



Development
Services Agency

Program Year 2015 – 2019 Ohio Consolidated Plan Executive Summary

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Introduction

This Executive Summary is being provided pursuant to the March 13, 2006 revisions to the U.S. Department of Housing and Urban Development (HUD) Consolidated Plan regulations. Those regulations require that an Executive Summary be prepared.

The PY 2015-2019 Consolidated Plan is an examination of needs and issues affecting Ohio communities and citizens, particularly those of low- and moderate-income. The strategy also establishes goals, objectives, and priorities for addressing identified needs with resources provided through HUD. The strategy is based upon the expectation that the needs will remain basically the same over the next five years and that HUD resources will be maintained at or about their current level. Should that not be the case, then the strategy will need to be revised accordingly. The PY 2015-2019 Consolidated Plan Strategy will guide in preparing Ohio's Consolidated Plan annual action plans, which contain the specific distribution method of HUD funds for the upcoming year.

The Consolidated Plan Needs Assessment and Strategy is divided into three parts:

- Needs Assessment
- Market Analysis
- Strategic Plan

Citizen Participation and Consultation Process

The Ohio Development Services Agency's (ODSA) Office of Community Development (OCD) completed a number of activities designed to obtain comments, perspectives, and citizen opinions to prepare the PY 2015-2019 Ohio Consolidated Plan Annual Action Plan. OCD made public hearing and meeting notifications available at least 10 days prior to the meetings through newsletters, direct mail and posting on ODSA's website at http://development.ohio.gov/cs/cs_ocp.htm. Records of these actions and documentation are available for review at the OCD office between 8 a.m. and 5 p.m. at 77 South High Street, 26th floor in Columbus, Ohio. All facilities and meeting times OCD selected as part of the citizen participation process accommodated persons with disabilities. The specific citizen participation activities are described below.

1. Consultation with Agencies

First, an update of the needs assessment began by meetings between planning staff and supervisors assisted with HUD funds and also involved consultation or input from various state agencies including:

- Ohio Department of Health
- Ohio Housing Finance Agency
- Ohio Department of Jobs and Family Services
- Ohio Public Works Commission

2. Consultation with Agencies

The Office of Community Development established three separate e-committees, including Housing, Homelessness Prevention / Special Needs and Community Development / Economic Development. Once established these e-committees completed the surveys to provide feedback for the draft needs assessment. Based on input received through the e-committee process, the needs assessment was refined and posted as a draft on the ODSA website.

3. Public Hearing On Needs

OCD held a public hearing on needs issues on September 17, 2014, in Room 1932 on the 19th Floor of the Riffe Center, in Columbus. OCD mailed Notification of the Public Hearing on Needs information to approximately 1,000 local communities, organizations and agencies throughout the state at least 30 days in advance. ODSA also published the notification on its website. The notification summarized the state's planning process for the Ohio

Consolidated Plan, and solicited participation in OCD's Program Advisory Committee meetings. OCD accepted written comments on needs issues for 15 days prior to the meeting (from September 2, 2014 to September 17, 2014). OCD distributed comments made at the Public Hearing on Needs, or received by OCD prior to the conclusion of the hearing, to the advisory committee members for consideration during the planning process.

4. Program Advisory Committees

OCD held eight Program Advisory Committees on October 14 and 15, 2014. At least 10 members comprised the Program Advisory Committees, including local officials, program administrators, nonprofit organizations, and other agencies, organizations and individuals familiar with OCD's programs and/or the Housing Development Assistance Program administered by the Ohio Housing Finance Agency (OHFA). OCD solicited participation on the Program Advisory Committees by directly mailing information to all local communities, organizations and persons on the OCD mailing list, which includes approximately 900 communities and organizations. The mailing also provided notification about the Public Hearing on Needs. The following Program Advisory Committee meetings were held:

- Community Development Program Advisory Committee
- Residential Public Infrastructure Grant Program Advisory Committee
- Fair Housing/New Horizons Program Advisory Committee
- Economic Development Program Advisory Committee
- Community Housing Impact and Preservation Program Advisory Committee
- Housing Development Assistance Program (HDAP) Advisory Committee
- Homeless Crisis Response Program / Housing Assistance Grant Program Advisory Committee
- Housing Opportunities for Persons with AIDS Program Advisory Committee

5. Consolidated Plan Advisory Committee Meeting

The Ohio Consolidated Plan Advisory Committee met on February 10, 2015, to review the Draft PY 2015 - 2019 Ohio Consolidated Plan. The Ohio Consolidated Plan Advisory Committee is comprised of 21 individuals who represent various public and private organizations involved with programs and issues related to housing and community development.

