization and Shared Services (15 points): The applicant is a part of a regional system, which is defined by the following criteria: a system established under Sections 6103, 6117 and 6119 of the Ohio Revised Code; a system connected to another system for the providing water or treating wastewater, a nonprofit system that serves more than one political subdivision; and a for-profit system (not company) that serves more than one political subdivision. Shared services include, but are not limited to, entering into long-term agreements for billing and plant operation with another public entity. Applicants must include a Summary of Alternatives with their application. OCD reserves the right to not fund an application if the most cost-effective alternative was not selected.
- 4) System Sustainability Financial Capacity and Rate Structure, and Leverage (25 points): The system's long-term sustainability based on rates, affordability, debt service, reserves for ongoing operations and maintenance, leverage, and user population demographics and the community's ability to raise funds locally through user fees.

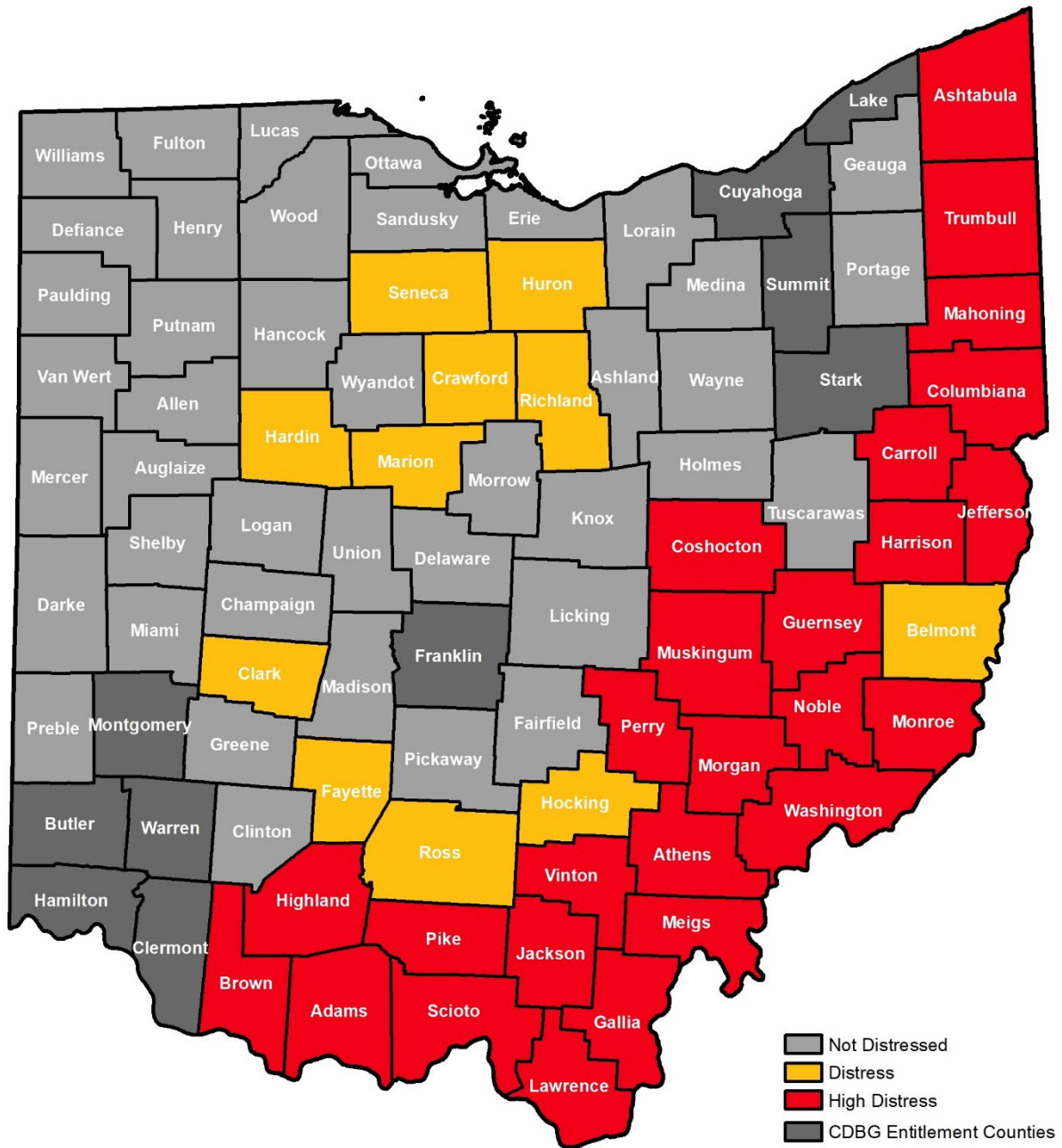
In the event that Residential Public Infrastructure funds are diminished by time of application, project awards will be considered on a case-by-case basis according to documented health hazard, readiness to

proceed, and the timeline of leveraged funds. Additionally, unsewered areas or areas without a water system will be prioritized. If a project is approved but funds are not available, OCD will move the applicant's application to the next program year and will award funds as soon as money is available.

Map 1: 2021 CDBG Economic Development Program Labor Market Areas



Map 2: PY 2021 Ohio Distressed Counties\*



Prepared by the Office of Community Development,  
Community Services Division,  
Ohio Development Services Agency (January 2021)

# Target of Opportunity Grant Program

- **CDBG Target of Opportunity Grant Programs**
  - *Economic and Community Development Program*
  - *Planning Program*
  - *New Horizons Fair Housing Assistance Program – Set-Aside*
- **Ohio Housing Trust Fund (OHTF) Special Project Grant Program**
- **Emergency Shelter Target of Opportunity Program Grants**



## **CDBG Target of Opportunity Grant Programs**

**Goal:** To provide a means to fund worthwhile "target of opportunity" projects and activities that do not fit within existing program structures, provide supplemental resources to resolve immediate and unforeseen needs, and community, housing, and economic development planning benefiting low- and moderate-income (LMI) communities and alleviating slum/blight.

The CDBG Target of Opportunity Grant Programs provide funding for "target of opportunity" projects. The CDBG Target of Opportunity Grant Programs includes the Economic and Community Development Program, Planning Program, and a set-aside for the New Horizons Fair Housing Program. Program requirements are outlined below. The CDBG Target of Opportunity Grant Programs must be administered according to all applicable federal and state laws and regulations. Projects must be eligible and meet a CDBG national objective.

**Total Funds:** Approximately \$2 million in PY 2021 CDBG funds. \$1.5 million will be allocated to the Community and Economic Development Program. \$500,000 will be allocated to the Planning Program.

OCD reserves the right to adjust funding levels between Target of Opportunity Program categories according to project and funding availability.

**Eligible Jurisdictions:** Cities, counties or villages. All applicants must be able to demonstrate the ability to administer a Target of Opportunity Program. OCD may require a county to apply for grant funds on the behalf of a city or village within its jurisdiction if administrative capacity cannot be demonstrated by the city or village. All communities within the county are encouraged to collaborate with the county for project funding consideration.

**Program Amendments/Extensions:** Grantees receiving Target of Opportunity program funds are discouraged from amending their programs. OCD will consider on a case-by-case basis only those minor changes that do not affect approved project's structure. If the grantee is considering a change in program scope, location or design, number and type of beneficiaries or anticipated accomplishments, it must notify OCD of the proposed changes in writing. Formal written OCD approval is required. Amendments will be considered in application scoring during future funding rounds. OCD Amendment Policy is stated in the Office Policies Section of this plan and outlined in **OCD Policy Notice 20-01, Grant Operations and Financial Management Policy and Procedures.**

**Amending Grant Deadlines:** Although extending the grant deadline is discouraged, OCD will allow an amended grant deadline under certain circumstances. OCD may approve, deny or request additional information regarding the amended deadline request. OCD must review and approve an amendment to the grant deadline before implementation by the grantee. Amendments to the grant deadline may negatively impact a community's Administrative Capacity rating on future applications.

An amendment to an executed grant agreement deadline is required if all work identified in the grant agreement cannot be completed by the Work Completion Deadline in the executed grant agreement.

### **Consideration when requesting an Amended Grant Deadline:**

- 1) The grantee must submit a written Grant Amendment Request at least two months before the work completion deadline in the executed grant agreement. The request must contain a detailed explanation of why the amended grant deadline is necessary and a revised timeline for project completion.
- 2) OCD will consider approving an amended grant deadline on a case-by-case basis. Communities requesting an amended grant deadline must demonstrate they attained grant milestones; Environmental Review Release of Funds submission within 3 months of the grant award and procuring and executing the project's constructions contract(s) within 6 months of the grant award. Generally, extensions will be approved for no more than six months after the original Work Completion Deadline.

- 3) Grantees will be notified to enter Grant Amendment Requests in OCEAN for execution. The grant agreement must be executed and returned to OCD within 10 business days of receipt.

**Revolving Loan Fund Participation:** Local units of government will be required to substantially disburse any existing Revolving Loan Fund balance in conjunction with, or prior to, submitting a funding application for a specific community development project. OCD may also require jurisdictions benefitting from Allocation Program projects to commit Revolving Loan Funds as leverage.

**Expenditure of CDBG funds:** The CDBG grant funds must be expended on a pro-rata basis with the other public and private funds committed at the time of application and described in Attachment A of the grant agreement. Any CDBG Economic Development Revolving Loan Fund dollars committed to the project may be expended in full and are not subject to the pro-rata requirement. The grantee must keep appropriate documentation of these expenditures on file to demonstrate compliance.

**Governor's Office of Appalachia Coordination:** OCD will work with the applicant to determine the best funding sources for a project. All project funding must be firmly committed at the time of application. OCD will not consider an application for a subsequent grant request after Target of Opportunity funds are awarded. OCD will also not consider a request for Target of Opportunity funds after Governor's Office of Appalachia or Appalachian Regional Commission funds are awarded. If a project includes both OCD and Governor's Office of Appalachia funds, the applications must be submitted at the same time.

## **Economic and Community Development Target of Opportunity Program:**

**Total Funds:** Approximately \$1.5 million

**Grant Ceiling:** Awards are negotiated based on need and availability of funds.

**Eligible Activities:** This program will provide funds for "target of opportunity" investments in:

- Economic development projects that create and/or retain permanent job opportunities and are not eligible for Economic Development Program funding or feasible within the Economic Development Program guidelines
- Community Development projects that are not feasible in other funding categories or eligible for Community Investments programs (Neighborhood Revitalization, Critical Infrastructure, Community Development, Downtown Revitalization)
- Housing projects benefitting severely disabled adults. Benefitting populations must meet both CDBG Housing and Community Development Act of 1974 and Section 504 of Rehabilitation Act of 1973 eligibility requirements
- Youth Homelessness Demonstration Program projects
- Imminent threat grants covered by the federal CDBG Regulation
- Initiatives of the Director of the Ohio Department of Development that include CDBG eligible activities.
- Planning, including feasibility studies for property redevelopment, asset management, and resilience/mitigation
- Public services, including but not limited to; childcare, services for victims of domestic violence, down payment assistance, drug abuse counseling and treatment, education, emergency assistance payment, energy conservation counseling and testing, health care, homeless services, job training, legal services, public safety, recreation, senior services, and transportation.

**Administrative Cost:** A maximum of 10% or \$10,000, whichever is less, of the total grant amount may be used for general administration, implementation (including on-site delivery costs), environmental review, audit and close-out. OCD will evaluate the community's request during application review and reserves the right to award less than the requested amount.

**Subrecipients:**

Local governments may perform public service activities directly or enter into a subrecipient agreement with a community action agency, public health provider, or other nonprofit entity. Subrecipient agreements must be developed in accordance with **24 CFR 570.503** and **2 CFR 200.331**. Subrecipients must be solicited through a Request for Application process and provide a firm commitment prior to application submission. **OCD Policy Notice 20-04, Use of Subrecipients for Public Services**, outlines additional requirements.

Subrecipients may use up to 20% of the project award for activity delivery costs (ADC). ADC include carrying out activities identified in the application, income qualifying beneficiaries and reviewing duplication of benefits documentation.

**State Agency Coordination:** Projects including funding from the ODOT be bid, contracted, and administered by local government awarded CDBG funds. OCD will not consider CDBG funding as match for an ODOT-administered project, unless the CDBG activity functions as a stand-alone project with independent bidding, contracting, and completion timelines or prior written approval of the local government's ODOT participation agreement.

**Pre-Application:** OCD will start accepting letters of interest June 15, 2021. The letter of interest form is available on OCD's Technical Assistance website. The pre-application must include a brief project description, information on how the project meets a national objective (if request is for CDBG), preliminary sources and uses table, and identified administrator, and be submitted to the appropriate OCD Section Manager (i.e. Community Investments, Residential Revitalization or Supportive Housing). OCD will initiate the full application in OCEAN and notify the community of its availability when a letter of interest is accepted. Full applications will be accepted on an open-cycle basis from July 1, 2021 until April 30, 2022, or until such time OCD expends available funding .

OCD staff will conduct initial submission reviews at least quarterly and notify the community if a full application should be submitted. Eligibility for CDBG assistance does not guarantee project funding.

**Program Period:** The program period will be determined through negotiations with OCD. Grant Audit(s) must be conducted in accordance with 2 CFR 200, as described in **OCD Policy Notice 20-01, Grant Operations and Financial Management Policy and Procedures**.

**Rating System Principles:**

- Funds are not available from any other source and/or the requested funds fill a "gap";
- Funds are needed to make the project financially feasible;
- Project is eligible and meets at least one of the CDBG national objectives; and
- Project furthers the State of Ohio's investment objectives.

**Planning Program:**

**Total Funds:** Approximately \$500,000

**Grant Ceiling:** Awards are negotiated based on need and availability of funds.

**Eligible Activities:** Comprehensive and strategic plans, community, economic, and housing development plans, individual project plans, and feasibility studies, surveys, needs assessments, and other studies facilitating development of CDBG eligible projects.

**Planning Activities:** Planning activities must meet the following requirements:

- 1) The planning being undertaken must relate to an eligible CDBG activity.
- 2) The planning activity must specifically identify the community's low- and moderate-income or slum and blight needs; the applicant community is not required to be at least 51% LMI to qualify for funding.

- 3) The planning activity must produce a tangible product (e.g., report or historical inventory) for OCD to review;
- 4) The planning activity can be undertaken only for activities that, once implemented, meet either the low- and moderate-income or slum and blight national objectives;
- 5) The planning activity must further the State of Ohio's investment objectives; and
- 6) The planning activity's product should be used to further develop and design future applications to meet local community, housing, economic development needs.

**Ineligible Activities:**

- Administration
- Plans that do not address the CDBG National Objectives of low- and moderate-income (LMI) benefit or slum/blight alleviation.

**Pre-Application:**

OCD will start accepting letters of interest on June 15, 2021. The letter of interest form is available on OCD's Technical Assistance website. OCD will initiate the full application in OCEAN and notify the community of its availability when a letter of interest is accepted. Full applications will be accepted on an open-cycle basis from July 1, 2021 until April 30, 2022.

**Local Program Period:** Program recipients awarded Planning grants must complete their programs according to the following deadlines:

- 1) all activities (except audit and balance of administration) must be completed by the end of the 12<sup>th</sup> month;
- 2) all drawdown requests must be submitted to OCD by the end of the 13<sup>th</sup> month; and
- 3) all funds must be disbursed and expended, and a final performance report must be submitted by the end of the 14<sup>th</sup> month.

Grant audit(s) must be conducted in accordance with 2 CFR 200, described in **OCD Policy Notice 20-01, Grant Operations and Financial Management Policy and Procedures**.

**Rating System Principles:**

A Planning Program application must meet minimum program thresholds and eligibility criteria.

- 1) Leverage: A minimum equal to 5% of the CDBG request must be leveraged from other public (e.g. Revolving Loan Fund, local funds) and/or private sources.
- 2) Planning: The planning activity must relate to an eligible CDBG activity; specifically identify the community's low- and moderate-income or slum and blight needs; produce a tangible product; be undertaken only for activities that meet either the low- and moderate-income or slum and blight national objectives; further the State of Ohio's investment objectives; and be used to further develop and design future applications to meet local community, housing, economic development needs.

**New Horizons Fair Housing Assistance Program – Set-Aside**

**Goal:** To provide funds to units of local government or consortia of units of local government, to affirmatively further fair housing and eliminate impediments to fair housing. Activities funded with New Horizons grants must be in addition to a grantee's Standard Fair Housing Program, which is required as part of the Allocation Program and CHIP Program applications. New Horizons fair housing strategies are to be based on locally assessed needs and further the state's fair housing goals.

**Total Funds:** \$50,000 CDBG funds will be allocated for PY 2021.

**Note: All funds that have not been allocated by April 15, 2022, will be reallocated to the Economic and Community Development Target of Opportunity Program.**

**Grant Ceiling:** Up to \$15,000 for one jurisdiction, and up to an additional \$5,000 for each additional eligible jurisdiction in a consortium, for a maximum award not exceeding \$30,000.

**Eligible Jurisdictions:** Applicants must be direct Allocation Program cities or counties. Consortium members may be direct Allocation Program cities or counties, or CHIP Program CDBG-eligible jurisdictions.

**Eligible Activities:** Implementing strategies to address impediments to fair housing choice; activities that affirmatively further fair housing; and actions to remedy or mitigate conditions limiting fair housing choice. Activities must exceed minimum Standard Fair Housing Program requirements (See *Local Government Certifications to the State*). A maximum of 15% of the total grant request may be used for general administration.

**Application Timing:** Ongoing. Approximately one-third of the available funds will be awarded in each three-month cycle, but the state reserves the right to determine the final funding level of each respective cycle.

**Application Submission:** July 1, 2021 to March 31, 2022

**Rating and Selection Criteria:** All applications are reviewed, rated and scored based on the criteria outlined below. The process is competitive and designed to rank, in order, applicants to be offered funding with the available New Horizons funds. To be eligible for consideration, applicants must achieve a minimum score of 72 out of 100.

**Threshold Review:** Applications that do not meet the minimum threshold requirements will not be scored or funded. Threshold requirements are:

- 1) the (lead) applicant is a direct Allocation grantee;
- 2) all tables are included and complete;
- 3) application is signed by the CEO;
- 4) application includes authorizing legislation for the applicant and consortium members;
- 5) proposed activities are eligible;
- 6) proposed activities exceed Standard Fair Housing Program requirements; and
- 7) OCD has monitored previous New Horizon grants.

**Program Design/Impact (40 points):** The appropriateness and effectiveness of the proposed program's actions to address impediments to fair housing; the benefit to current housing activities and programs; and the degree to which the program is designed to create on-going local capacity.

**Administrative Capacity/Past Performance (30 points.):** The adequacy of the proposed administrative plan, the applicant's experience and capacity for implementing the proposed activities, evaluating past program performance and compliance.

**Cost Effectiveness (20 points):** The degree to which the cost of an outcome is reasonable and appropriate for the proposed activity and the degree to which the cost of general administration is reasonable and appropriate.

**Leverage and Coordination (10 points):** A comparison of the amount of funds committed to fair housing in the past two years' Allocation Program and the extent to which the proposed program integrates and coordinates with other local programs, funds and activities

**Grant Award:** Approximately four weeks after submission.

**Program Period:** Grantees have until the end of the 12th month to complete activities, all funds must be drawn by the end of the 13th month, and the grant must be closed out and the Final Performance Report must be submitted by the end of the 14th month. Grant Audit(s) must be conducted in accordance with 2 CFR 200, as described in **OCD Policy Notice 20-01, Grant Operations and Financial Management Policy**.

**Program Amendments:** Because grant awards are based on the projects proposed in the application, grantees receiving Target of Opportunity funds are discouraged from changing their approved projects. OCD will consider, on a case-by-case basis, only those changes that do not negatively affect the scoring of the original competitively awarded grant. Grantees considering a change in program scope, location or design, number and type of beneficiaries, anticipated accomplishments or grant deadlines, must notify OCD in writing of the proposed changes. Formal OCD approval through the Grant Amendment Request in OCEAN and executing a grant amendment is required before making the changes. OCD Amendment Policy is outlined in **OCD Policy Notice 20-01, Grant Operations and Financial Management Policy**. OCD will consider amendment requests in application scoring during future funding rounds.

### **Ohio Housing Trust Fund (OHTF) Special Projects Grant Program:**

**Goal:** OHTF Special Projects Grant Program provides funding for projects and innovative proposals that will principally benefit persons below 50% of the area median income and meet the OHTF rules and requirements. Projects or activities must be supported by statewide or regional organizations that serve multiple counties or provide statewide services projects that are not feasible in other funding categories. Proposals must align with and support Development's priorities and programs. Projects must not be eligible for funding from other OHTF or Development programs and cannot include funding for capital projects.

**Total Funds:** To be determined. The funds made available for the SFY 2022 Ohio Housing Trust Funds Special Projects Grant Program will not exceed 2% of the total OHTF SFY 2022 Allocation.

**Grant Ceiling:** Funding level is determined based on demonstrated need. OHTF Special Projects Grant Program for individual special projects typically will not exceed \$200,000 annually. Applicants whose requests may exceed the \$200,000 request should submit a waiver to OCD.

**Matching Funds:** Projects should evidence at least a dollar-to-dollar match in cash and/or direct in-kind services. Signed letters of commitment must be included as part of the application.

**Eligible Applicants:** In order to be eligible to apply for the OHTF Special Projects Grant Program, applicants must submit a pre-application form, letter of interest signed by the CEO, and verification that the applicant is a statewide or regional nonprofit organization incorporated with Ohio's Secretary of State and granted 501(c)(3) status by the Internal Revenue Service to OCD by **February 26, 2021**. The pre-application form must include the following items:

- A project description that provides an overview of how the proposal fills an unmet need or gap that will benefit persons at or below 50% area median income.
- Indicate how the proposal cannot be funded with other Development and OHTF funding sources.
- Project services are to determine if the proposal will be statewide or serve multiple counties.
- The funding amount requested.
- The dollar-to-dollar match amount included with sources identified.

**Board Resolution:** The Board Resolution authorizing the organization to apply.

**Eligible Activities:** Proposals considered for Special Projects Grant Program funds must be inappropriate for funding from other state housing programs, either due to eligibility, program scope or project timing. Projects must result in identifiable outcomes and beneficiaries (cannot be seed money or start-up funds).

**Project Outcomes:** Projects must result in identifiable outcomes with projected beneficiaries identified.

**Administrative Capacity Statement:** A description of administrative capacity to administer program, identifying the staff assigned to administer the grant. The applicant can discuss the organization's past historical success administering the program or how they seek to improve program administration moving forward if they had findings in past monitoring.



**Implementation Plan:** The program period should be stated with milestones for project completion identified. Proposals may request multi-year funding for up to three (3) years.

**Application Timing:** The SFY 2022 OHTF Special Projects Grant Program application deadline is March 31, 2021.

**Application Review:** After submission, the application(s) will be reviewed by OCD, other state agency staff (if appropriate) and the OHTF Advisory Committee. The Development director will make the final decision regarding project funding.

**Rating System Criteria:**

1. Impact (Maximum of 40 points)
  - The proposal will include outcomes that address a specific need in the project description.
  - The proposal will leverage other resources with commitment letters included.
  - The proposal will benefit persons or households at or below 50% area median income (AMI).
2. Program Design (Maximum of 40 points)
  - Proposals considered for Special Projects funds must be inappropriate for funding from other state housing programs, either because of eligibility, program scope or project timing.
  - The proposal cannot be funded with other Department of Development and OHTF funded programs.
  - Extent to which the project or activity fills an unmet need or gap by providing activities that benefit persons at or below 50% AMI by addressing one of the following:
    - improving housing conditions;
    - increasing housing availability, affordability or accessibility;
    - educating and informing the public about housing issues, including housing counseling; and
    - preventing homelessness through direct housing assistance or supportive services.
3. Administrative Capacity (Maximum of 10 points)
  - Description of administrative capacity to administer program.
  - The Implementation Plan is reasonable with milestones clearly identified.
4. Quality of Application (Maximum of 10 points)
  - Includes all required attachments.
  - Board Resolution is included.
  - Application is submitted on time.

## **Emergency Shelter Target of Opportunity Program Grants**

Approximately \$100,000 of SFY 2022 Ohio Housing Trust Funds are available through the PY 2021 Target of Opportunity Program (ToFO). Eligible applicants are primarily limited to PY 2019 and PY 2020 Supportive Housing Program and Homeless Crisis Response Program grantees.

The PY 2021 Emergency Shelter ToFO Program priority is to provide funds for critical activities at existing OCD-funded emergency shelter locations. As a secondary priority and based on need and availability, these funds may also be used to fund emergency activities at OCD-funded organizations that serve homeless populations through other supportive housing models as well as organizations providing emergency shelter, but not receiving OCD homeless assistance funds. All activities must be deemed an emergency or include needs that could not be anticipated during the normal funding program cycle.

**Application Procedures:** Applicants must submit a Homelessness ToFO Grant Program application electronically via OCEAN.

OCD will respond with the award decision or to request additional information. Requests for additional information for project/activity review do not guarantee that any request will be funded.

**Rehabilitation Project Requirements:** Rehabilitation projects will be reviewed for compliance with local health, building and zoning regulations; site control evidence, lease agreement or other arrangements for the project; property/building appraisal; extent to which financing is secure; proposed budget reasonableness and proposed project completion time frame reasonableness. Rehabilitation projects must include a detailed, itemized estimate that includes labor and material costs. Estimates must be on an authorized contractor's letterhead.

**Program Period:** Grantees must complete their program according to the following deadlines:

- 1) all activities must be completed, and costs paid with grant funds incurred by the end of the work completion date identified in the grant agreement;
- 2) all drawdown requests must be submitted to OCD within one month of the work completion date; and
- 3) a final performance report must be submitted within two months of the work completion date.



## **Program Application Deadlines and Grant Award Cycles**

### **Community Housing Impact and Preservation Program**

Application Submission: June 23, 2021  
Grant Award: December 1, 2021

### **Housing Assistance Grant Program**

Application Submission: October 13, 2021  
Grant Award: Approximately 12 weeks after submission

### **Homeless Crisis Response Program**

Application Submission: June 25, 2021  
Grant Award: Approximately four months after submission

### **Supportive Housing Program**

Application Submission: July 8, 2021  
Grant Award: Approximately four months after submission

### **Housing Opportunities for Persons With AIDS Program**

Application Submission: October 29, 2021  
Grant Award: Approximately seven weeks after submission

### **Community Investments Programs (Neighborhood Revitalization Grant, Round 1 Critical Infrastructure Grant)**

Application Submission: July 7, 2021  
Grant Award: September 1, 2021

### **Community Development Grants**

Applications may be submitted on a continuous basis throughout the program year, beginning on July 1, 2021.

### **Downtown Building Program**

Applications may be submitted on a continuous basis throughout the program year, beginning on July 1, 2021.

### **Allocation Planning Grant**

Applications may be submitted on a continuous basis throughout the program year, beginning on July 1, 2021.

### **Economic Development Program**

Applications may be submitted on a continuous basis throughout the program year, beginning on July 1, 2021.  
Awards will be made approximately 45 days after application submission.

### **Residential Public Infrastructure Grant Program**

Applications may be submitted on a continuous basis throughout the program year, beginning on July 1, 2021.

### **Target of Opportunity Grant Program**

Note that the Target of Opportunity Grant Program includes: (A) CDBG Target of Opportunity Grant Programs, (B) Ohio Housing Trust Fund Special Project Program Grants and (C) Emergency Shelter Target of Opportunity Program Grants.

Application submissions will be accepted, and grant awards will be made throughout the program year. All specific program deadlines and award dates are included under the program.

### **Geographic Distribution of Funds**

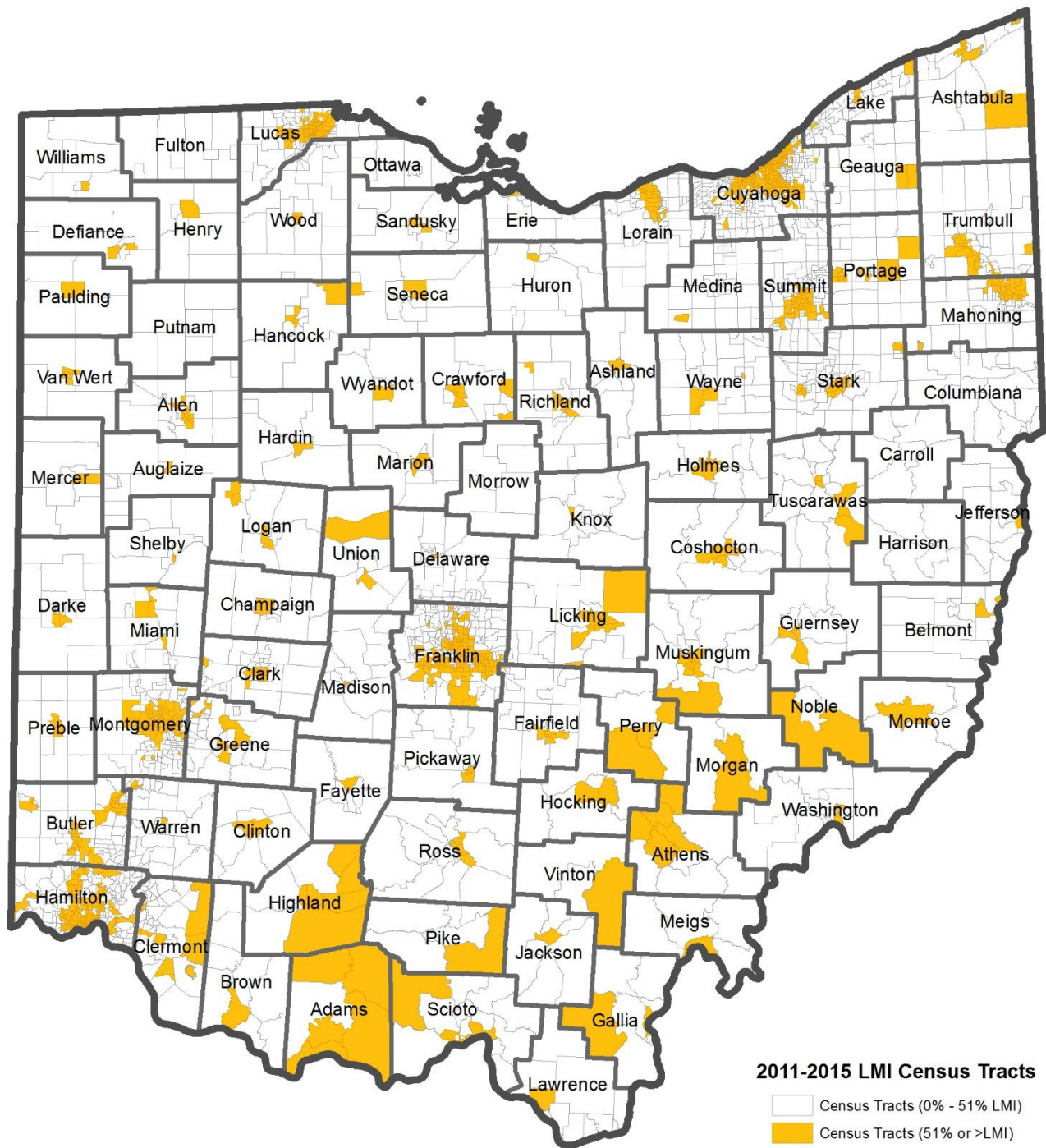
OCD does not have a geographic targeting strategy, to that extent it does not select areas of the state which will be exclusively awarded funding through a particular program. Such decisions are left to the local communities, which may restrict funding to particular neighborhoods or target specific geographic areas. However, many of OCD's competitive programs prioritize projects and activities that benefit communities with comparatively higher need levels. However, relative differences in local need is only one of many factors in the decision-making process.

The Neighborhood Revitalization Program Grants offered annually through the Community Investments Program are the most highly geographically targeted funds. CDBG funds that have yet to be determined are targeted to neighborhoods and communities that are 51% or more low- or moderate-income and are intended to address multiple needs in the community to make a significant impact on the overall quality of life in the area. The Critical Infrastructure Grant Program also requires that applicants target CDBG funds. Critical Infrastructure Grant Program applicants must submit a map of the proposed service area indicating the proposed project's location and geographic area in which the primary residents reside. Applicants are expected to explain how the service area and project beneficiaries were determined. Communities will be required to complete a Critical Infrastructure Condition Certification to catalog the existing condition of the targeted infrastructure or facility, the impact the current condition has on residents of the service area, and the degree to which the proposed Critical Infrastructure program will improve the identified conditions.

Map 3 shows the Census Tracts in the state that have 51% or more LMI populations, based on the 2011 – 2015 American Community Survey information released in February 2020. Also, Map 4 shows the concentrations of minority households in the state, based on the 2010 U.S. Census minority population data for all census tracts within the state. Many of the lower-income areas have also been designated as targeted Investment Areas in their local communities.

It should be noted that not all of these federal funds are available in all areas of the state and some programs have placed limits on funding availability in certain geographic areas, particularly in areas of the state that receive additional direct funding from HUD. These restrictions are noted in the program descriptions in the Program Allocations section of the plan. Maps 5, 6, 7, and 8 show communities that receive direct allocations from the CDBG, HOME, ESG, and HOPWA Programs.

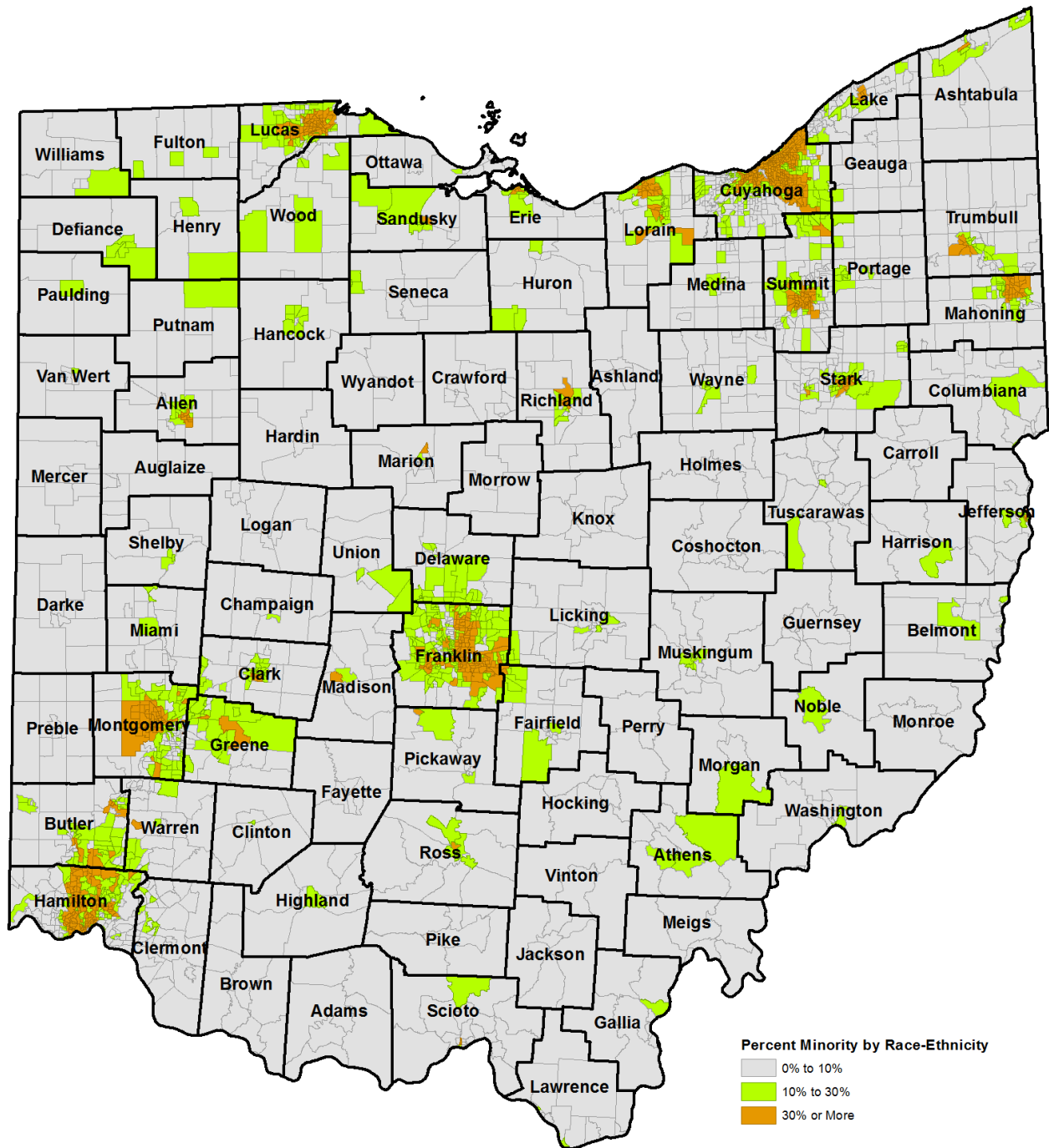
## Map 3: Ohio Census Tracts with LMI Populations Greater than or Equal to 51%