6. Notification of Public Comment Period and Distribution of Plan

On February 28, 2015, OCD notified approximately 900 communities, agencies and organizations that the Draft PY 2015 -2019 Ohio Consolidated Plan and Executive Summary was made available on ODSA's website for review and comment at http://development.ohio.gov/cs/cs_ocp.htm. This notification announced the beginning of the mandatory 30-day public comment period on the draft plan, including a public hearing on March 13, 2015, at 1:30 p.m. at 77 South High Street, Room 1932, Columbus, Ohio. All comments received were included in the Draft Ohio Consolidated Plan Annual Action Plan

Submission to HUD

The final Ohio Consolidated Plan document was submitted via Integrated Disbursement Information and Information Systems (IDIS) to HUD for a 45-day review period on May 15, 2015. Posting notification and availability of the final PY 2015 Ohio Consolidated Plan Annual Action Plan will be sent to approximately 900 communities, agencies and organizations throughout the state.

Summary of Revisions

Introduction

The Ohio Development Services Agency's (ODSA) Office of Community Development (OCD) annually receives funding from the U.S. Department of Housing and Urban Development (HUD) from four programs: the Community Development Block Grant (CDBG) Program, the HOME Investment Partnerships Program, the Emergency Solutions Grant (ESG) Program, and the Housing Opportunities for Persons With AIDS (HOPWA) Program. Prior to receiving and distributing these funds, Ohio must first prepare a Five-Year Consolidated Plan, in accordance with the requirement at 24 CFR Part 91 Subpart D, Sections 91.300 – 91.315.

The revisions made in the PY 2015 - 2019 Ohio Consolidated Plan are summarized below. Only significant revisions are listed, not minor revisions. The PY 2015 – 2019 Consolidated Plan format differs from previously submitted plans as the state is now required to follow guidelines established in IDIS for final submittal.

Housing and Homeless Needs Assessment

The PY 2015 - 2019 Consolidated Plan Needs Assessment is an examination of needs and issues affecting Ohio communities and citizens, particularly those of low- and moderate-income. The Needs Assessment forms the basis for the Strategy Statement, which establishes goals, objectives, and priorities for addressing identified needs with resources provided through HUD. The strategy is based upon the expectation that the needs will remain basically the same over the next five years and that HUD resources will be maintained at or above their current level. Should these resources change, the strategy will need to be revised accordingly. The PY 2015 - 2019 Strategy will guide the preparation of Ohio's Consolidated Plan annual action plans, which contain the specific method of distribution of HUD funds for the upcoming year. The Housing and Homeless Needs Assessment is divided into the following updated sections:

- Needs Assessment Overview
- NA-10 Housing Needs Assessment - 24 CFR 91.305 (a,b,c)
- NA-15 Disproportionately Greater Need: Housing Problems - 91.305 (b)(2)
- NA-20 Disproportionately Greater Need: Severe Housing Problems – 91.305(b)(2)
- NA-25 Disproportionately Greater Need: Housing Cost Burdens – 91.305 (b)(2)
- NA-40 Homeless Needs Assessment – 91.305(c)
- NA-45 Non-Homeless Special Needs Assessment – 91.305 (b,d)
- NA-50 Non-Housing Community Development Needs - 91.315 (f)

There were a few major changes made to the Housing and Homeless Needs Assessment, but the following information explains what information has been updated and if any additional changes were made for all sections included in the Needs Assessment.

- The Housing Needs Assessment section includes the same elements in previously approved Consolidated Plans. Much of the data included in this section comes directly from various state agencies and Community Housing Affordability Strategy (CHAS) and American Community Survey (ACS) datasets used to update previously included tables charts and maps.
- The Housing Needs Assessment has been updated to cover housing problems throughout the state, severe housing problems and housing cost burdens.
- Included in the Homeless Needs Assessment section is an updated Homelessness and Supportive Housing Grant Manager Regions map that shows which OCD staff member is assigned to each region of the Balance of State Continuum of Care.
- All data included as part of the Homeless Needs Assessment was based on the 2013 Balance of State Continuum of Care Point in Time dataset.

- The Homeless Needs Assessment structure remains the same as in previous Consolidated Plans.
- The Non-Homeless Special Needs Assessment section includes updated maps and tables based on 2012 ACS data and OCD's HOPWA data.
- Much of the information included Non-Homeless Special Needs Assessment section under the agencies that deal specifically with special needs populations has remained the same as in previous years. Updated information was included where possible.
- Many tables, maps and charts included in the Non-Housing Community Development Needs section of the Needs Assessment have been updated primarily using Ohio Public Works Commission data, OCD historical data and ACS data.
- The structure of Non-Housing Community Development Needs section differs slightly from the previously approved plan based on the structure of the updated IDIS Con Plan submittal tool.