Source: 2011 - 2015 American Community Survey

Prepared by the Office of Community Development  
Community Services Division  
Ohio Department of Development (February 2020)

## Map 4: Ohio Census Tracts with Areas of Minority Concentration (2010)



Source: 2010 U.S. Census

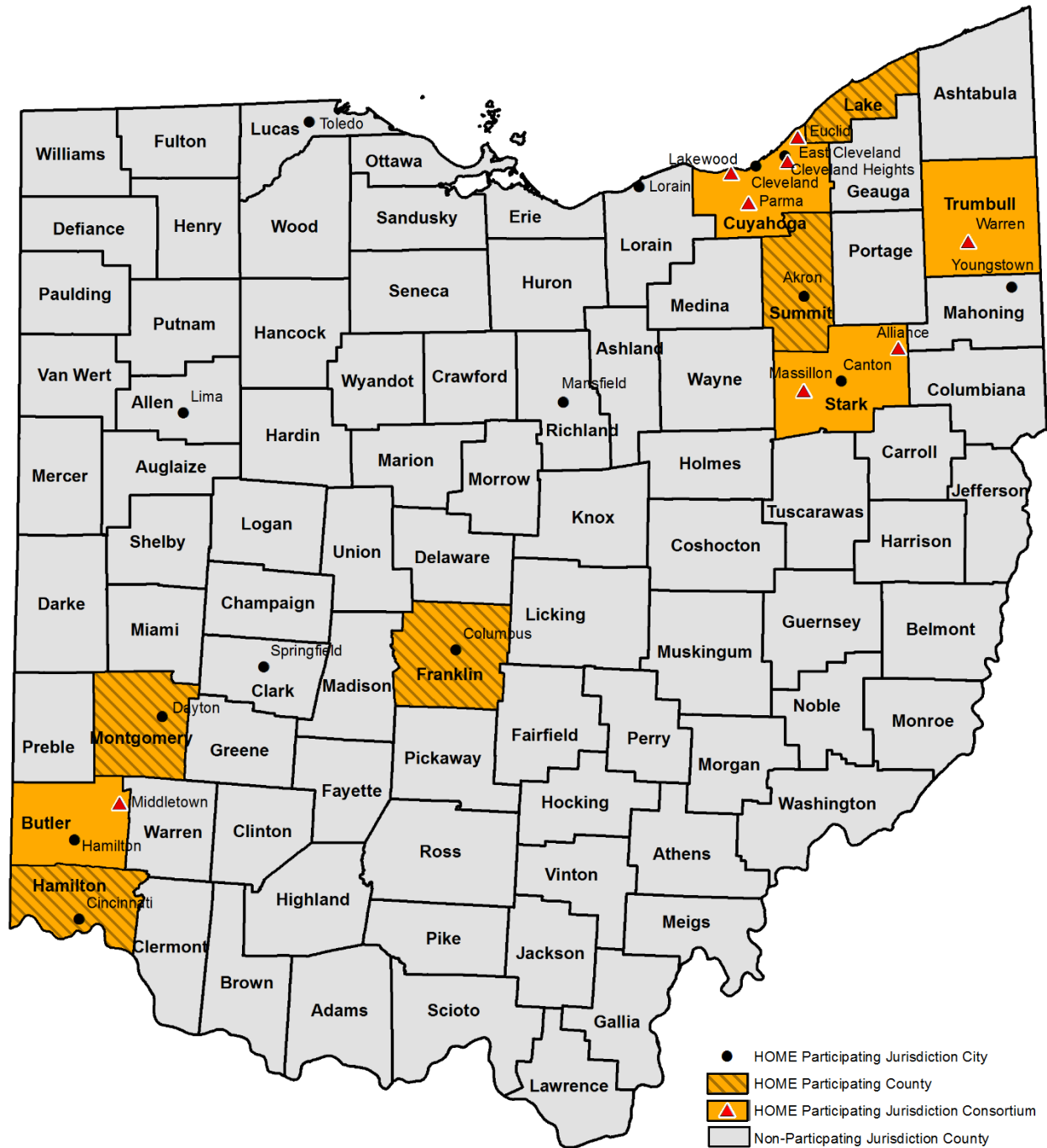
Prepared by the Office of Community Development  
Community Services Division  
Ohio Department of Development (December 2013)

## Map 5: U.S. Department of Housing and Urban Development CDBG Program 2021 Entitlement Cities and Urban Counties



Prepared by the Office of Community Development  
Community Services Division  
Ohio Department of Development (February 2015)

## Map 6: U.S. Department of Housing and Urban Development HOME Investment Partnerships Program Participating and Non-Participating Jurisdictions



Prepared by the Office of Community Development  
Community Services Division  
Ohio Department of Development (December 2013)

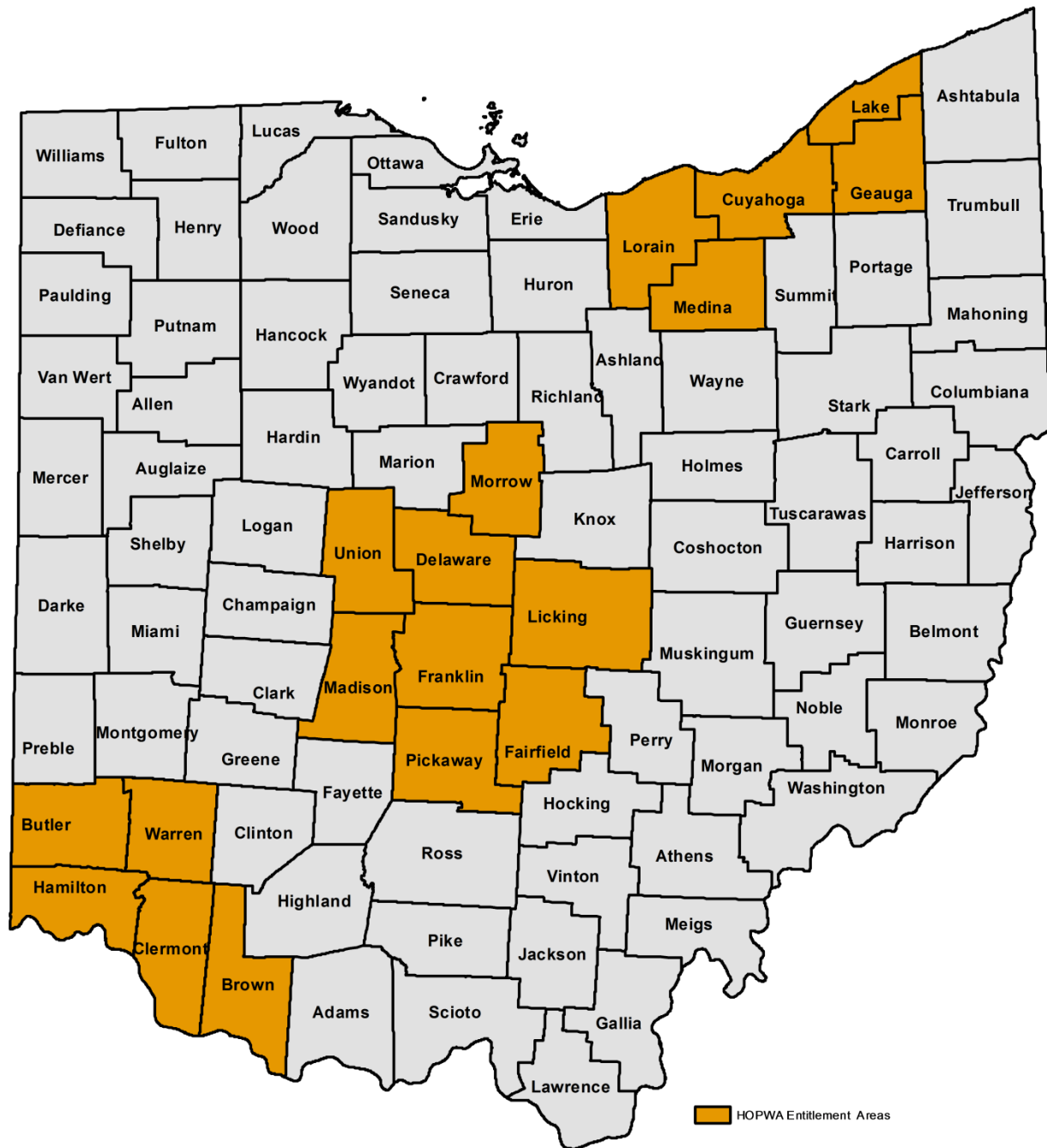
## Map 7: U.S. Department of Housing and Urban Development Emergency Solutions Grant Program Entitlement Cities and Counties



Prepared by the Office of Community Development  
Community Services Division  
Ohio Department of Development (December 2013)



## Map 8: Housing Opportunities for Persons with AIDS (HOPWA) Entitlement Areas



Prepared by the Office of Community Development  
Community Services Division  
Ohio Department of Development (December 2013)



## **Homeless and Non-Homeless Special Needs Activities / Continuum of Care Strategy**

Development will continue its Continuum of Care (CoC) approach to homelessness in Ohio. This includes programs and services addressing each stage of the homeless continuum: homeless prevention, emergency shelter, transitional housing, rapid re-housing, permanent supportive housing and aftercare programs. Emphasis has been placed on preventing individuals and families from experiencing homelessness and, where homelessness does occur, rapidly moving individuals and families into permanent, sustainable housing.

### **Homelessness Prevention**

Development will continue to provide financial assistance and services to prevent individuals and families from becoming homeless through the Homeless Crisis Response Program (HCRP) shelter diversion activities and limited homelessness prevention assistance. Funds for homelessness prevention activities must be targeted to individuals and families who would be homeless without this assistance, and meet the following minimum criteria:

- 1) have at least an initial consultation with a case manager or other authorized representative who can determine the appropriate type of assistance to meet their needs;
- 2) be below 30% of Area Median Income (AMI); and
- 3) be at risk of losing housing, have no appropriate subsequent housing options and lack the financial resources and support networks needed to remain in existing housing.

Eligible assistance includes short- or medium-term rental assistance and housing relocation and stabilization services, including such activities as mediation, credit counseling, security or utility deposits, utility payments, moving cost assistance, and case management.

### **Rapid Re-Housing**

Development will provide for rapid re-housing through the HCRP. Persons served in this category must be homeless according to HUD's definition and below 30% of Area Median Income (AMI). Income is an eligibility requirement at the 90-day recertification date. Rapid Re-housing programs provide short- or medium-term rental assistance and services for households that are currently homeless, with the goal of being able to maintain housing after the subsidy ends. This assistance may include rental assistance (including back rent for months where the household has been unable to pay), utility deposits, security deposits, and/or moving costs. Housing models that require tenants to move out of their unit at the end of assistance are not eligible under this category.

### **Emergency Shelter**

Development will continue to provide Emergency Shelter assistance to homeless families and individuals through the HCRP. HCRP funds provide emergency shelter and supportive services to homeless persons in Ohio. OCD provides grants to eligible nonprofit organizations and units of local government to maintain, operate and staff emergency shelters for and provide essential services to the homeless.

### **Transitional Housing**

Development will provide transitional housing through the Supportive Housing Program. This will include housing and supportive services designed to help program participants attain permanent housing in a four- to 24-month period with a preference of less than 12 months. Housing can be provided in units operated by the agency or in independent rental units in the community. For the purpose of this program, supportive housing activities are limited to facility-based or sponsor-based program models, either single-site or scattered-site.

### **Permanent Supportive Housing**

The permanent supportive housing component of the Supportive Housing Program provides housing and supportive services to maximize disabled homeless individuals' and families' ability to live more independently within the permanent housing environment. Along with housing, these projects offer case management and services such as employment assistance and life skills.

### Non-Homeless Special Needs

As in the past, the Ohio Department of Mental Health and Addiction Services (OhioMHAS) and the Ohio Department of Developmental Disabilities (ODODD) have a variety of programs to assist special needs non-homeless populations in the State (see the Resources section of the Consolidated Plan).

Development will also provide funding for non-homeless special needs populations through the Housing Opportunities for Persons with AIDS (HOPWA) Program and Housing Assistance Grant Program. The HOPWA Program will provide nonprofit agencies with the resources to devise and implement long-term comprehensive strategies for meeting the housing needs of individuals and families with acquired immunodeficiency syndrome (AIDS) or related diseases. The HOPWA Program provides the following housing and supportive services: short-term emergency rental and utility assistance, operating costs for community residences, assistance with finding affordable permanent housing, case management, respite care, day care, transportation, etc.

The Housing Assistance Grant Program will also continue to fund programs that provide emergency home repairs. The program assists a variety of low-income persons with the priority being homeowners. Some funded programs target persons with a disability or persons older than 60 years old, often times with accessibility modifications.

### Statewide Coordination

Development staff serve as co-chair of the Ohio Balance of State Continuum of Care (BoSCoC) Steering Committee and have a standing seat on all other BoSCoC committees/workgroups. The Coalition on Homelessness and Housing in Ohio (COHHIO) provides primary staff support for all activities pertaining to the Ohio BoSCoC including facilitating CoC committee meetings, collecting and submitting PIT/HIC data to HUD, preparing the annual BoSCoC CoC application, and implementing all processes related to program performance management and improvement. As the Homeless Management Information System (HMIS) Lead, COHHIO staff provide technical assistance to providers on the BoSCoC HMIS, basic programmatic issues, and other housing and homelessness related issues as needed. COHHIO's Continuum of Care Director and Coordinator are the primary contacts for all Ohio BoSCoC work.

Development is also the state agency responsible for administering federal Emergency Solutions Grant funds and state homeless program funds. In this role, Development works to align state and federal program requirements and to ensure coordinated community planning across funding streams.

HUD, via its Emergency Solutions Grant Rules and Regulations (ESG) and the Homeless Emergency Assistance and Rapid Transition to Housing (HEARTH) Continuum of Care Program Interim Rules, requires that Continuum of Care (CoC) establish and consistently follow written standards for providing CoC and ESG assistance. The Ohio BoSCoC has developed these Ohio BoSCoC Homeless Program Standards to fulfill these requirements and to help move the Ohio BoSCoC forward in achieving its Strategic Plan Vision of ending homelessness in the Ohio BoSCoC. In addition to meeting federal requirements, these standards will also help the Ohio BoSCoC ensure more consistent use of best practices and help to standardize program design and implementation across our homeless system. Standards used can be found at <https://cohhio.org/wp-content/uploads/2020/09/Ohio-BOSCOC-Program-Standards-revised-9.25.20.pdf>. CoCs are required by HUD to maintain a functional HMIS, conduct an annual point-in-time count, regularly measure their progress in meeting the needs of people experiencing homelessness in their community and to report this progress through several reporting mechanisms. Progress on these key measures will be assessed annually on an aggregate statewide and CoC basis (overall and by individual and family households):

- Overall reduction in the number of homeless individuals and families.
- The length of time individuals and families remain homeless
- The length of stay in emergency shelter, transitional housing and rapid rehousing
- Successful housing placement to or retention in a permanent housing destination
- Successful placement from street outreach to emergency shelter, transitional housing or permanent housing destination
- The extent to which individuals and families who leave homelessness experience a subsequent episode of homelessness
- Jobs and income growth for homeless individuals and families

- Success at reducing the number of individuals and families who become homeless for the first-time
- Utilization rate by intervention type (emergency shelter, transitional housing, and permanent supportive housing)
- Entries from homelessness by intervention type (emergency shelter, rapid rehousing, transitional housing, and permanent supportive housing)
- HMIS bed coverage and compliance with HUD data quality standards
- To be defined and if feasible: Cost efficiency to attain successful housing placement by intervention type (total cost/successful outcome)

State agencies which fund targeted homelessness programs (Development and OHFA) will report on annual funding allocations and identify ways these funding allocations support and align with the Plan. In addition, these agencies will begin incorporating the key measures described above into their funding processes and include progress on these measures as basis for continuing funding. Each funding program should establish a set of minimum standards and target performance standards. The Plan describes optimal performance metrics for some of the key measures which can be used to develop the targets. Implementing minimum standards and target performance standards provides an opportunity to identify and reward high-performing projects and providing targeted assistance to low-performing projects.

### Youth

The Ohio Department of Job and Family Services (ODJFS) oversees two new programs which incorporate housing and services to better serve youth.

- Bridges ([House Bill 50, 131st General Assembly, 2016](#)): The Bridges program is a voluntary entitlement program administered by ODJFS and available to youth who left the custody of an Ohio Public Children's Service Agency (PCSA) at age 18 or older but have not reached their 21st birthday. If eligible youth meet program eligibility criteria and sign a voluntary participation agreement to participate in the program, the Bridges program can provide support and resources that help them transition from foster care into self-sufficient and productive members of their community. The Bridges program can assist with stable housing; support in completing educational goals and gaining access to employment resources and services that promote personal well-being and necessary community resources.
- Comprehensive Case Management and Employment Program (CCMEP): This program serves low-income Ohioans aged 16-24 by combining Temporary Assistance for Needy Families (TANF) and the Workforce Innovation and Opportunity Act (WIOA) Youth programs. CCMEP provides employment and training services to eligible individuals based on an assessment of employment and training needs, as well as a basic skills assessment. Participants are provided services to support goals outlined in their individual opportunity plan, which may include support to obtain a high school diploma, job placement, work experience and other supportive services such as housing and transportation.

Runaway Homeless Youth (RHY) Program funding is awarded by the Family and Youth Services Bureau through the U.S. Department of Health and Human Services' Administration for Children and Families. The list of RHY providers in the state can be found at <https://cohho.org/programs/youth-initiative/rhy/>. Services available are Basic Center Program consisting of up to 21 days of shelter, food, clothing, medical care, mental and physical health services, education and employment assistance and individual, group, and family counseling. Transitional Living Program/Maternity Group Home Program services consist of individual and group counseling, life skills training, interpersonal skill building, educational advancement, job attainment skills and physical and behavioral health care. Street Outreach Program consists of basic needs including food, clothing, hygiene, or first aid packages and information about services and safe places and encouragement to enter them.

### Mental Health

The OhioMHAS is committed to ensuring that an array of safe, decent and affordable housing options is available for Ohioans experiencing mental illness. It's important to note OMHAS' services have been greatly expanded in recent years to be able to serve persons experiencing homelessness. Currently, OhioMHAS has two programs focused specifically on homelessness.

PATH: PATH services are for people with serious mental illness (SMI), including those with co-occurring substance use disorders. Population of Focus include those who are:

- experiencing a serious mental illness (SMI)
- experiencing homelessness, or
- at risk of becoming homeless

Ohio Mental Health and Addiction Services (OhioMHAS) and its partners will implement and operate the Ohio Housing and Recovery Initiative Enhancement (OHRIE) project to address housing and service gaps for chronically homeless veterans and non-veterans and homeless veterans in Cuyahoga, Franklin, Hamilton, Lucas, Mahoning, Montgomery, Stark and Trumbull Counties. Evidence based treatment and recovery supports will be shared statewide through an enhanced infrastructure. Major partners include the Alcohol, Drug Addiction and Mental Health (ADAMH) Boards and their providers, and the Ohio Housing and Homeless Collaborative (HHC). Goals include: 1) Increase collaboration among state departments addressing homelessness; 2) End chronic homelessness among veterans and others experiencing mental illness and SUD; 3) Prevent and end homelessness among veterans; 4) Enrolled participants will obtain and sustain permanent housing for six months or more; 5) Enrolled participants will be assisted to successfully obtain Medicaid, SSI/SSDI, Veterans' benefits and other mainstream benefits; 6) Enrolled participants will be referred to and receive primary care and behavioral health services of their choice and culturally appropriate recovery supports such as peer support, twelve step groups and mainstream organizations (e.g., churches, community centers, consumer support centers, etc.). A total of 2500 individuals will be screened over the grant period with 1089 receiving permanent housing and connected to behavioral health, physical health services and benefits

Rehabilitation and Corrections:

The Bureau of Community Sanctions distributes and monitors grant and contractual funds provided to local jurisdictions and private vendors to establish community sanctions and residential services for adult offenders that are re-integrating into the community or who, otherwise, would be incarcerated in local jails or state prisons. Programs funded by the Bureau include Halfway Houses, Community-Based Correctional Facilities, Community Residential Centers, Permanent Supportive Housing and Community Corrections Act grant programs including Intensive Supervision Probation, Standard Probation, Prosecutorial Diversion, Non-Supervisory Treatment Programs, Electronic Monitoring and Community Work Service. Additionally, the Bureau has provided Probation Improvement Grants, Probation Incentive Grants, and SMART Ohio Grants to alleviate voids in services.

The Bureau of Recovery Services (BRS) works to instill in offenders an improved sense of responsibility and the ability to become law-abiding citizens through the provision of all core function services in the treatment for offenders in institution and community settings who need substance abuse recovery programming. The bureau provides and works to expand and enhance substance abuse treatment approaches that build on state-of-the-art scientific and practical knowledge:

- To improve treatment outcomes for offenders
- To provide a seamless holistic approach to alcohol and other drug (AOD) treatment

The treatment setting includes screening and education for all reception inmates; various intensities and modalities of AOD programs at parent institutions; and continuing care that includes referrals to aftercare programming for offenders throughout their incarceration. And, on release, referrals to community providers for offenders released without post-release control; and to Chemical Dependency Specialists (CDS) in the Adult Parole Authority for offenders with post-release control (e.g. parole, furlough).

The Adult Parole Authority's CDS staff strive to reduce criminal activity by providing a continuum of quality care for the community supervised offenders before and after release by coordinating substance abuse treatment approaches among providers within DRC institutions, APA Field Offices, and community agencies.

M.U.S.C.L.E. is a centralized guide for Department staff, offenders, families, and community partners that helps locate community resources and information to foster strong, safe communities. The Reentry Resource Guide is a collection of county-by-county fact sheets that provides vital information to assist offenders' reentry into society. Areas include social services, human services, local, county, state, and federal agencies, and other service agencies such as housing and homeless service providers, libraries, substance abuse programs,

mental health counseling, veterans' services commissions, educational opportunities, faith-based agencies, food, clothing, and job training and placement. County-by-county resource guides can be found online at <http://www.drc.ohio.gov/reentry-resource-guide>.

### Veterans

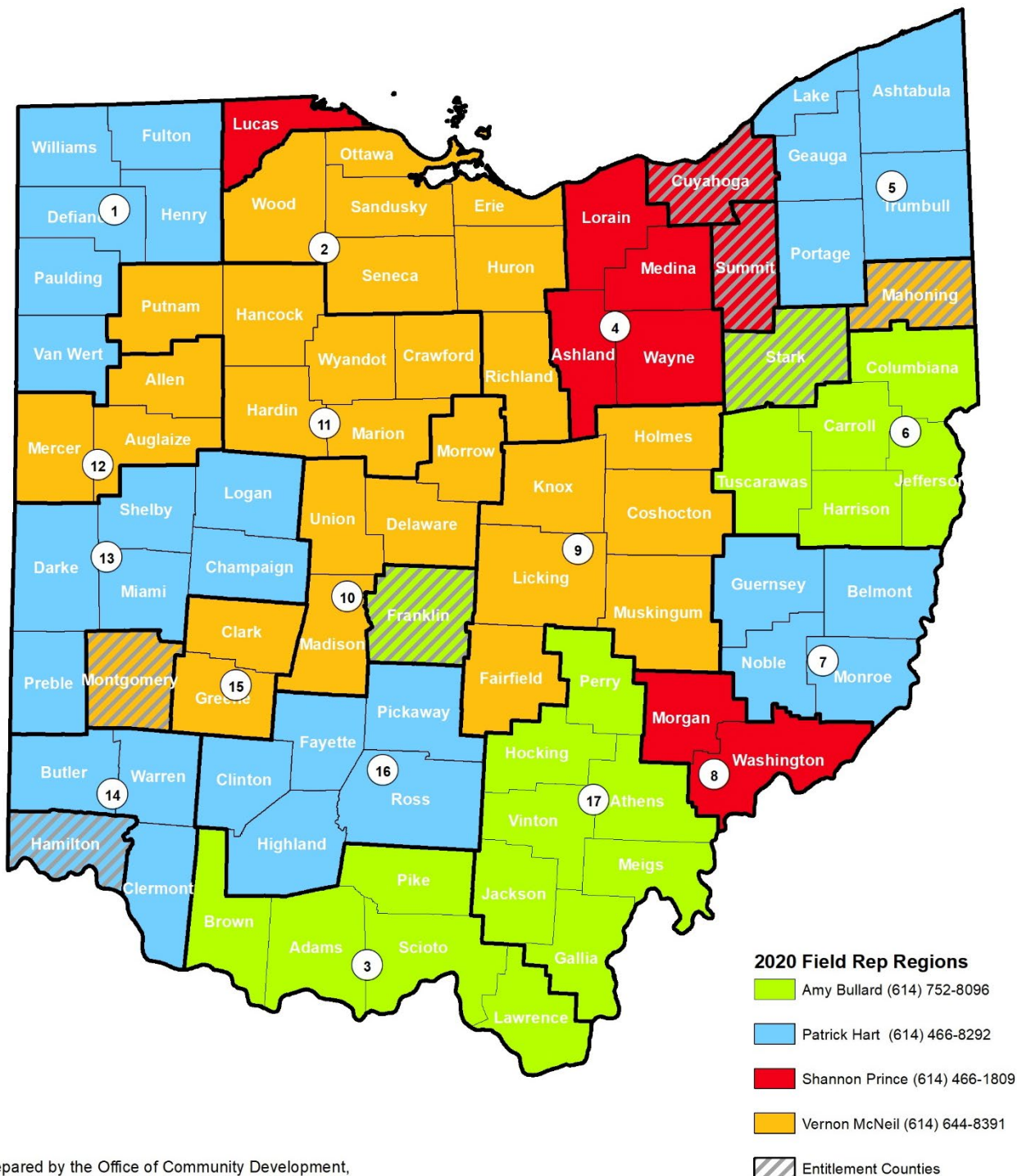
**Compensated Work Therapy (CWT):** Compensated Work Therapy (CWT) is VA's vocational rehabilitation program and is designed to assist Veterans experiencing homelessness and/or severe mental illness obtaining and maintaining employment. Services offered through this program include Vocational Counseling, Transitional Work Experiences (temporary job placements that normally do not exceed six months), and Supported Employment (an intensive program to help Veterans with severe employment barriers keep employment).

**Veteran Justice Outreach:** The purpose of the Veteran Justice Outreach (VJO) program is to help Veterans involved in the criminal justice system who are eligible for VA services and to prevent them from becoming homeless at point of release from incarceration. This program is also a part of the HCHV Outreach program.

**Grant and Per Diem (GPD) Program** is offered annually (as funding permits) by the VA to fund community-based agencies providing transitional housing or service centers for homeless Veterans. Volunteers of America holds the largest Grant and Per-Diem arrangement in Columbus, with 55 beds of transitional and emergency housing for homeless Veterans.

**Department of Housing & Urban Development/VA Supportive Housing (HUD-VASH):** The Department of Housing and Urban Development and VA Supported Housing (HUD-VASH) Program provides permanent housing and ongoing case management treatment services for homeless Veterans who require these supports to live independently. This program allows Veterans and their families to live in Veteran-selected apartment units. The vouchers are flexible, allowing Veterans to live in communities where VA case management services can be provided. This program provides for our most vulnerable Veterans, and is especially helpful to Veterans with families, women Veterans, recently returning Veterans and Veterans with disabilities.

## Map 9: Homelessness and Supportive Housing Grant Manager Regions



Prepared by the Office of Community Development,  
Community Services Division,  
Ohio Development Services Agency (August 2020)

Note: As of 8/1/2020 Muskingum County is now included in Region 9



## **Barriers to Affordable Housing**

As HUD itself noted in the March 13, 2006 regulations revising the Consolidated Plan requirements, states have less control over barrier removal than do entitlement jurisdictions. HUD cited comments by a group representing state community development agencies that it was difficult for states to meet goals for affordable housing barrier removal because states have very minimal control over the major barriers identified by HUD (zoning, local fees, etc.). Zoning and land use decision-making are an inherently local process, subject to a range of influences including market forces and citizen input.

This is certainly true in Ohio, which has a long tradition of local “home-rule” self-governance. In recognizing this reality, OCD instead has required each of its local Allocation grantees (which cover the entire non-entitlement area of the state) to conduct a local Analysis of Impediments and devise a strategy and a schedule to address them. These analyses are required to include an assessment of local regulations and policies that may create barriers to creating or accessing affordable housing. OCD requires communities to submit their Analysis of Impediments for review. During this year and subsequent years, communities will be offered assistance to rectify any deficiencies that OCD staff identified in these local Analyses of Impediments.

## **Affirmative Marketing/Fair Housing Activities**

- OCD will continue to support developing a strong fair housing network through meetings and coordination with organizations, groups and agencies, including lenders, realtors, local fair housing administrators, state agencies and others.
- OCD will continue to provide direct funding to support local fair housing programs through the Community Development, Community Housing Impact and Preservation and New Horizons Programs.
- OCD will prioritize the review of shelter and supportive housing program marketing and fair housing compliance.
- Local governments' fair housing responsibilities are described under the Local Government Certifications to the State heading.
- OCD will provide additional emphasis on fair housing compliance related to the Community Development and CHIP Programs.
- OCD will provide training to fair housing and housing providers on fair housing issues and specifically issues related to implementing the state's standard fair housing program. One-on-one assistance will also be provided throughout the year.
- OCD will continue to promote consolidating fair housing efforts and resources through establishing consortia of local government. OCD will continue to receive and review Affirmative Marketing Plans for housing developed with five or more units. Assistance will be given to nonprofits and agencies in constructing and implementing appropriate actions. An Affirmative Marketing Handbook and Ohio Fair Housing Guide will continue to be disseminated.
- OCD will continue to provide a funding source (i.e., the New Horizons Program) for applicants who desire to implement fair housing initiatives beyond the scope of the state's standard fair housing program requirements. OCD will continue to encourage communities to pool their financial and human resources in fair housing by developing a consortium of communities.
- OCD will continue to coordinate with fair housing agencies and advocates through meetings, training, newsletters and other forms of collaboration.
- The OHFA will conduct training and educational outreach to housing providers and developers on issues related to fair housing.
- OCD will coordinate with organizations that assist persons with disabilities (i.e. independent living centers) to identify accessible CDBG, HOME, NHTF and OHTF assisted units.
- OCD will provide fair housing training specifically for the Community Development and CHIP Programs.
- OCD will assist the Ohio Civil Rights Commission in holding forums on civil rights issues throughout the state.
- OCD will hold round table discussion groups on fair housing and community development.

## **Other Actions Planned for 2021**

### **Actions Planned to Address Obstacles to Meeting Underserved Needs**

The State of Ohio will continue to undertake several actions during PY 2021 to meet underserved needs in the state. To ensure that statewide programs are responsive to local needs, OCD will continue to support homeless advisory groups made up of representatives from nonprofit homeless organizations and advocacy groups from across the state. These advisory groups provide a forum for assessing OCD programs' design and implementation. These groups are also instrumental in identifying underserved areas in the state.

Many areas of the state lack sufficient capacity to provide a continuum of care approach to homelessness in their community. The State of Ohio will continue to work with the Coalition on Homelessness and Housing in Ohio (COHHIO) to develop that capacity. Specifically, local nonprofits and communities will be provided technical assistance for developing a local continuum of care approach to homelessness. This includes assistance in assessing local needs and improving local coordination.

OCD will also provide technical assistance to local nonprofits to increase the range of services available in underserved areas of the state. This will consist of helping nonprofit agencies develop programs that will provide services to underserved areas of the state. In addition, OCD will continue to evaluate and fund projects based partly on the extent to which there are unmet needs in the local community.

### **Actions to Foster and Maintain Affordable Housing**

The State of Ohio will work with other state and local agencies to address preventing foreclosures and to address the blighting influences of vacant and abandoned properties on neighborhoods. For example, funding through the Community Housing Impact and Preservation Program (HOME and CDBG) will target areas identified with the greatest need around the State of Ohio to address foreclosed, abandoned and blighted homes within these neighborhoods. The State of Ohio will also continue to address foreclosures through the Ohio Housing Finance Agency's *Save the Dream* initiative. This initiative utilizes a hotline to connect homeowners in danger of foreclosure with counselors, legal services and rescue funds to help them to avoid foreclosure.

The State of Ohio is expected to distribute about \$26 million in Housing Credits in 2021, also known as Low-Income Housing Tax Credits (LIHTC), which are allocated to both for-profit and nonprofit owners by OHFA. LIHTC projects typically target populations with incomes and rents below 60% of Area Median Income, so additional financing subsidies are often needed. The HDAP contains a separate set-aside, which offers funding solely in conjunction with the state's Housing Credit Program. This provides a more streamlined funding mechanism, so that tax credits and gap funds can be awarded through a single application process. To further expedite the reviews for funding and to assure that no project receives more subsidy than necessary, OHFA has established an application, which is used to apply for housing credits, affordable housing loans, and HDAP.

### **Actions to Evaluate and Reduce Lead-Based Paint Hazards**

OCD is proposing the following activities to address lead-based paint hazards during PY 2021:

- 1) In PY 2021, OCD will require grantees to follow the Lead-Based Paint Guidelines on the next page;
- 2) OCD has developed a chapter within its Housing Standards, the Residential Rehabilitation Standards (RRS), that addresses lead-based paint. OCD will require all grantees undertaking housing rehabilitation activities to meet these standards;
- 3) OCD will continue to provide funding for locally administered housing rehabilitation programs, which are expected to rehabilitate about 1,000 owner units and 125 renter units with PY 2021 funding. Housing units that undergo rehabilitation are required to be made lead safe;



- 4) OCD will provide training and technical assistance for local program staff and local lead hazard mitigation personnel, which will include the following activities:
  - Make the Remodelers and Renovators Training Program available to contractors and workers throughout the state, and especially in areas served by the CHIP Program. OCD will continue to use Training and Technical Assistance funds to keep the training sessions affordable to housing rehabilitation contractors.
  - Provide affordable training for Lead Risk Assessors and Lead Clearance Technicians, as needed, especially for persons who are implementing local CHIP grant activities.
  - Provide on-site technical assistance to local CHIP grantees through a third-party contractor/trainer.
  - OCD will provide other forms of training and technical assistance support to local programs and hazard control personnel. This may include further specialized training sessions for housing program administrators, as well as preparing and distributing training materials. OCD will continue to maintain current reference information on its Technical Assistance website.
- 5) OCD will explore other funding sources that could assist local communities, nonprofit organizations or contractors to address lead-based paint hazards. This will include coordinating efforts with the Ohio Department of Health to identify funding sources that can assist low- and moderate-income households in paying for lead hazard mitigation costs, especially in housing units where a lead hazard control order has been issued by the Ohio Department of Health. This may include applying for a HUD Lead Hazard Control Grant; and
- 6) Maintain lines of communication with federal, state and local agencies and organizations involved with the lead-based paint issues and activities, including:
  - Distributing information directly to grantees, organizations, local health departments and other organizations, as necessary.
  - Attending meetings and trainings with organizations, grantees, etc. as needed to disseminate information, discuss issues and obtain information on lead-based paint issues.
  - Staff of Development, Ohio Department of Health and the Environmental Protection Agency will continue to coordinate and communicate their policies and activities and will work closely with HUD and other federal agency staff to keep current on regulatory requirements and issues. Development staff will attend the Lead Advisory Council meetings and participate in the Environmental Primary Prevention Workgroup.