Housing Market Analysis

The Consolidated Plan regulations require a description of the significant housing characteristics of the state's housing markets. The first step in attempting to analyze the housing market is to examine the state's demographic characteristics and particularly the changes that have taken place since the 2000 decennial Census to determine what, if any, trends have emerged. Much of the housing data included in the following tables and maps is based on the 2007-2011 ACS, CHAS and data provided by various state agencies. The Housing Market Analysis is divided into the following updated sections:

- Housing Market Analysis Overview
- MA-10 Number of Housing Units
- MA-15 Cost of Housing – 91.310(a)
- MA-20 Condition of Housing – 91.310(a)
- MA-25 Public and Assisted Housing
- MA-30 Homeless Facilities – 91.310(b)
- MA-35 Special Needs Populations – 91.310(c)
- MA-40 Barriers to Affordable Housing – 91.310(d)
- MA-45 Non-Housing Community Development Assets -91.315 (f)

There were a few major changes made to the Housing Market Analysis, but the following information explains what information was updated and if any additional changes were made for all sections included in the Market Analysis.

- As in the previous Consolidated Plan much of the data included in the Cost of Living section of the Housing Market Analysis was updated and used to compare with the previous decennial census data. This section describes the trends that have occurred in the state of Ohio and provides responses to many required sections.
- The Condition of Housing section was updated to explain how the housing stock condition changed from the previous decennial census through the CHAS and ACS datasets. This section discusses the owner and rental rehabilitation need, as well as, the estimated number of housing units occupied by low- or moderate-income families with lead-based paint hazards.
- The Public and Assisted Housing section discusses how neither the state nor any of its agencies are designated as a public housing authority nor do they administer public housing units. These functions are performed by local public housing authorities within the state.

- The Homeless Facilities section was updated to include current data and the following information. The Ohio Development Services Agency and the Coalition on Homelessness and Housing in Ohio (COHHIO) serve as lead staffing agencies and co-chairs of the Steering Committee for Ohio's Balance of State Continuum of Care which includes 80 of the state's 88 counties. As part of Ohio's 2014 Balance of State Continuum of Care application, ODSA and COHHIO collected and analyzed data covering all 80 rural counties. A link has been provided at on the COHHIO website (<http://www.cohhio.org/programs/boscoc>) that includes a list of all homeless facilities throughout the state, which also allows for the ability to search for a homeless facility in a particular county. The COHHIO Directory lists more than 900 non-profit housing agencies and services that help prevent homelessness in Ohio.
- The Special Needs Populations section includes updated HOPWA assistance beneficiary data and an updated section description.
- The Barriers to Affordable Housing section remains relatively the same as in previous years.
- The Non-Housing Community Development Assets section includes many updated tables that provide an economic overview of Ohio's non-entitlement communities.

Strategic Plan

The PY 2015-2019 Consolidated Plan Strategic Plan establishes goals, objectives, and priorities for addressing identified needs with resources provided from HUD. The strategy is based upon the expectation that the needs will remain basically the same over the next five years and that HUD resources will be maintained at or about their current level. Should these resources change, the strategy will need to be revised accordingly. The PY 2015-2019 Consolidated Plan Strategy will guide the preparation of Ohio's Consolidated Plan annual action plans, which contain the specific method of distribution of HUD funds for the upcoming year. The Strategic Plan is divided into the following updated sections:

- Strategic Plan Overview
- Geographic Priorities – 91.315(a)(1)
- Priority Needs and Goals Summary – 91.315(a)(2) and 91.315(a)(4)
- Influence of Market Conditions – 91.315(b)
- Anticipated Resources - 91.315(a)(4), 91.320(c)(1,2)
- Institutional Delivery Structure – 91.315(k)
- Barriers to affordable housing – 91.315(h)
- Homelessness Strategy – 91.315(d)
- Lead based paint Hazards – 91.315(i)
- Anti-Poverty Strategy – 91.315(j)
- Monitoring – 91.330

There were a few major changes proposed to the Strategic Plan, but the following information explains what information was updated and if any additional changes were proposed for all sections included in the Strategic Plan.

- There were no major changes proposed for the Geographic Priorities section of the Strategic Plan.
- The Influence of Market Conditions section discusses how much of the data included in the Needs Assessment and Market Analysis provides an overview of the current market conditions in the state. This particular section of the PY 2015 – 2019 Consolidated Plan describes housing market characteristics and how they influence allocating funds for types of housing assistance.
- The federal resources available to the state from HUD for each fiscal year will be made available in the Annual Action Plans that support the PY 2015 – 2019 Consolidated Plan. The Anticipated Resources section provides an overview of policies associated with the funds. There are no major changes proposed to this section.

- There were no major changes proposed to the Barriers to Affordable Housing, Institutional Delivery Structure, Anti-Poverty Strategy and Monitoring sections of the Strategic Plan.
- The Lead Based Paint Hazards section was updated based upon the release of the Ohio Department of Health's 2012 observed dataset. The previously approved Consolidated Plans reported on elevated blood lead levels greater than 10 micrograms per deciliter. The dataset now includes reporting at 5 micrograms per deciliter. The Healthy Housing section was removed as this section requires the state to address lead based paint hazards specifically.
- The Priority Needs and Goals Summary section was updated from the previously approved Consolidated Plan to maintain consistency with reporting requirements.