OCD has begun reporting the total number of units that have been made lead safe as part of the performance measurement system.

#### Development Lead-Based Paint Guidelines

The following guidance is provided to assist housing projects or programs using federal or state funds provided through Development.

- 1) Regardless of any information provided in these guidelines, all existing federal, state, or local laws, regulations and procedures concerning lead-based paint must be followed. Awareness and adherence to these regulations is the responsibility of the agency performing or contracting for housing rehabilitation activities. Procedures for distributing information on lead-based paint hazards, including appropriate disclosure notices, must be integrated into any and all housing-related activities.
- 2) Local communities must develop local strategies for addressing lead-based paint in housing. This strategy will need to include policy on units containing children with Elevated Blood Lead levels, which, pursuant to the provisions of Ohio House Bill 248, requires lead hazard controls to be applied by licensed lead abatement contractors.

- 3) Except where all lead-based paint is removed, if lead hazard mitigation activities are performed on renter-occupied units financed with HUD funds or other funds covered by these policy guidelines, the owner of the units must incorporate a schedule of lead-based paint maintenance activities into regular building operations consistent with 24 CFR Part 35.935.
- 4) If state funding is used to directly assist housing projects or activities constructed prior to 1978, both state regulatory requirements and 24 CFR Part 35 must be followed. (Direct state assistance excludes state bond financing, state or federal tax-credits, and pre-development assistance, unless federal assistance is also involved.)
- 5) Agencies involved in lead-based paint hazard mitigation are encouraged to coordinate efforts with local governments, state and local health departments, Community Action Agencies, other nonprofit organizations, local housing authorities and private sector organizations wherever possible.

### **Actions to Reduce the Number of Poverty Level Families**

In Ohio, welfare reform, known as Ohio Works First (OWF), was initiated by House Bill 408. OWF seeks to transition clients to self-sufficiency by placing a strong emphasis on obtaining and retaining paid employment. In addition to its many implications for OWF participants in terms of an emphasis on self-sufficiency through employment, new eligibility criteria and time limits, House Bill 408 contained many provisions that significantly changed the way the Ohio Department of Job and Family Services (and county agencies, particularly county Departments of Human Services) conducted business.

The ODJFS provides a seamless system for providing services to people looking for jobs and employers looking for workers. The ODJFS also collaborates with Development and the Department of Education as well as the Department of Higher Education. These agencies work directly with business and labor on workforce development activities. The ODJFS also administers the Prevention, Retention, and Contingency (PRC) Program, which is an integral part of Ohio's welfare reform efforts. Ohio's PRC Program provides work supports and other services to help low-income parents overcome immediate barriers to employment. It is funded through the federal Temporary Assistance for Needy Families program. Those receiving assistance from other public assistance programs – including Disability Financial Assistance and the Supplemental Nutrition Assistance Program, also may be eligible for PRC services. Benefits and services are available for certain low-income families who need short-term help during a crisis or time of need, which includes parents of children under 18, including noncustodial parents if they live in Ohio and pregnant women or teens. A list of PRC quarterly reports that includes both statewide and county level information can be found at <http://jfs.ohio.gov/ofs/DMRS/PRC/PRC1.stm>.

Through programs established by Development and through coordination with many of the efforts listed above, there are several systems in place to address this particular issue. The Consolidated Plan Annual Performance Report provides the number of contracts awarded to Section 3 businesses reported in the previous program year with HOME and CDBG funding, which includes contracting with businesses in low-income areas. ESG funding through the Homeless Crisis Response Program can provide financial assistance including rental assistance; rental application fees; rental arrears; security and utility deposits; utility payments; moving cost assistance and, in certain circumstances, motel and hotel vouchers. Housing Relocation and Stabilization Services, which includes case management; outreach and engagement; housing search and placement services; legal services and credit repair, are also eligible. HOPWA funding can provide limited case management, transportation and day care.

### **Programs and Activities That Directly Support Job Training and Development**

Apart from restructuring the human services and workforce development framework, assistance will be provided to local communities through the following programs to directly support local job training, job creation, and business development.

- 1) The Ohio Works Incentive Program (OWIP) administered by ODJFS provides incentives to the local areas for job placement and retention of individuals into on-the-job training or unsubsidized

employment. The goal of the program is to reduce dependency on the Ohio Works First program while strengthening Ohio's workforce. Ohio Works First recipients needing help finding a job should visit their nearest OhioMeansJobs Center. A list of centers can be found online at <http://jfs.ohio.gov/owd/wia/wiamap.stm>.

- 2) OCD's Economic Development and Microbusiness Development Programs administered by Ohio Community Development Corporation, provide loan, grant and technical assistance to communities to create jobs which principally benefit low- and moderate- income persons (refer to the method of distribution section for a complete description of the resources that will be committed through these two programs).
- 3) Development's Office of Strategic Business Investments administers and assists local implementation of Ohio's tax incentive programs which include the Ohio Job Creation Tax Credit and InvestOhio.
- 4) The Governor's Office of Workforce Transformation (OWT) has created the Innovative Workforce Incentive Program which helps schools establish credential programs to prepare students for careers in priority industry sectors. School districts are also eligible to receive incentive dollars to implement the Innovative Workforce Incentive Program. This means schools can receive \$1,250 for each qualifying credential earned by students.
- 5) Governor's Office of Workforce Transformation has established the TechCred program which gives businesses the chance to upskill current and future employees in today's tech-infused economy. Credentials that are eligible under TechCred must be short-term, industry-recognized, and technology-focused. The state will reimburse up to \$2,000 of training after completing a credential.
- 6) OWT has also established the Industry Sector Partnership Grant which helps fund collaboration between businesses, education and training providers, and other community leaders who are invested in improving their region's workforce. These collaborations create a more skilled workforce and benefit both Ohioans and Ohio's job creators.

### **Activities to Develop Institutional Structure**

Below is a listing of the training sessions that OCD plans to provide during PY 2021. Other training and technical assistance initiatives will likely be offered in addition to those listed here, but these are the areas that OCD will focus on during the upcoming year.

- 1) Program Application and Implementation Trainings. These will be set up by each program manager during the year as appropriate. Programs will include:
  - Community Housing Impact and Preservation (CHIP) Program
  - Economic Development Program
  - Target of Opportunity Grant Program (CDBG)
  - Residential Public Infrastructure Grant Program
  - Allocation Program
  - Neighborhood Revitalization Grants
- 2) Training in support of Lead-Based Paint Hazard Control:
  - Lead-Safe Renovation (Renovators and Remodelers Training Program)
  - Lead Inspector/Risk Assessor Training
  - Lead Inspector/Risk Assessor Training Refresher
  - Lead Supervisor/ Contractor Training
  - Lead Supervisor/Contractor Training Refresher
  - On-site Technical Assistance

- EPA Renovation and Remodeling Refresher four-hour update training for those who have previously attended *Lead Safe Renovation Training*. Successful completion of this training qualifies as certification in the EPA RRP training which is required for all contractors as of May 2010.
- 3) OCD will partner with agencies to provide comprehensive fair housing training.
  - 4) OCD will continue to provide funds to statewide and regional nonprofits to act as intermediaries that can help groups through program design, provide direct technical assistance and help with fundraising strategies. It is anticipated that the following groups will apply for the funds:
    - Ohio Community Development Corporation Association
    - Coalition on Homelessness and Housing in Ohio
    - Corporation for Ohio Appalachian Development
    - Heritage Ohio, Inc.
    - Ohio Conference of Community Development
  - 5) OCD will continue to offer training and technical assistance by providing funding to intermediary organizations to conduct training and technical assistance activities. Training and technical assistance support may include the following subjects:
    - Building nonprofit organization staff's basic and intermediate skills in designing and developing projects.
    - Training and technical assistance for local microenterprise programs.
    - Training on establishing and operating Individual Development Accounts (IDAs).
    - Training for developing and implementing Community Economic Development (CED) strategies.
    - Training and technical assistance for downtown development programs.
    - Training and technical assistance for supportive housing programs.
    - Training and technical assistance on housing development in Ohio's Appalachian area.
    - Training to develop capacity to implement housing development projects.
    - Continue to provide training on the National Main Street approach for extended technical assistance to the Ohio Main Street Communities.
    - Continue to provide technical assistance to grantees and applicants for OCD Comprehensive Downtown Revitalization Program through Downtown Assessment Resource Team (DART) visits and community visits as requested.
    - Heritage Ohio will conduct workshops and an Annual Conference.
    - COHHIO will continue to assist with implementing and evaluating the HCRP Program
    - COHHIO will conduct workshops and trainings to increase administrative capacity of agencies that provide assistance to the homeless and near homeless.
  - 6) OCD will continue to develop its Technical Assistance website to include reference and resource material related to program implementation, management and compliance.
  - 7) OCD will conduct environmental review training.
  - 8) OCD will develop a revised training for persons who are new to implementing CDBG, HOME, and supportive housing programs.
  - 9) OCD will conduct training on technical issues related to construction, national objectives, procurement, construction management, planning and innovative project designs.
  - 10) OCD will continue to work with Ohio Conference of Community Development, Inc. to provide training recommended by its membership.

## **Addressing the Needs of Public Housing**

Neither the State of Ohio nor any of its agencies are designated as a public housing authority, nor do they administer public housing units. These functions are performed by local public housing authorities within the state. Insofar as the state can determine and as indicated on HUD's website, there are currently no troubled housing authorities in the State of Ohio. The state does not administer public housing units or oversee housing authorities, but as the civil rights compliance regulations are the same as OCD housing program regulations, OCD is able to provide direct technical assistance to these agencies on request. It is not clear what resources the state could provide to assist a troubled public housing authority, especially prior to an agency being designated as such. Should a public housing authority be designated as "troubled", the state would attempt to provide support to the agency with technical assistance.

## **Actions Planned to Enhance Coordination between Public and Private Housing and Social Service Agencies**

The programs and activities that will be carried out by OCD over the next year will involve coordination with several agencies and organizations, many of which are identified below, along with a description of the type of coordination that will take place.

### **Planned Interagency Coordination for PY 2021**

**Balance of State Continuum of Care Committee:** Statewide homeless policies and services will be coordinated through the committee. The committee will assist in preparing the Ohio Balance of State Continuum of Care application to HUD.

**Heritage Ohio, Inc. (HOI):** OCD staff will attend the HOI meetings to exchange information to help facilitate implementing OCD's Downtown Revitalization Grants Program. HOI is a recipient of a Training and Technical Assistance grant and works with OCD to provide assistance to small communities interested in downtown revitalization activities.

**Ohio Department of Mental Health and Addiction Services (OhioMHAS):** Representatives from OhioMHAS will participate in planning and reviewing the Homeless Crisis Response Program, Supportive Housing Program and balance of state Continuum of Care applications. OhioMHAS will also assist in marketing and providing technical assistance to any of OCD/ OhioMHAS-affiliated organization interested in applying for the OHTF Housing Assistance Grant Program funds. Representatives also advise OHFA on providing rental housing and necessary services for its population.

**Ohio Association of Community Action Agencies (OACAA):** OCD will continue to work with OACAA and its member agencies, especially by drawing on the expertise and knowledge of CAA staff to administer and implement programs funded through OCD.

**Ohio Conference of Community Development (OCCD):** OCD and OCCD co-sponsor conferences to benefit all Ohio communities. OCCD's State Program Committee reviews OCD programs and policies, and the State Program Training Committee coordinates training issues and activities with OCD.

**Ohio Department of Health (ODH):** OCD will coordinate its lead-based paint activities with staff of ODH, which will include training, housing and policy development. OCD will also coordinate with the ODH on developing and implementing a statewide Healthy Home/Housing plan.

**Community Development Finance Fund (CDFF):** OCD will coordinate efforts with the CDFF to provide both pre-development and project financing to nonprofit organizations.

**Ohio CDC Association:** OCD will coordinate efforts with the CDC Association on the microenterprise program, nonprofit housing and other related activities. OHFA works with the CDC Association on operating support for CHDOs and funding awards through HDAP.

**Coalition on Homelessness and Housing in Ohio (COHHIO):** OCD staff will coordinate efforts with COHHIO relative to training, programs and activities relative to homelessness and housing. COHHIO will participate in preparing the state's Continuum of Care application. A representative of COHHIO also serves on the OHFA housing credit advisory committee.

**Ohio Civil Rights Commission (OCRC):** OCD's fair housing coordinator will work with staff of the Ohio Civil Rights Commission to address issues of mutual concern relative to civil rights and fair housing.

**Ohio Historic Preservation Office (OHPO):** OCD staff will coordinate with the OHPO staff in addressing historic preservation issues that arise relative to housing, economic and community development projects, as well as providing training on preservation issues and procedures.

**Homeless Management Information System (HMIS):** OCD will work with providers and COHHIO on effectively implementing the balance of state's HMIS. The major focus will be on increasing participants' data quality and developing a better reporting capacity.

**Ohio Capital Corporation for Housing (OCCH):** OCD staff will coordinate with OCCH to market and provide a series of housing development trainings throughout the state. OHFA works with OCCH regarding developing the housing credit program.

**Corporation for Ohio Appalachian Development (COAD):** OCD will coordinate with COAD to provide training on lead-safe housing rehabilitation procedures to reduce lead hazards existing in low- and moderate-income housing stock.

**ACTION Ohio:** OCD staff serves on the board of this statewide coalition against domestic violence, advocating for victims, survivors and their families.

**Ohio Statewide Independent Living Council (SILC):** OCD staff will work with SILC to promote equal access and full inclusion and integration of individuals with disabilities into the mainstream society.

### **Housing Production Goals for 2021**

The following two tables indicate the estimated housing production goals for 2021. Table 4 indicates the number of housing units or households that will receive assistance during the upcoming year, and Table 5 indicates HOPWA production goals. These figures are based on historical production; actual outcomes may vary. The households provided with affordable housing include all households assisted with CDBG, ESG (HP and RRH activities) and HOME funds. The goals for providing permanent housing for homeless persons and families are integrated into the Continuum of Care actions steps.

**Table 4: Housing Goals for 2021**

<b>One Year Goal for the Number of Households to be Supported</b>	<b>Annual Estimated Production</b>
Homeless	400
Non-Homeless	850
Special Needs	150
<b>Total=</b>	<b>1,400</b>
<b>One Year Goal for the Number of Household Housing Units Supported</b>	<b>Annual Estimated Production</b>
Renter Assistance	750
Production of New Units	250
Rehab of Existing Units	400
Acquisition of Existing Units	0
<b>Total</b>	<b>1,400</b>

**Table 5: HOPWA Production Goals for 2021**

Category	Annual Goals
Short term rent, mortgage and utility assistance payments	290
Tenant Based Rental Assistance	45
Units provided in transitional housing facilities developed, leased, or operated with HOPWA funds	85
Units provided in permanent housing facilities developed, leased, or operated with HOPWA funds	0
<b>Total</b>	<b>420</b>

**Annual Goals and Objectives**

The following Annual Goals and Objectives were developed as part of the PY 2020 – 2024 Consolidated Plan submitted to HUD in IDIS. Though a great deal of “output” measurement data (number of units, linear feet, etc.) is reported to HUD annually, HUD is looking for “outcome” data that shows how HUD programs impact communities. Recently, HUD developed, as part of the eCon Planning Suite, a prescribed method to report accomplishments based on funding sources to meet the five-year strategic goals. The Annual Goals and Objectives are selected from a limited number of Goal Outcomes Indicators and Units of Measurements, thus the measurements that are currently reported differ from the previously reported performance measures in that they are not as specific. The following are the Annual Goals and Objectives for PY 2021:

Sort Order	Goal Name	Needs Addressed	Goal Outcome Indicator
1	Homelessness Prevention/Rapid Rehousing	Homeless individuals and families	Tenant-based rental assistance / Rapid Rehousing: 500 Households Assisted Homelessness Prevention: 200 Persons Assisted
3	Emergency Shelter Operations	Homeless individuals and families	Homeless Person Overnight Shelter: 10000 Persons Assisted
4	Housing & Supportive Services for HIV/AIDS Clients	Homeless individuals and families Housing preservation and accessibility Supportive housing/fair housing special needs	HIV/AIDS Housing Operations: 800 Household Housing Unit
7	Housing Rehabilitation	Housing preservation and accessibility Affordable housing	Rental units rehabilitated: 10 Household Housing Unit Homeowner Housing Rehabilitated: 350 Household Housing Unit
9	Housing Repair	Housing preservation and accessibility Affordable housing	Rental units rehabilitated: 40 Household Housing Unit Homeowner Housing Rehabilitated: 500 Household Housing Unit
11	Housing Assistance (TBRA and Homeownership)	Affordable housing	Direct Financial Assistance to Homebuyers: 10 Households Assisted Tenant-based rental assistance / Rapid Rehousing: 150 Households Assisted
13	New Housing Construction	Affordable housing	Rental units constructed: 200 Household Housing Unit Homeowner Housing Added: 20 Household Housing Unit
18	Community Development Infrastructure/Facilities	Community development facilities/infrastructure	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 200000 Persons Assisted Buildings Demolished: 10 Buildings

Sort Order	Goal Name	Needs Addressed	Goal Outcome Indicator
19	Community Development Public Services	Community development public services	Public service activities other than Low/Moderate Income Housing Benefit: 15000 Persons Assisted
20	Economic Development	Economic development	Jobs created/retained: 100 Jobs Businesses assisted: 5 Businesses Assisted
21	Fair Housing	Supportive housing/fair housing special needs	Other: 100 Other
22	Training and Technical Assistance	Training technical assistance/capacity building	Businesses assisted: 200 Businesses Assisted
23	Administration	Administration	Other: 1 Other

## **Monitoring**

OCD conducts monitoring visits at least once prior to grant close out. Also, both OCD and OHFA staff provide technical assistance to CHIP and HDAP grantees, either via telephone, meetings at the state offices, or, if warranted, via site visits. Most post-award, on-site technical assistance is provided to CHIP grantees, whose programs sometimes involve activities that are new to the local program or involve new local staff. HDAP grants are for projects, rather than programs, and are typically implemented by agencies that have considerable housing development experience. Thus, there is not a significant need for on-site, post-award technical assistance in most HDAP projects. The Community Investments Section also meets with CDBG Allocation grantees before application submission to ensure eligibility and national objective compliance. Generally, OCD staff conducts a minimum of 30 monitoring/technical assistance visits during the program year (July 1 – June 30). Also, on a calendar year basis, Development's Office of Audit conducts financial audits of selected grant recipients. OCD provides the Office of Audit with a selected list determined by each section supervisor based on grant size, grant and program complexity. The Office of Audit adds several recipients based on random selection of receipts and grant disbursements.

## **Monitoring Procedures**

Monitoring visits examine some selected activities to determine that:

- 1) Activities meet OCD, state and/or HUD requirements.
- 2) Communities are timely and responsibly managing projects.
- 3) Communities are implementing activities outlined in the application and grant agreement.

The visit is not intended to be a comprehensive, in-depth audit of all activities and programs undertaken by the grantee, nor do staff resources permit such an approach. Site visits are selected based on empirical evidence reviewed by management and community development/housing specialists regarding grantees' expertise, program complexity or number of grants operated by a particular recipient. The staff will monitor certain programmatic areas based on previous findings in that specific area or if the particular programmatic function has not been monitored in the past few years.

If the initial review by an OCD staff member uncovers specific problem areas, a program specialist (financial, procurement, acquisition/relocation, etc.) will be sent to conduct a detailed review of a particular program area.

After a monitoring visit, OCD staff person must conduct an exit conference with the grantee to review the monitoring results and describe any deficiencies found during the monitoring visit. Within 45 days following a monitoring visit, OCD staff person prepares a monitoring report that the section supervisor reviews. All monitoring tools and work papers must be placed in the Central File. Grantees have 30 days to respond to the monitoring report and are required to respond if a "finding" is listed in the report.

A computerized monitoring tracking system enables OCD staff to quickly determine problem areas and/or grantees that need monitoring as well as tracking to ensure that all grants are monitored prior to close out.



## Monitoring Standards

There are two types of determinations that can be made because of a monitoring visit:

A “Finding” is a deficiency that is a direct law/regulation or grant agreement violation (which incorporates the application documents and attendant commitments). A “finding” can also include insufficient documentation that substantiates the grantee followed grant or statutory requirements. All “findings” require the grantee to respond to and rectify the cited deficiency.

An “Advisory Concern” is not a violation but is any deficiency that may eventually lead to a violation and “finding”. It is OCD staff person’s responsibility to track the outstanding “findings” and advisory concerns. If the grantee has not responded within the appropriate time, OCD must contact the grantee in writing with follow-up letters until all issues are resolved. Once all issues are resolved, OCD will send the grantee a written release.

## Program-Specific Requirements

### HOME Program Homeownership Assistance - Resale/Recapture

Some of the HOME assistance may be provided through homeownership assistance. To ensure affordability, the HOME program requires an affordability period based on the amount of HOME assistance. Under resale and recapture provisions, the family must own and continue to occupy the home as its principal residence throughout the affordability period. Grantees must enforce the resale or recapture requirement if the property is sold or title is transferred.

Failure to comply with the resale or recapture requirements means that 1) the original HOME-assisted homebuyer no longer occupies the unit as his or her principal residence (i.e., unit is rented or vacant), or 2) the home was sold during the affordability period and the applicable resale or recapture provisions were not enforced. In cases of noncompliance under either resale or recapture provisions, the Grantee must repay to the State of Ohio for remittance to the HOME Investment Trust Fund in accordance with 24 CFR §92.503(b), any *outstanding HOME funds* invested in the housing. The amount subject to repayment is the total amount of HOME funds invested in the housing (i.e., any HOME development subsidy to the developer plus any HOME down-payment or other assistance (e.g., closing costs) provided to the homebuyer) minus any HOME funds already repaid (i.e., payment of principal on a HOME loan). Any interest paid on the loan is considered program income and cannot be counted against the outstanding HOME investment amount. *Note that noncompliance with principal residency requirements by a homebuyer under a recapture provision is not a transfer. Consequently, the amount the Grantee must repay is not subject to prorated or other reductions included in its recapture provisions.*

The Grantee must repay the HOME investment in accordance with 24 CFR §92.503(b)(3) whether it is able to recover any portion of the HOME investment from the noncompliant homebuyer. Therefore, it is crucial for the Grantee to have enforcement mechanisms in its written agreements with homebuyers to protect its investment and minimize its risk in HOME-assisted homebuyer projects in the event the homebuyer is in noncompliance. There are two options regarding reselling homebuyer properties during the affordability period. Option 1, recapture, must be used in all cases, except for projects completed by Habitat for Humanity. Projects completed by Habitat for Humanity must use Option 2, resale. The specific requirements for Option 1 and Option 2 are as follows:

#### Option 1 – Create another Unit by “Recapturing” the HOME Investment

- Under a recapture provision, the homebuyer may sell the unit at any time during the affordability period, at any price the market will bear, to any buyer, and all or a portion of the direct HOME subsidy will be recaptured on transfer of the unit as described below.
- Recapture provisions will be based on the Reduction During Affordability Period model. Recapture provisions allow the grantee to reduce the amount of direct HOME subsidy to be recaptured on a pro-rata

basis for the time the homebuyer has owned and occupied the housing, measured against the required affordability period. The amount subject to recapture will decline in equal increments, on an annual basis over the affordability period term or until the assisted housing is sold or otherwise transferred. The resulting ratio would be used to determine how much of the direct HOME subsidy the grantee would recapture. The pro rata amount recaptured by the grantee cannot exceed what is available from net proceeds. Net proceeds are defined as the sales price minus the superior loan repayment, other than HOME funds, and any closing costs.

- Recaptured HOME assistance must be used to assist other low-income HOME beneficiaries.
- HOME funds subject to recapture include any direct assistance to the homebuyer that reduced the purchase price from fair market value to an affordable price or any down payment or subordinate financing provided on behalf of the purchase but excludes the amount between unit production cost and the property's market value (i.e. development subsidy). There must be an amount subject to recapture for a recapture provision to be used; otherwise, resale will apply.

#### Option 2 – Sell the Existing Property to a Subsequent Low-Income (80% of AMI) Purchaser

- Resale requirements must ensure that the home will be sold to a low-income family and the property will continue to be used as a principal residence for the remainder of the affordability period.
- For the housing to remain affordable, the subsequent purchaser's monthly payments of principal, interest, taxes and insurance cannot exceed 30% of the gross income for a family with an income between 30 and 80% of median income for the area.
- Deed restrictions or other similar mechanisms must be used to guarantee the resale restrictions, 24 CFR 92.254.
- Resale provisions – In the event of foreclosure, the subsequent low-income owner will inherit the remainder of the affordability period. If not purchased by a low-income owner, the project will be considered non-compliant, and the Grantee must repay any *outstanding HOME funds* invested in the project for subsequent repayment to the HOME Investment Trust Fund.
- Under the resale option, the affordability period is based on the total amount of HOME funds invested in the housing, including any development subsidy.
- Under the resale option, grantees must ensure that, if the property is sold during the affordability period, the price at resale provides the original HOME-assisted homebuyer a fair return on investment. Grantees shall determine the fair return on investment by using the following calculation:
- The original homebuyer's initial investment (i.e., any down payment), plus any investment in capital improvements made by the original homebuyer that may add value to the property. This total shall then be multiplied by the percentage change in the Consumer Price Index (CPI) over the period of ownership to determine a fair rate of return for the original buyer. This fair rate of return is then added to the owner's initial investment and any applicable investment in capital improvements. The total amount shall be considered as the homebuyer's fair return on investment.

**Note:** Capital improvements are defined as improvements made to the home that are outside of general maintenance items. Actual costs of capital improvements must be documented by the original homeowner's receipts for materials and labor. If the resale price necessary to provide fair return is not affordable to the subsequent buyer, additional HOME funds may be invested in the project. The investment of additional HOME funds will require that a new affordability period be established.

The affordability period is based on the amount of HOME funds provided as direct assistance for the recapture option or total amount of HOME funds for resale option. The following table must be used for determining the affordability period for homeownership activities:

Assistance per Unit or Buyer	Length of the Affordability Period
\$1,000* - \$14,999	5 years
\$15,000 - \$40,000	10 years
More than \$40,000	15 years

### **Affirmative Marketing Policy**

State recipients and sub-recipients receiving HOME funds shall adopt policies and procedures that inform the public, potential tenants and property owners of its Affirmative Marketing Policy. At a minimum, a state recipient's Affirmative Marketing Policy must commit to include the Equal Housing Opportunity logotype in press releases and solicitations for participation in the HOME Program. The state recipient will also have a policy for referring questions and complaints to an agency or organization that can provide advice on federal housing laws. At least once annually, state recipients will conduct a public outreach effort that will make information available to the public on rental units that have received HOME assistance. Minimally, this information will include the unit addresses, unit types and the owner's address and phone number.

At a minimum, the Affirmative Marketing Policy will require that project owners of five or more units receiving HOME assistance will comply with the following requirements:

- 1) After receiving HOME assistance and throughout the affordability period, the owner shall annually provide information on HOME-assisted units to an agency that serves LMI persons.
- 2) If any units are publicly advertised during the affordability period, the Equal Opportunity Housing logo must accompany the advertisement.
- 3) The owner must display the Equal Housing Opportunity logo and fair housing poster in a publicly accessible area (e.g., the rental office).
- 4) The owner will maintain information on tenants' race, sex and ethnicity to demonstrate the owner's affirmative marketing efforts results.
- 5) The owner will, for the affordability period, maintain information demonstrating compliance with sections 1, 2 and 4 above, and will make such information available to the state recipient, sub-recipient or the state of Ohio on request.

Each recipient or sub-recipient shall maintain records indicating compliance with the above policies, including:

- 1) Records documenting the recipient's annual outreach efforts to Affirmatively Market HOME-assisted units. The state (or state recipients in decentralized programs) will conduct an annual evaluation of the effectiveness of these efforts. Minimally, this evaluation shall include a discussion with the organizations or agencies identified in section 1 above as to the number of referrals made based on the information provided by the HOME-assisted units' owners.

The evaluation may also include a review of the information maintained pursuant to section 4 above to review the tenant population characteristics for specific projects;

- 2) HOME-assisted unit owners monitoring records (to be maintained by the recipient or sub-recipient) that indicate the extent to which the owner has complied with sections 1, 2, 3, 4 and 5 above, and remedies to resolve non-compliance.

## **Office of Community Development Policies**

### **City Status**

For purposes of the federal programs administered under this Consolidated Plan, municipalities that attain city status must provide city designation evidence from the Ohio Secretary of State by January 1<sup>st</sup> of the year of the effective date of the Consolidated Plan.

### **CDBG**

#### **Program Income**

Under Section 104(j) of the Housing and Community Development Act of 1974, as amended, states are authorized to distribute program income when such income has been returned from local communities.

The State of Ohio CDBG Program guidelines are such that most program income derived from administering local grantee funds stays at the community level. Local grantees must expend their program income according to **OCD Policy Notice 15-04, Program Income**. Any program income returned to the state, due to the community's unsatisfactory compliance with statutory and regulatory requirements, will be distributed to eligible CDBG programs at OCD's discretion, based on program need and timeliness requirements.

If a local grantee community lacks the capacity to administer program income, any income that the community receives as result of a grant activity (and which is governed by HUD or federal program income regulations) must be returned to the state.

Program income may be retained by the unit of general local government if the program income will be used to continue the activity from which the program income was derived. The state will determine when an activity will be continued. Funds expended in a different manner must receive prior state approval.

Smaller units of government that do not have an ongoing grant relationship with OCD, or an existing Economic Development Revolving Loan Fund, will be required to arrange Revolving Loan Fund agreements with the county in which the community is located.

#### **Recaptured Funds**

Based on past experience, the state expects to recapture CDBG funds from local grantees for the following reasons:

- 1) questioned costs;
- 2) unallowable costs;
- 3) unspent funds, or funds not drawn down by local grantees after local program completion; and
- 4) funding commitments for local projects that do not begin within allowable time periods.

At OCD's discretion, recaptured funds will be transferred to the appropriate program and distributed to meet timeliness requirements.

#### **Program Set-Aside Fund Balance**

Unless otherwise provided in the state Consolidated Plan and at OCD's discretion, program set-aside funds remaining at the end of the Program Year will be transferred to the appropriate program to meet timeliness requirements.

#### **HOME Program Income**

OCD will allow local governments to maintain and expend HOME program income on OCD-approved, HOME-eligible activities. However, program income funds must be expended before a grantee may receive additional HOME dollars to expend on a similar activity.

In addition, OCD will allow grantees to expend up to 10% of HOME program income expected to be received in a calendar year for administrative expenses directly related to managing those funds. Grantees are required to report to OCD on program income annually.

OCD requires communities that administer CDBG or HOME program income through a local Revolving Loan Fund (RLF) to submit their RLF Administration Agreements to OCD every three years for review and approval.

### **Reallocated Funds**

The state does not expect to receive any reallocated funds HUD recaptured from Small Cities grantees during the upcoming year.

### **Undistributed Funds**

If it appears likely that funds allocated to the state's programs will not be distributed within the allotted timeframe for the program, the state reserves the right to transfer all programs' undistributed balance to other programs that need additional funding. At OCD's discretion, funds set aside for the Economic Development Program that are not substantially committed to specific projects by April 30<sup>th</sup>, will be transferred to the appropriate program to meet timeliness requirements. Funds allocated for the Residential Public Infrastructure Grant Program that are not committed to specific projects by May 31<sup>st</sup> will be transferred to the Community Development Program. Undistributed CHDO Operating Grant Program funds will be transferred to the CHIP Program.

### **Use of Funds for Technical Assistance**

The state reserves its right to use up to 1% of each annual allocation it receives from HUD to provide technical assistance to local units of government and other entities and individuals eligible for assistance under the State CDBG Program.

### **Waiver of Plan Requirements**

Should two units of local government be unable to establish or maintain a mutually satisfactory working relationship regarding administering the CDBG Allocation or Economic Development Programs, one or both units of government may request that OCD waive the requirements of the applicable portion of the state plan. The unit of local government requesting a waiver shall present, in writing, documented attempts to comply with the administration plan, the reasons why compliance is not possible and submit to OCD a waiver request signed by the chief local elected official. Only cities designated as "Acquired Cities" are eligible for a waiver under the Allocation Program.

OCD shall take the following steps after receiving a written waiver request, :

- 1) Investigate the issues;
- 2) Hold at least one meeting with representatives of both units of local government to try to resolve the issues; and
- 3) Make a determination within 15 working days from the receipt of a written waiver request.

A waiver shall be granted only if:

- 1) OCD is satisfied that all reasonable attempts have been made to comply with the plan's requirements;
- 2) OCD determines that some unusual or unique circumstances exist that prevents the grantees from meeting the CDBG administration plan requirements; and
- 3) Granting a waiver would best achieve the plan's objective.

Should the units of government not agree with OCD's determination, they may request, in writing, that the Chief of the Community Services Division review the waiver request and make a decision within 10 working days.

### **Amendment Policy**

OCD Amendment Policy is available in **OCD Policy Notice 20-01, Grant Operations and Financial Management Policy**. Program specific details on the amendment policy are available in the program sections of this Annual Action Plan.

### **Community-Based Alternatives for Individuals with Disabilities**

In *Olmstead v. L.C.*, 527 U.S. 581 (1999) (the "Olmstead decision"), the Supreme Court construed Title II of the ADA to require qualified individuals with mental disabilities be placed in community settings, rather than in institutions, whenever treatment professionals determine that such placement is appropriate, and the affected persons do not oppose such placement, considering the resources available and the needs of others with disabilities. The state will support localities' efforts to help people who are institutionalized to have the opportunity to live close to their families and friends, to live more independently, to engage in productive employment and to participate in community life.

The state will support strategies and policies that foster independence and participation in the community for all individuals with disabilities who are served by programs and activities assisted with funding distributed through the Ohio Consolidated Plan.

The state will not support disability-based discrimination in services, programs, or activities. However, the state will allow grantees to assist housing and provide programs and services that benefit specific disability subgroups when it is documented that there is an unmet need for the housing, services or programs.

### **Preferences for Persons with Disabilities**

The state permits grantees to develop client selection criteria that serve the entire community but give a preference to persons with a special need(s).

Special needs preferences may target a specific category of individuals with disabilities (e.g., persons with HIV/AIDS or chronic mental illness) if the specific category is identified in the Consolidated and Local Plans as having unmet housing needs and the preference is required to narrow the gap in benefits and services received by such persons. However, if a grantee prefers persons within a class or category of disability (such as persons with HIV/AIDS or chronic mental illness), the grantee cannot discriminate against persons who fall within that class based on the presence of other disabilities. The local written selection criteria must explain what the preferences are and how the preferences will be implemented.

All programs and activities are subject to the applicable fair housing requirements, and preferences must be administered in a nondiscriminatory manner. This means that if a special needs preference is established, grantees or sub-recipients must affirmatively market activity availability across all protected classes within the preference.

When a grantee chooses to serve a particular group of persons with a specialized housing activity or program, the grantee cannot then restrict access to its other activities for the identified group. For example, a grantee may not determine that since it will provide a preference to persons with special needs under its TBRA program, it will therefore limit participation by those special needs persons in its homeownership or other affordable housing programs or forms of assistance.

When combining programs, grantees must keep in mind that the rules and regulations of all programs must be met.

## **Minority and Women's Business Outreach**

OCD requires that recipients or sub-recipients of state-administered HUD assistance take all necessary affirmative steps to assure that minority businesses, women's business enterprises, and labor surplus area firms are used when possible. Affirmative steps must include:

1. Placing qualified small and minority businesses and women's business enterprises on solicitation lists;
2. Assuring that small and minority businesses, and women's business enterprises are solicited whenever they are potential sources;
3. Dividing total requirements, when economically feasible, into smaller tasks or quantities to permit maximum participation by small and minority businesses, and women's business enterprises;
4. Establishing delivery schedules, where the requirement permits, which encourage participation by small and minority businesses, and women's business enterprises;
5. Using the services and assistance, as appropriate, of such organizations as the Small Business Administration and the Minority Business Development Agency of the Department of Commerce; and
6. Requiring the prime contractor, if subcontracts are to be let, to take the affirmative steps listed in paragraphs (1) through (5), above.

Development provides several assistance programs for minority-owned businesses. The Minority Development Financing Advisory Board (MDFAB) assists the Department of Development in creating employment opportunities and wealth in the minority business community. The Minority Development Financing Advisory Board does this by reviewing and making recommendations on loans and surety bond requests. . In addition, Development's Minority Business Development Division supports the growth and sustainability of small, minority, and disadvantaged businesses in Ohio through Minority Business Assistance Centers (MBAC). The Division works with entrepreneurs and emerging business enterprises to help them achieve scale and market success. The goal is to help small, minority, and disadvantaged businesses contribute to job creation and economic growth in Ohio.

The seven MBACs serve clients in areas with the highest minority population concentrations including Akron, Cincinnati, Cleveland, Columbus, Dayton, Toledo and Youngstown. Professional MBAC staff work with owners of existing businesses, start-ups, certified Minority Business Enterprises (MBEs), certified Encouraging Diversity Growth and Equity (EDGE) and socially and economically disadvantaged businesses. Services provided to minority-owned businesses include accounting assistance, business management counseling, completing federal, state, and local certification applications, contract procurement assistance, estimating/bidding assistance, identifying local resources, loan packaging assistance, marketing plan development, and referrals to financial assistance programs.

The MBE programs provided through Development conduct their own outreach and marketing efforts and will provide these resources to businesses interested in participating in the CDBG or HOME programs.

## **Local Government Certifications**

Title I, Section 106, of the Housing and Community Development Act of 1974, as amended, requires that no amount may be distributed by the state under the CDBG program to any unit of general local government in a non-entitlement area unless such unit of general local government certifies that:

- 1) It will minimize displacement of persons because of activities assisted with such amounts;
- 2) Its program will be conducted and administered in conformity with Title VI of the Civil Rights Act of 1964 (42 USC 2000d et seq.) and the Fair Housing Act (42 USC 3601-20), and that it will affirmatively further fair housing;
- 3) It is following a detailed citizen participation plan which:

- (a) provides for and encourages citizen participation, with particular emphasis on participation by persons of low- and moderate-income who are residents of slum and blight areas and of areas in which section 106 funds are proposed to be used, and in the case of a grantee described in section 106(a), provides for residents in low- and moderate-income neighborhoods' participation as defined by the local jurisdiction;
  - (b) provides citizens with reasonable and timely access to local meetings, information and records relating to the grantee's proposed use of funds, as required by Secretary's regulations, and relating to the actual funds under this title;
  - (c) provides for technical assistance to groups representing persons of low- and moderate-income that request such assistance in developing proposals with the level and type of assistance to be determined by the grantee;
  - (d) provides for public hearings to obtain citizen views and respond to proposals and questions at all stages of the community development program, including at least developing needs, reviewing proposed activities, and reviewing program performance, which hearings shall be held after adequate notice, at times and locations convenient to potential or actual beneficiaries, and with accommodation for the disabled;
  - (e) provides for a timely written answer within 15 working days, where practicable, to written complaints and grievances; and
  - (f) identifies how non-English speaking residents' needs will be met in at public hearings where a significant number of non-English speaking residents can be reasonably expected to participate. This paragraph may not be construed to restrict the grantee's responsibility or authority for developing and executing its community development program.
- 4) It will not attempt to recover any public improvement capital costs assisted in whole or in part under Section 106 or with amounts resulting from a guarantee under Section 108 by assessing any amount against properties owned and occupied by persons of low- and moderate-income, including any fee charged or assessment made as a condition of obtaining access to such public improvements, unless (i) funds received under Section 106 are used to pay the proportion of such fee or assessment that relates to the capital costs of such public improvements that are financed from resources other than under this title; or (ii) for purposes of assessing any amount against properties owned and occupied by persons of low- and moderate-income, the grantee certified to the state it lacks sufficient funds received under Section 106 to comply with the requirements of clause (i);
- 5) To receive Title I funds, it will adopt and enforce a policy prohibiting using excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and enforcing applicable state and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstration within its jurisdiction; and
- 6) The chief executive officer of the unit of general local government certifies, to the best of his or her knowledge and belief, that:
- (a) No federal appropriated funds have been paid or will be paid, by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any federal Contract, the making of any federal grant or loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment or modification of any federal contract, grant loan or cooperative agreement;
  - (b) If any funds other than federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an



officer or employee of Congress or an employee of a Member of Congress relating to this federal contract, grant, loan or cooperative agreement, the undersigned shall complete and submit Standard Form LLL, "Disclosure of Lobbying Activities," in accordance with its instructions;

- (c) The undersigned shall require that the language of this certification be included in the award documents for all sub-awards at all tiers (including subcontracts, sub-grants and contracts under grants, loans and cooperative agreements) and that all sub-recipients shall certify and disclose accordingly; and,
- (d) The undersigned shall require that the language of this certification be included in the award documents for all sub-awards at all tiers (including subcontracts, sub-grants and contracts under grants, loans and cooperative agreements) and that all sub-recipients shall certify and disclose accordingly.

This certification is a material representation of fact on which reliance was placed when this transaction was made or entered into. Submitting this certification is a prerequisite for making or entering into this transaction imposed by Title 31, United States Code, Section 1352. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

The program certifications, which are listed above, will be contained in the grant agreement between the state and units of general local government receiving CDBG funds. At the time of grant agreement execution, grantees are also required to sign these certifications and to ensure that the requirements are met during the implementation of the grantees' program activities.

Title I of the Housing and Community Development Act of 1974, as referenced at 24 CFR 570.487(b), requires each unit of general local government that participates in the CDBG Program to certify that it will affirmatively further fair housing. The certification is included in each grant agreement with the state. Similar fair housing strategies are required if the unit of general local government participates in the HOME Investment Partnerships Program (24 CFR 92.350 and 351).

Units of general local government that receive CDBG or HOME funds are required to develop and conduct activities to promote nondiscrimination in public and private housing transactions.

To comply with the certification:

1) Standard Fair Housing Program Requirements for Local Government CDBG and HOME Recipients

- (a) Conduct or update an analysis of impediments to fair housing choice (AI). The AI should identify policies, actions, omissions, or decisions that restrict housing choice based on race, color, religion, sex, national origin, disability, familial status, ancestry and military status. The AI should describe impediments to fair housing choice and include, at a minimum, jurisdictional background data and maps, a summary of fair housing complaints within the jurisdiction and a plan of action – with a timetable – to address identified impediments. The AI must be updated annually. If an applicant jurisdiction is not covered by an existing, OCD-approved AI, the unit of general local government must submit an AI within three months of a CDBG- or HOME-funded award.
- (b) Appoint a local fair housing coordinator who is an employee of the unit of general local government and will generally be accessible Monday through Friday. A qualified consultant or local agency may serve as the local fair housing coordinator, with OCD's written approval. The local fair housing coordinator's name, address and phone number must appear in all fair housing materials and on the grantee's official website.
- (c) Establish and implement a process to receive fair housing complaints and refer cases to the Ohio Civil Rights Commission, which is charged with investigation and enforcement. Records must describe the

type of referral, copies of Housing Discrimination Complaint records (HUD-903 or equivalent), referral date and any follow-up action.

(d) Design a fair housing training program that includes presentations to:

- (i) Residents of areas in which CDBG or HOME activities are being undertaken, or to special populations affected by the activities;
- (ii) A minimum of three civic groups, organizations, or schools (per calendar year during the grant period);
- (iii) Participants in homebuyer education programs associated with Homeownership Assistance activities; and
- (iv) Property owners who participate in rental repair/rehabilitation projects.

Records for each training session must contain an agenda, sign-in sheet, minutes and a description of the audience.

(e) Develop and distribute fair housing information and materials (e.g. posters, pamphlets, brochures or other informational materials) to a minimum of 10 area agencies, organizations, or public events (e.g. county fair, post office, employment services office, etc.) quarterly throughout the grant period. A Community Development Allocation recipient that also receives a Community Housing Impact and Preservation (CHIP) Program award must include five additional area agencies, organizations or public events in its distribution strategy. The local fair housing coordinator's telephone number (including a telephone number for the hearing impaired) must be included on all outreach materials. Records regarding the outreach strategy must include distribution locations, dates and a description of the type and quantity of distributed materials. If a unit of general local government undertakes residential rehabilitation/repair, residential new construction, tenant-based rental assistance or down payment assistance, it must provide fair housing information to each program applicant.

Units of general local government must submit Standard Fair Housing Program proposals to OCD for review and approval. Following OCD approval of a Standard Fair Housing Program plan, grantees must submit any proposed modifications to OCD for review.

- 2) Units of general local government undertaking CDBG- or HOME-assisted multifamily rehabilitation projects containing five or more units must adopt affirmative marketing procedures and submit an Affirmative Fair Housing Marketing Plan (AFHMP) to OCD for review.
- 3) Units of general local government may undertake additional actions to affirmatively further fair housing beyond those required to meet the certification. Possible additional, voluntary actions include, but are not limited to:
  - (a) Adopt a local fair housing ordinance or resolution. The resolution or ordinance must include coverage for all protected classes listed in the Fair Housing Act and Ohio fair housing law: race, color, religion, sex, national origin, disability, familial status, ancestry, and military status.
  - (b) Provide housing discrimination investigation services (testing).
  - (c) Review local real estate advertisements for discriminatory language. Provide local publishers, real estate firms and banks with fair housing advertising guidelines.
  - (d) Sponsor community fair housing awareness events, such as poster, speech and writing contests.
  - (e) Develop lists of both public and private housing accessible to persons with disabilities.
  - (f) Review local zoning laws and procedures to determine whether they contribute to or detract from fair housing choice.

**Local government certification regarding section 3 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701u), and implementing regulations at 24 CFR part 75.**

Units of general local government that receive HUD funds from Development must adhere to the following requirements outlined in §75.19:

#### Employment and training.

- 1) To the greatest extent feasible, and consistent with existing Federal, state, and local laws and regulations, units of general local government shall ensure that employment and training opportunities arising in connection with Section 3 projects are provided to Section 3 workers within the metropolitan area (or nonmetropolitan county) in which the project is located.
- 2) Where feasible, priority for opportunities and training described in the above paragraph should be given to:
  - i. Section 3 workers residing within the service area or the neighborhood of the project, and
  - ii. Participants in YouthBuild programs.

#### Contracting

- 1) To the greatest extent feasible, and consistent with existing Federal, state, and local laws and regulations, units of general local government shall ensure contracts for work awarded in connection with Section 3 projects are provided to business concerns that provide economic opportunities to Section 3 workers residing within the metropolitan area (or nonmetropolitan county) in which the project is located.
- 2) Where feasible, priority for contracting opportunities described in the above paragraph of this section should be given to:
  - i. Section 3 business concerns that provide economic opportunities to Section 3 workers residing within the service area or the neighborhood of the project, and
  - ii. YouthBuild programs.

#### **Grantee Assurances to the State**

The Grantee through grant agreement execution will provide assurance and certify that they will follow all applicable federal regulations as required by the federal funding sources.

#### **PY 2022 Citizen Participation Plan (24 CFR Part 91.115)**

##### **(a)1. Applicability and Adoption of the Citizen Participation Plan**

The Ohio Department of Development (Development) Community Service Division's Office of Community Development (OCD) is the state agency responsible for administering all the programs funded through the U.S. Department of Housing and Urban Development (HUD), including the:

Community Development Block Grant (CDBG) Program  
HOME Investment Partnerships (HOME) Program  
Emergency Solutions Grant (ESG) Program  
Housing Opportunities for Persons with AIDS (HOPWA) Program  
National Housing Trust Fund (NHTF)

These four programs and NHTF are required to be covered by a Consolidated Plan (including an Annual Action Plan and a five-year Strategic Plan), and the Citizen Participation requirements described at 24 CFR 91.115. This description of the state's Citizen Participation Plan for Program Year 2022, which will occur from July 1, 2022 through June 30, 2023, establishes the processes and procedures OCD will follow to solicit citizen participation in the planning process. The planning process will take place prior to the PY 2022 Consolidated Plan's July 1, 2022 effective date.

##### **(a)2. Encouragement of Citizen Participation**

Because of Ohio's size and diversity, OCD will provide opportunities for comment on the Consolidated Plan through a variety of strategies, as follows:

1. OCD will send notice of the availability of the PY 2020 Annual Performance Report to all Allocation Program recipients, as well as PY 2022 nonprofit grantees. This document will be available online at [http://development.ohio.gov/cs/cs\\_ocp.htm](http://development.ohio.gov/cs/cs_ocp.htm) for reference in local public hearings. Local communities receiving comments will be asked to forward any comments to OCD, which will provide these comments to the advisory committee members during the planning process.
2. A notice about the draft PY 2022 Ohio Consolidated Plan and Executive Summary's availability and the notice of available auxiliary aids will be distributed to local communities and organizations for comment during the 30-day public comment period. The plan documents will be posted online at [http://development.ohio.gov/cs/cs\\_ocp.htm](http://development.ohio.gov/cs/cs_ocp.htm) with copies available on request, as well as in OCDOCD office.
3. Each Allocation Program and Community Housing Impact and Preservation (CHIP) Program grant recipient is required to follow a citizen participation process that involves holding a local public hearing on funding resource availability, developing a needs statement and must develop local plans to address identified needs, as discussed in paragraph (e) below. This mechanism will provide for local citizen involvement in the state's planning process.

**(a)3. Citizen and Local Government Comment on the Citizen Participation Plan Amendments.**

The PY 2022 Citizen Participation Plan and Amendment Policy will be made available for comment by local communities and the general public. It will be distributed with the PY 2022 Consolidated Plan (see (a)(2) above) during both the public comment period and after the plan is approved.

This will allow for comment on both the draft plan document and the proposed planning process for the following year.

**(b) Development of the Consolidated Plan**

Preparing the Consolidated Plan will be the result of using an open consultation and citizen participation process that will involve internal work groups, external advisory committees, public hearings/meetings, notice publication online at [http://development.ohio.gov/cs/cs\\_ocp.htm](http://development.ohio.gov/cs/cs_ocp.htm), and consideration of written and oral comments. The overall process is described in detail below. (Note that specific dates cannot be given at this point but will be identified prior to the public hearing and comment notification process.)

The first step in the planning process will be preparing the PY 2020 Consolidated Plan Annual Performance Report and the Performance Evaluation Report, a draft of which will be made available to the public for review and comment on September 1, 2021 with final submission to the HUD area office on or about September 24, 2021. Notification of the Annual Report's availability will be made through the Public Hearing on Needs notification.

On or about September 10, 2021, a Public Hearing on Needs Issues will be held with the location to be determined. The Public Hearing on Needs notification will be directly emailed to approximately 900 local communities, organizations and agencies throughout the state and published online at [http://development.ohio.gov/cs/cs\\_ocp.htm](http://development.ohio.gov/cs/cs_ocp.htm). The notification will also summarize the state's planning process for the Consolidated Plan and will solicit participation in OCD's Program Advisory Committee meetings.

Additionally, throughout the year, OCD staff will meet with the State Programs Committee of the Ohio Conference of Community Development (OCCD), which convenes quarterly to discuss topics and issues related to community development. OCCD's membership includes many local community development agencies, as well as other organizations and people involved with housing and community development. OCD staff will also meet with other government agencies and organizations during PY 2022 to discuss various issues related to the Consolidated Plan. These meetings may well result in identifying additional issues and recommendations that will also be included in the PY 2022 planning process.

For two days on or about November 10, 2021, OCD will host a series of meetings with the Program Advisory Committees. The committees will consist of no less than 10 local governments, agencies and organizations representatives who have been involved with OCD and OHFA programs. Participation in the committee meetings will be open to the public, insofar as space is available, although OCD may specifically invite organizations and agencies to attend to ensure a range of interests and perspectives is represented and participate in the process.

The Program Advisory Committee meetings will be held to discuss and receive input on how these programs are being administered at the state and local levels, how well fund expenditures are meeting local communities' identified needs, especially LMI families and individuals, and ways to improve all program administration and service delivery areas. After reviewing past program accomplishments and current status, the advisory groups will make recommendations on PY 2022 programs, from application requirements and project review criteria, to training and technical assistance, funding levels and program guidelines and requirements. The Program Advisory Committees are listed in the Advisory Committee Guidelines. Minutes of the Program Advisory Committees will be posted to the Development's website, maintained in the PY 2022 Consolidated Plan records, and copies of the minutes will be mailed to each of the respective Program Advisory Committees. Based on the Program Advisory Committees' recommendations and comments received by OCD, OCD will prepare a draft PY 2022 Consolidated Plan.

After revisions to the draft PY 2022 Consolidated Plan are completed, it will be posted along with the Executive Summary on or about March 1, 2022, to the Development website at [http://development.ohio.gov/cs/cs\\_ocp.htm](http://development.ohio.gov/cs/cs_ocp.htm). Posting notification will be sent to local governments, agencies and organizations to provide them with an opportunity for review and comment. Hard copies of the plan will be provided on request. The notification of the draft Consolidated Plan's availability will mark the beginning of the 30-day public comment period, which will end on or about March 31, 2022. On or about March 16, 2022, approximately two weeks after the 30-day public comment period begins, OCD will hold a Public Hearing on the draft PY 2022 Ohio Consolidated Plan. Both oral and written comments will be accepted at the hearing. The public hearing location is to be determined at a later date. Notification of the Public Comment period, Public Hearing and the PY 2022 draft plan's availability will be accomplished through direct emailing to local communities and organizations, and by posting online at [http://development.ohio.gov/cs/cs\\_ocp.htm](http://development.ohio.gov/cs/cs_ocp.htm). After the Public Hearing and the end of the comment process, OCD will consider all comments and recommendations and make final revisions to the plan document. OCD will prepare responses to all comments submitted on the draft PY 2022 Consolidated Plan.

OCD will submit the Plan to the Director's office for review and signature by the Director, or a designated representative. The PY 2022 Ohio Consolidated Plan Annual Action Plan and Consolidated Plan will then be submitted via the Integrated Disbursement and Information Systems (IDIS) website to the Columbus Area Office of the U.S. Department of Housing and Urban Development (HUD) on or about May 13, 2022, for the required 45-day review period. Once approved by HUD, the final PY 2022 Ohio Consolidated Plan and the Executive Summary will be posted on the Development website at [http://development.ohio.gov/cs/cs\\_ocp.htm](http://development.ohio.gov/cs/cs_ocp.htm), and notification of such posting will be sent to local governments, organizations and individuals. Hard copies will be made available to the general public upon request.

### **(c) Amendment Policy**

Minor budgetary revisions to the Consolidated Plan, which are defined as changes that do not exceed 10% of the original budget amount, will not constitute a substantial amendment and will be made without a public hearing or notification. However, changes to existing distribution methods or program guidelines as stated in the plan document, new program initiatives or budgetary changes more than 10% of the original budget amount will be considered a substantial amendment and will be required to go through a formal amendment process. OCD will hold a public hearing on such an amendment and will provide notification of the proposed amendment at least 30 calendar days prior to the public hearing. The notice will summarize the nature of the proposed amendment, the public hearing date, time and location and procedures for submitting comments. The state may either make this notification by (1) publishing a notice in several general circulation newspapers within the state or (2) directly transmitting a notice to local governments, agencies or organizations affected by the amendment. In the event the latter method is chosen exclusively, local Allocation grantees and/or local

libraries will be requested to post notice of the proposed amendment. The notice will also be posted to Development's website. Within five business days after the public comment period, OCD will determine whether to adopt the proposed amendment, a revised version of the amendment or reject the amendment. The determination will be posted to the Development website. If the amendment is adopted, the change will be incorporated into the Consolidated Plan, along with a summary of comments on the amendment and OCD's response to such comments.

**(d) Performance Reports**

OCD will prepare the PY 2020 Annual Performance Report and make it available for public comment and review 15 days prior to submission to HUD, which must occur no later than 90 days after the end of the state's PY 2020, which will occur on June 30, 2021. The notification and hearing process is described under section (b) above.

**(e) Citizen Participation Requirements for Local Governments**

Units of general local government that receive CDBG funds from the state must adopt and follow a written local citizen participation plan which:

- Provides for and encourages citizen participation, with particular emphasis on participation by persons of low- and moderate-income who are residents of slum and blighted areas and of areas in which Section 106 funds are proposed to be used, and in the case of a grantee described in Section 106(a), provides for participation of residents in low- and moderate-income neighborhoods as defined by the local jurisdiction;
- Provides citizens with reasonable and timely access to local meetings, information, and records relating to the grantee's proposed use of funds, as required by regulations of the Secretary, and relating to the actual funds under this title; provides citizens with reasonable and timely access to local meetings, information and records relating to the grantee's proposed use;
- Provides for technical assistance to groups representing persons of low- and moderate-income that request such assistance in developing proposals with the level and type of assistance to be determined by the grantee;
- Provides for public hearings to obtain citizen views and to respond to proposals and questions at all stages of the community development program, including at least developing needs and reviewing proposed activities and program performance, which hearings shall be held after adequate notice, at times and locations convenient to potential or actual beneficiaries, and with accommodation for the disabled;
- Provides for a timely written answer to written complaints and grievances, within 15 working days where practicable; and
- Identifies how the needs of non-English speaking residents will be met in the case of public hearings where a significant number of non-English speaking residents can be reasonably expected to participate. This paragraph may not be construed to restrict the grantee's responsibility or authority for the developing and executing its community development program.

**(f) Availability to the Public**

Once approved by HUD, the PY 2022 Ohio Consolidated Plan Annual Action Plan, substantial amendments and the PY 2022 Ohio Consolidated Plan Annual Action Plan Executive Summary and PY 2020 Annual Performance Report will be available on Development's website. Copies of the Consolidated Plan will remain on Development's website for both the current and previous years. Request for copies of these documents may be made by phone, email or in writing to:

Office of Community Development  
Riffe Center, 26<sup>th</sup> Floor  
77 South High Street  
Columbus, Ohio 43215  
Phone: (614) 466-2285  
[conplan@development.ohio.gov](mailto:conplan@development.ohio.gov)

**(g) Access to Records**

OCD will provide citizens, public agencies and other interested parties with reasonable and timely written access to information and records relating to the state's Consolidated Plan and the state's use of this assistance under the programs covered by this Citizen Participation Plan during the preceding five years. Records pertaining to projects funded within the previous five years can be made available within 24-hours of written notice specifying which records for which access is being requested. Such notification must be sent to:

Deputy Chief  
Office of Community Development  
Riffe Center, 26<sup>th</sup> floor  
77 South High Street  
Columbus, Ohio 43215

**(h) Comments and Complaints**

The PY 2022 Ohio Consolidated Annual Action Plan will include a summary of comments or views made in conjunction with the Consolidated Plan or process, the Plan's amendment or the Annual Report, as received by OCD in writing or orally at public hearings or during public comment periods during the planning process.

OCD will respond to written complaints within 15 working days of receiving such a complaint if the complaint is made in conjunction with programs covered by this Citizen Participation Plan.

If the state receives a written complaint that is made about a program or project that is administered by a sub-grantee community, OCD will refer the complaint to the local grantee community along with a transmittal letter from OCD, copied to the complainant. The local grantee community will be required to respond to the complainant in writing (with a copy of the response sent to OCD) within 15 days of the date of OCD's transmittal letter. OCD will work with the community and the complainant to ensure that the issue is resolved to the mutual satisfaction of the parties involved, and that applicable program regulations are followed.

**(i) Use of Citizen Participation Plan**

The state shall follow and document compliance with this Citizen Participation Plan.

**(j) 2020-2024 Consolidated Plan Needs Assessment and Strategy**

OCD submitted the PY 2020 – 2024 Ohio Consolidated Plan Needs Assessment and Strategy to HUD Ohio in May 2020 for approval. The state is required to submit statistical and analytical information that provides an overall picture of the state's housing, homeless and community development needs. The information assists in establishing priorities and allocating federal and state resources, principally for extremely low-, low-, and moderate-income families. The information will also be used for developing specific objectives in accordance with the statutory goals of providing decent housing, a suitable living environment and expanding economic opportunities. The needs information must be sufficient to support the state's strategic plan, including its priorities for allocating resources, specific objectives and strategy for achieving desired results.

The state drew on relevant information from previous submissions and other reports and studies, as appropriate. The process also relied on citizen input, as well as consultations with local governments, state and federal government agencies, nonprofit organizations and social service agencies to obtain information on housing needs and the needs of children, elderly persons, persons with disabilities, homeless persons and other persons served by such agencies.

The state produced a strategic plan that brought the needs and resources together in a coordinated housing and community development strategy. The strategic plan identified expected accomplishments and results the state hopes to achieve in terms of outputs and outcomes. The state plan was developed to achieve the following goals and objectives, principally for low-, very low- and extremely low-income residents:

- provide decent housing
- create suitable living environments
- expand economic opportunities

The Consolidated Plan Annual Action Plan citizen participation and planning process was used to solicit comments and input on developing the needs assessment and strategy, however special meetings occurred in order to deal with specific topics and issues. OCD established an e-committee to gather input obtained through surveys and by using electronic media and communication. The final version of the PY 2020–2024 Ohio Consolidated Plan Needs Assessment and Strategy has been made available on the Development website at [http://development.ohio.gov/cs/cs\\_ocp.htm/](http://development.ohio.gov/cs/cs_ocp.htm/).

### **OCD Consolidated Plan Program Advisory Committee Guidelines**

The following guidelines will pertain to the advisory committees' composition and function, established in conjunction with preparing the Consolidated Plan Annual Action Plan.

1. OCD will annually establish the following Program Advisory Committees:
  - Community Development Program/Residential Public Infrastructure Program Advisory Committee/Economic Development and Public Infrastructure Program Advisory Committee
  - Community Housing Impact and Preservation Program/Housing Assistance Grant Program Advisory Committee
  - Housing Development Assistance Program Advisory Committee
  - New Horizons/Fair Housing Program Advisory Committee
  - Homeless Crisis Response Program /Supportive Housing Grant Program Advisory Committee
  - Housing Opportunities for Persons with AIDS Program Advisory Committee

Each committee will consist of at least 10 members selected by OCD.

### **Acronym Listing**

<b>AMI</b>	<b>Area Median Income</b>
<b>ARC</b>	<b>Appalachia Regional Commission</b>
<b>CDBG</b>	<b>Community Development Block Grant Program</b>
<b>CDC</b>	<b>Community Development Corporation</b>
<b>CSD</b>	<b>Community Services Division</b>
<b>CDFF</b>	<b>Community Development Finance Fund</b>
<b>CHDO</b>	<b>Community Housing Development Organization</b>
<b>CHIP</b>	<b>Community Housing Impact and Preservation</b>
<b>COAD</b>	<b>Corporation for Ohio Appalachian Development</b>
<b>COHHIO</b>	<b>Coalition on Homelessness and Housing in Ohio</b>
<b>ESG</b>	<b>Emergency Solutions Grant Program</b>
<b>FEMA</b>	<b>Federal Emergency Management Agency</b>
<b>FFY</b>	<b>Federal Fiscal Year</b>
<b>GOA</b>	<b>Governor's Office of Appalachia</b>
<b>HOPWA</b>	<b>Housing Opportunities for Persons with AIDS (HOPWA)</b>
<b>HOME</b>	<b>HOME Investment Partnerships Program</b>



<b>HUD</b>	<b>U.S. Department of Housing and Urban Development</b>
<b>IDIS</b>	<b>Integrated Disbursement and Information Systems</b>
<b>LIHTC</b>	<b>Low-Income Housing Tax Credit</b>
<b>LMI</b>	<b>Low- and Moderate-Income</b>
<b>OCA</b>	<b>Office of Community Assistance, Ohio Department of Development</b>
<b> OCD</b>	<b>Office of Community Development, Ohio Department of Development</b>
<b>ODA</b>	<b>Ohio Department of Aging</b>
<b>ODE</b>	<b>Ohio Department of Education</b>
<b>OhioMHAS</b>	<b>Ohio Department of Mental Health and Addiction Services</b>
<b>ODJFS</b>	<b>Ohio Department of Job and Family Services</b>
<b>ODODD</b>	<b>Ohio Department of Developmental Disabilities</b>
<b>ODNR</b>	<b>Ohio Department of Natural Resources</b>
<b>ODOT</b>	<b>Ohio Department of Transportation</b>
<b>OEPA</b>	<b>Ohio Environmental Protection Agency</b>
<b>OHFA</b>	<b>Ohio Housing Finance Agency</b>
<b>OHTF</b>	<b>Ohio Housing Trust Fund</b>
<b>OSDC</b>	<b>Ohio Statewide Development Corporation</b>
<b>OPWC</b>	<b>Ohio Public Works Commission</b>
<b>OWDA</b>	<b>Ohio Water Development Authority</b>
<b>OWT</b>	<b>Governor's Office of Workforce Transformation</b>
<b>PATH</b>	<b>Projects for Assistance in Transition from Homelessness (OhioMHAS)</b>
<b>PJ</b>	<b>Participating Jurisdiction (HOME Program)</b>
<b>PY</b>	<b>Program Year</b>
<b>RLF</b>	<b>Revolving Loan Fund</b>
<b>SBA-504</b>	<b>Small Business Administration, 504 Loan Program</b>
<b>SBA-7A</b>	<b>Small Business Administration, 7 (A) Loan Guaranty Program</b>
<b>SFY</b>	<b>State Fiscal Year</b>

## Attachments

### Attachment A:

#### Additional Resources for Housing, Homeless and Supportive Services\*

Agency	Program	Beneficiary Type					Activity Type							
		Owner	Home-buyer	Renter	Home-less	Special Needs(1)	Acquire Only	New Const.	Rehabilitation	Weatherization/Repair	Transitional Hsg.	Homeless Prevention	Rental Asst.	Support Services
OHFA	Housing Development Loan Program	x		x			x	x	x					
Ohio Dept. of Aging	Resident Service Coordinator Program			x		x								x
OHFA	Housing Credit Program			x				x	x		x			
OHFA	Single Family Mortgage Revenue Bond Program		x				x							
OHFA	Mortgage Credit Certificate Program		x				x							
OCA	Home Weatherization	x		x						x				
OCA	Home Energy Assistance Program	x		x										x
ODA	Home Repair and Modification Program	x							x					
OCS	Community Services Block Grant				x							x		x
United Way					x							x		x
FEMA	Emergency Food and Shelter Program				x							x		
ODE	Education of Homeless Youths				x							x		x
ODJFS	Title 20				x									x

Agency	Program	Beneficiary Type					Activity Type							
		Owner	Home-buyer	Renter	Home-less	Special Needs(1)	Acquire Only	New Const.	Rehabilitation	Weatherization/Repair	Transitional Hsg.	Homeless Prevention	Rental Asst.	Support Services
ODODD	Community Capital Assistance Grants					x	x	x	x			x		
ODODD	Supported Living Program					x	x					x	x	x
ODODD	Purchase of Service					x	x					x		x
ODMHAS	Community Capital Funding Program					x	x	x						
ODMHAS	Residential Services Program					x	x					x		x
ODMH	PATH Program					x	x					x		x
CDFE	Linked Deposit Program	x		x			x	x	x					
CDFE	Pre-Development Program	x		x			x	x	x					
USDARD	Section 502 Single Family Housing - Direct		x				x	x						
USDARD	Guaranteed Rural Housing		x				x	x						
USDARD	Section 504 Rural Housing Loans and Grants	x							x					
USDARD	Section 515 Rural Rental Housing				x			x	x					
USDARD	Section 533 Housing Preservation Grants	x							x					
Ohio Dept. of Health	Ryan White					x						x		x
ODADAS	HUD Homeless Assistance HUD Homeless Assistance 1996 Continuum of Care						x							x

(1) Special Needs Persons are non-homeless, and may include frail elderly persons, persons with AIDS, and disabled families.

Note: Resources include funds provided through state and federal agencies and foundations.

The non-OCD funds listed have been significantly utilized by OCD grantees. There are funds utilized by OCD grantees that are not listed on this matrix.

## Additional Resources for Economic Development\*

Agency	Program	Geography	Activity Type					Financing Type	
			Machinery & Equipment	New Construction	Rehabilitation	Infrastructure	Training & Tech. Support	Tax Credit / Abatement	Direct Assistance
Development	Road Work Development Fund - 629 Account	Statewide				x			
Development	Enterprise Zones	State Enterprise Zones						x	
Development	166 Loan Program	Statewide	x	x	x				x
Development	166 Regional Loan Program	Statewide	x	x	x				x
Development	Business Development - 412 Program	Statewide	x			x			x
Development	Ohio Enterprise Bond Fund	Statewide	x	x	x				x
OSDC	Small Business Admin. 504 Loan Program	Statewide	x	x	x				x
OSDC	Small Business Admin. 7(A) Loan Guaranty	Statewide	x	x	x				x
EDA	Economic Development Grant Programs	Statewide		x	x	x	x		x
GOA	Appalachia Regional Commission	Appalachian Counties		x	x	x	x		x
USDARD	Rural Business Enterprise Grants	Rural Areas/Cities < 50,000	x	x		x	x		x
USDARD	Business & Industrial Guaranteed Loans	Rural Areas/Cities < 50,000	x						x
USDARD	Intermediary Relending Program	Rural Areas < 25,000	x	x	x	x	x		x
OWDA	Issue 2	Statewide				x			x
ODOT	Various Programs	Statewide				x			x

(1) Note: There is a maximum amount of funds that may be used for Training & Technical Support activities.

Note: Resources include funds provided through federal agencies and other state agencies.

The non-OCD funds listed have been significantly utilized by OCD grantees. There are funds utilized by OCD grantees that are not listed on this matrix.

## Additional Resources for Community Development\*

Agency*	Program	Eligible Geographic Area	Activity Type						
			Public Facilities				Community Facilities	Private Rehabilitation	Public Services
			Streets	Water & Sewer	Flood & Drainage	Other			
USDARD	Community Facility Guaranteed Loans	Small Towns/Rural Areas	x			x	x		
USDARD	Community Facility Loans	Small Towns/Rural Areas	x			x	x		
USDARD	Water & Waste Disposal Loans & Grants	Small Towns/Rural Areas		x					
USDARD	Solid Waste Management Grants	Small Towns/Rural Areas		x					
USDARD	Water & Waste Disposal	Small Towns/Rural Areas		x					
OWDA & OEPA	Ohio Water Pollution Control Loan Fund	Statewide		x		x			
OWDA	Construction Loans	Statewide		x					
OWDA	Planning Loans	Statewide		x					
OWDA & OEPA	OWDA Two Percent Hardship Drinking Water Loans	Statewide		x					
OEPA	Municipal Wastewater Assistance Program	Statewide		x					
ODNR	Grant and Loan Programs	Statewide		x	x	x			x
OPWC	State Capital Improvements Program (Issue 2)	Statewide	x	x	x	x			
OPWC	Local Transportation Improvements Program (Issue 2)	Statewide	x						
GOA	Appalachia Regional Commission	Appalachian Counties	x	x	x	x	x		x
ODOT	Various Programs	Statewide	x						

Note: Resources include funds provided through federal agencies and other state agencies.

The non-OCD funds listed have been significantly utilized by OCD grantees. There are funds utilized by OCD grantees that are not listed on this matrix.